ALTERNATIVE FUNDING CONCEPTS FOR WATER QUALITY AND WATER RIGHTS PROGRAMS IN CALIFORNIA

JANUARY 1992

STATE WATER RESOURCES CONTROL BOARD
CALIFORNIA ENVIRONMENTAL PROTECTION AGENCY
PREFACE

Water and money are both limited resources. California's most vexing public policy issues often involve the allocation of either water or money for different purposes. Growing demands for and reduced supplies of these resources have renewed debate over past policies. In 1991, the Legislature considered how limited water should be apportioned during continued drought; it also addressed an unprecedented fiscal dilemma. When reviewing the proposed budget for the Water Resources Control Board, the Legislature determined that budget constraints necessitated new funding alternatives for the Board's water allocation and pollution control programs. Several questions and issues arose. Seeking answers to these, the Legislature declared:

"The state board shall submit to the Legislature by January 1992 a report evaluating the appropriateness and desirability of imposing new water quality and water rights fees to fund that portion of the board's water quality and water rights programs currently supported by the General Fund. These fees will also allow for future program expansion and to reduce existing backlogs."

Supplemental Report of the 1991 Budget Act

Accordingly, the Water Resources Control Board prepared this summary report. It describes the existing funding structure and its limitations, identifies potential conceptual alternatives, and suggests options for further consideration.

Budget development and implementation are ongoing processes subject to significant change and interpretation. In this report, staff used the most current and accurate data available to illustrate important points and define particular options. Most of the information contained in this report generally reflects the proposed Governor's Budget for Fiscal Year 1992-93.

Staff consulted with representatives of agriculture, business, commerce, industry, local government, rural interests, water and wastewater entities, and other persons and groups representing a variety of viewpoints. While we have endeavored to describe and incorporate many perspectives, this report presents an overview of some possible funding options and their implications. It should not be considered a consensus of opinion among the affected groups. Many may disagree with aspects of this report and perhaps suggest different alternatives. Given the limited time, information, and resources available, an exhaustive and comprehensive analysis of the Board's water quality and water rights responsibilities and ways these could be performed and financed is beyond the scope of this report.

In summary, this report attempts to provide the basic information needed to evaluate alternative funding mechanisms and make related budget and policy decisions.
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Protecting the quality and many beneficial uses of California's waters is the mission of the State Water Resources Control Board (State Board) and the nine Regional Water Quality Control Boards (Regional Boards). The Boards must balance competing demands on our water resources to maintain clean water for all uses.

Under current state and federal laws, the Boards work together to protect California's water resources. The State Board sets statewide water policies; it also allocates and enforces water rights. The Regional Boards adopt and enforce water quality standards within their boundaries.

The Problem

Recognizing the competing demands on the state's General Fund and the complexity of the State and Regional Boards' joint budget (see below), the Legislative Analyst suggested that enhanced fee financing may be appropriate and desirable. To address the issue more thoroughly, the Legislative Analyst recommended to the Legislature that the State and Regional Boards restructure its budget information and prepare a report evaluating alternative funding possibilities, particularly fees. More specifically, the Boards were directed to consider funding options that might:

- Replace some or all of the Boards' General Fund appropriation,
- Finance resource augmentations to reduce existing backlogs, and
- Support new programs and activities.

These recommendations were adopted by the Legislature and included in the Supplemental Report of the 1991 Budget Act. The primary purpose of this report is to define present fiscal limitations, identify and compare potential funding alternatives, and suggest potential options for further consideration by the Administration and the Legislature.

Current Funding

The annual cost of the State and Regional Boards' water pollution and water rights program is substantial. For the current fiscal year, an estimated $410.2 million will be required for these purposes. The total "state operations" share (the money which supports staff salaries, contracts, and other costs) represents almost $181.7 million of the total amount. For the budget year (Fiscal Year 1992-93), these amounts will increase to $534.4 million and $188.2 million, respectively. Roughly $66.2 million of the state operations amount "passes-through" the Boards' budget for leaking underground tank cleanup activities; the "net" amount, $115.5 million, more accurately represents the actual operating cost of the State and Regional Boards' programs.

In addition to the General Fund, approximately ten special or dedicated funds, six bond funds, 32 federal assistance agreements, and 14 categories of reimbursements finance the Boards' activities. Figure 1 shows the estimated revenue from these funding mechanisms and the expenditures for major program elements. Each of the 63 different fund sources is governed by unique state or federal laws, regulations, and policies. Typically, revenue from one source may only be used for specific purposes. This elaborate array of small, single-purpose funding mechanisms is difficult and costly to administer. It is also unpredictable and inflexible.

Key Considerations

Three key questions arise: Is a new fee alternative appropriate and desirable? If so, how much money is needed? And, how should it be raised?

- Is a new fee alternative appropriate and desirable?

An effective and efficient water resource protection program requires not only strong laws but solid, flexible funding and sufficient staff to
carry out essential activities. The existing fiscal structure and numerous fund sources for the State and Regional Boards limit water quality and water rights programs in several ways. While the basic regulatory framework is much different today than it was in 1967 when it was devised, financing for water quality and water rights programs has not kept pace with these changes. For example, the combination of decreasing revenue and increasing demand has reduced the viability of the General Fund as a consistent revenue source. Equally important, a multitude of narrow, single-purpose funding mechanisms impedes regulatory flexibility and new policy directions. Consequently, a substantial "funding gap" now exists. To address burgeoning water resource issues, new ways to support the Boards' programs must be found. Clearly, consideration of a new fee alternative is appropriate and desirable both for the Boards and the regulatory community.

* How much money is needed?

Eventually, this question will be answered via the budget process. For purposes of evaluating funding alternatives, however, different amounts of money are required to replace existing General Fund, reduce current backlogs, and support new initiatives and workload. As one example, the proposed Governor's Budget for Fiscal Year 1992-93 will require $3.8 million to augment permitting, inspection, and enforcement activities in the Boards' core regulatory programs.

The budget process may involve policy decisions which determine different revenue requirements. During legislative budget discussions last year, for example, policy makers considered replacing 75 percent of the Boards' General Fund with new or revised fees. If a similar change is made during the current budget process, possible funding alternatives must generate approximately $33.4 million to "supplant" 75 percent of the General Fund amount proposed for Fiscal Year 1992-93. To fulfill all three objectives set forth in the Supplemental Report, almost $65.3 million would be required for Fiscal Year 1993-94. This report examines some revenue combinations within this range.

* How should the money be raised?

To answer this question, several factors were defined and used as a means of screening preliminary funding alternatives. In addition to different revenue amounts, these factors include: applicability, feasibility, equity, and acceptability. This report also incorporates other criteria from similar national studies and important considerations gleaned from earlier funding proposals.

When new or revised fees for water use, waste discharge permits, and water rights permits were briefly proposed in the last two legislative sessions, proponents and opponents alike suggested that fees should reasonably relate to regulatory costs. They also urged that those who benefit from California's water protection programs should pay fees to support them. To the extent possible, these thoughts were incorporated in this evaluation and report.

Preliminary Alternatives

Several alternatives might be used to close the funding gap. Among others, the following options were initially examined: income and sales assessments, advalorem assessments, "sin taxes," lottery, bonds, resource royalties, commodities surcharges, a comprehensive environmental fee, expanded "cost recovery," utility fees, and others. Many of these were clearly infeasible or inapplicable and, therefore, were rejected. In other instances, some options may have merit but scant information exists to analyze and develop these further.

From this preliminary screening, the four alternatives that may fulfill the designated criteria and purposes were: (1) a Revised Waste Discharge Permit Fee "Cap," (2) New Water Rights and Waste Discharge Permit Fees, (3) a Water Use Fee, and (4) a Sewer Use Fee. So these could be compared, sample fee schedules were
EXECUTIVE SUMMARY

developed for different ranges of revenue. These schedules are only examples; each option could be structured in many other ways. While all four alternatives offer potential, each one has several advantages and disadvantages.

The Suggested Alternative

Given the statewide fiscal constraints that currently confront all Californians, it was determined that the most realistic short-term alternative is (a) one which builds on the existing fee mechanisms rather than creating new fee systems and (b) one which minimizes the total cost to the regulated community. Consequently, the suggested alternative is to revise the existing maximum waste discharge permit fee “cap” in an amount necessary to support the proposed funding level in the Governor's Budget for Fiscal Year 1992-93. (A specific level for a revised “cap” will be identified through legislation.) This will require total waste discharge permit fee revenue of $11.1 million in Fiscal Year 1992-93, an increase of $3.8 million over the current year.

Over the long-term, the Board will continue to evaluate the existing fee schedule and suggest additional changes through its regulation setting process.
BACKGROUND

California’s Waterscape

California’s waterscape shapes our lives. More than 2,500 waterbodies form a vast, inter-dependent network of natural streams and lakes, wetlands, bays and estuaries, constructed canals and reservoirs, underground aquifers, and the Pacific Ocean. The waterscape is the lifeblood for the human and natural environments alike. Almost 30 million Californians depend on this complex system for drinking water, food, jobs, power, and recreation. In turn, human activities produce wastes which eventually flow into and affect the modern waterscape. The state’s water resources sustain several thousand species of birds, mammals, fish, reptiles, and amphibians. The waterscape nourishes 4,000 different native plants.

Despite such intensive use and development, overall water quality remains relatively good. Over the last 20 years, massive public and private investment and technological advancements have improved our control of conventional sewage-related pollutants such as bacteria, and suspended solids. But, the waterscape shows increased evidence of pollution from small quantities of chemicals, pesticides, and other toxic materials. At the same time, growing demands and persistent drought have aggravated water rights controversies. Major new efforts are underway to meet the ever-expanding challenge of protecting California’s waters.

The State and Regional Boards

In 1967, the California Legislature created a unique framework to manage the state’s most vital natural resource: its water. Recognizing that water quality and water quantity were integrally related, the Legislature concluded that a coordinated regulatory strategy was necessary to maintain sufficient supplies of clean water for all beneficial uses. The former State Water Pollution Control Board and State Water Rights Board were consolidated, along with the existing nine Regional Water Quality Control Boards (Regional Boards), within the newly-created State Water Resources Control Board (State Board). The new agency was assigned broad responsibilities to implement coordinated water protection programs.

The State Board allocates and adjudicates water rights. Under law, persons who wish to appropriate (divert or store) surface water must obtain a water rights permit from the State Board. The water rights permit specifies how much water may be taken, its approved use, the season of taking, and other conditions necessary to protect the environment, public interests, and other water users. The State Board must enforce water rights so that water is not wasted or unreasonably used.

In 1969, the Porter-Cologne Water Quality Control Act gave the State and Regional Boards additional pollution control responsibilities. The Act is the cornerstone of the Boards’ water protection mission. It directs the State Board to establish water quality policies and standards to safeguard the state’s water resources. Within the joint regulatory framework, the Regional Boards implement these statewide standards in designated hydrographic areas or basins. Under the Act, each Regional Board also develops unique water quality plans for its basin and the specific uses of its waterbodies. Persons, municipalities, businesses, and industries that discharge wastes which may affect water quality must obtain a permit, known as “waste discharge requirements” (WDRs), from the respective Regional Board. These permits or requirements are based on the waste constituents, the associated activity, applicable federal and state provisions, and the beneficial uses of the receiving water.

The nine Regional Boards serve as the frontline for state and federal water pollution control programs. Each Regional Board monitors effluent and receiving water quality, conducts compliance inspections, and takes enforcement actions when violations are found. Periodically, waste discharge requirements are re-evaluated and upgraded to conform to new laws, revised water quality plans and standards, and current conditions. The State Board guides and oversees regional activities. Jointly, the Boards also carry out major water quality aspects of the federal Clean Water Act, which was modeled after the Porter-Cologne Water Quality Control Act.
BACKGROUND

Earlier Evaluations of Fee Funding Mechanisms

As the state’s water quality and water rights programs evolved, the State and Regional Boards undertook new regulatory duties but the existing funding mechanisms did not keep pace with these new challenges. Historically, the state General Fund financed the majority of the Boards’ water protection programs. A collection of filing fees for waste discharge requirements and water rights represented a small source of funds. Moreover, fee reimbursements constituted a meager fraction of the costs of the related programs. As General Fund constraints increased during the 1980s, however, the State and Regional Boards evaluated existing fee mechanisms, their limitations, and possible changes.

State Board staff reviewed various filing fees several times. They found a variety of shortcomings including: (a) unpredictable and unstable revenues, (b) fee inconsistencies, and (c) penalty and enforcement impediments. Because water rights and WDRs do not expire under state law, additional fees were only required if the permittee made a significant, material change. Forecasting when and if such changes might occur was exceedingly difficult. Thus, filing fee revenue fluctuated greatly from year to year. Filing fees were also inconsistent. A surface water discharger—regulated under a federal “National Pollutant Discharge Elimination System” (NPDES) permit—paid new filing fees every five years to renew the permits. Conversely, a land discharger only paid new filing fees if the discharge had changed materially. Existing law also omitted any penalty or enforcement procedure if applicable fees were not paid in a timely manner. Filing fee reimbursements became increasingly difficult to forecast.

Annual Waste Discharge Fees

So a more equitable and predictable fee system might be instituted, the State Board in 1988 proposed legislation authorizing annual waste discharge fees for both surface and land discharges. Senate Bill 2829 (Bergeson, Chapter 1026, Statutes of 1988) and Assembly Bill 456 (Hansen, Chapter 627, Statutes of 1989) enacted annual waste discharge fee provisions and created a new fund, respectively. These laws took effect in January 1990. As specified in Section 13260 of the Water Code, the State Board must promulgate a fee schedule and regulations which generate the revenue amount set forth in the Budget Act each fiscal year. After doing so, the State Board began collecting approximately $1.9 million from annual waste discharge fees during Fiscal Year 1990-91.

Recent Fee History

As part of the Fiscal Year 1991-92 budget process, the State Board proposed a $4.5 million augmentation for its “core” water quality regulatory programs to enhance regulatory oversight as well as reduce sizable backlogs. At that time, about 18 percent of NPDES permits and 50 percent of WDRs had not been updated to reflect current laws and standards. Compliance inspections and enforcement actions were also done less frequently. Meanwhile, the numbers of dischargers and new chemical-specific toxicity limits continued to grow. The State Board proposed revising the current fee structure—a sliding scale based on relative threat to water quality—to finance the augmentation.

Concurrently, state budget negotiations renewed legislative interest in alternative fund sources for governmental programs, including the State and Regional Boards’ water quality and water rights functions. Although the Legislative Analyst concluded that the proposed augmentation was necessary and appropriate, the analyst noted that the Boards’ budget is large and complicated. The existing budget structure poorly describes actual regulatory activities; it also impedes meaningful decision-making or oversight. A seemingly haphazard patchwork of general revenue, federal funds, dedicated accounts, special fees, and reimbursements now supports the State and Regional Boards. This elaborate structure limits regulatory flexibility, frustrates policy change, and complicates the Boards’ mandated goals. Enhanced fee financing may be appropriate and desirable.
BACKGROUND

So the California Legislature could consider these issues more thoroughly, the Legislative Analyst recommended that the State Board: (1) devise a proposal to restructure its budget information and (2) prepare a report to evaluate alternative funding possibilities, particularly fees. These recommendations were adopted by the Legislature and included in the Supplemental Report of the 1991 Budget Act.

Before either project began however, huge deficit projections prompted immediate changes. A substantial portion ($19.3 million) of the Boards’ General Fund support appropriation was shifted to unspecified fees in the 1991 Budget Act. The Budget Act stated that new and increased waste discharge and water rights fees should support the State and Regional Boards’ programs. But statute now limits the maximum waste discharge fee to $10,000 annually. Further, current law does not authorize the imposition of annual water rights fees. Legislative leaders, various advocate groups, and State Board staff hastily discussed and drafted “trailer” legislation for the necessary fee authority. The proposed legislation (the July 2, 1991 amendments to Assembly Bill 18, Sher) enumerated annual fee amounts for categories of waste discharge and certain water rights appropriations. (The text of this version of Assembly Bill 18 and a rough estimate of its fee schedule are included in Appendix A.) The proposed fee schedule was an interim measure only. The bill also directed the State Board to investigate and recommend an alternative funding mechanism before the interim schedule expired.

Proponents and opponents of Assembly Bill 18 urged specific conditions before any new or revised fees were imposed. Both factions suggested that the amount of fees should bear some reasonable relationship to the costs of the regulatory programs and the “service” provided by those programs. They also advised that those who benefit from California’s water protection programs should pay fees to support them.

More specifically, municipalities and industries which are now regulated by waste discharge requirements contended that nonpoint sources, such as urban runoff, agriculture, mines, timber harvest, etc., contribute greater quantities of pollutants which impair surface and ground water quality. Similarly, urban water interests and water rights permittees noted that the federal Central Valley Project and agriculture appropriate and use the most water. Both groups believe these presently “unregulated” or exempt categories impose a burden upon California’s water resources; they argued that nonpoint pollutant sources should also pay fees.

Some further proposed that any regulatory fees should be based on the relative amount of pollutants discharged from each and every source. Other amendments to Assembly Bill 18 would have established an expenditure limit for those regulatory activities not directly associated with individual water rights holders or waste dischargers. For instance, developing water quality standards and monitoring ambient conditions could not exceed a specified percentage of the total budget under this limitation. No agreement could be reached and the revised fees proposed in the bill were not enacted.

Under law, the State and Regional Boards cannot spend more money than they receive. Therefore, reductions would have been required in virtually all water quality and water rights programs unless additional fee authority was also enacted. On the final day of the session, however, the California Legislature restored most of the General Fund ($18.4 million) when it again amended and passed Assembly Bill 18. The bill also set the annual waste discharge fee revenue at $7.4 million for Fiscal Year 1991-92. ■
PROJECT OBJECTIVES, ASSUMPTIONS, AND LIMITATIONS

The Purpose and Goals

In the Analysis of the 1991-92 Budget Bill, the Legislative Analyst recommended that the State Board evaluate and report whether new or different water quality and water rights fees should support the Boards' existing programs and future needs. Both the Budget Act (Vasconcellos, Chapter 118, Statutes of 1991) and Assembly Bill 18 (Sher, Chapter 460, Statutes of 1991) express legislative intent that revenues which support the Boards' activities be derived in part or in full from such fees. The supplemental reporting provision of the 1991 Budget Act states:

"The state board shall submit to the Legislature by January 1992 a report evaluating the appropriateness and desirability of imposing new water quality and water rights fees to fund that portion of the board's water quality and water rights programs currently supported by the General Fund. These fees will also allow for future program expansion and to reduce existing backlogs."

The purpose of this report is to define feasible options and evaluate them so policy makers may make informed decisions during the budget process.

Two key questions arise. How much money is needed? And, how should it be raised? In this report, both questions were considered according to specific directives set forth in the Analysis. The first question will be formally answered in the annual budget process. For purposes of evaluating funding alternatives, however, different amounts of money would be required to:

1. Replace some or all of the Boards' General Fund appropriation,
2. Reduce program backlogs, and
3. Support new programs and activities.

To address the second question, appropriate criteria were developed to analyze and compare possible alternatives. The Legislative Analyst proposed several specific questions which suggest some evaluation criteria. These questions were:

- How would increasing current regulatory fees or charging new ones affect the Boards' regulatory programs?
- Would total fee revenues be stable from year to year? Would such revenue successfully finance the regulatory programs over the long-term?
- How can fees be imposed and collected in a cost-effective manner?
- How would such fees affect the regulated community?
- Would the magnitude of fees cause adverse economic effects for fee payers?

Additional criteria and some potential options were adapted from similar funding studies conducted by national forums.

While limited information was available in many areas, this report endeavors to analyze potential alternatives, address basic issues, and make preliminary recommendations.

Assumptions

This report is a broad overview. It is not a comprehensive, detailed evaluation of the existing regulatory programs or all facets of particular funding options. Given the express purpose and time constraints, the following assumptions guided this study:

First, and most importantly, this report focuses on the amount of revenue required for the purposes set forth in the Analysis and alternative ways it might be raised. We did not consider revising current state and federal water rights and water quality laws to change particular programs and the associated costs. In this report, we assumed these laws are the foundation of a strong water protection program. We also assumed that the State Board's statewide plans, including those for thermal discharges and for inland surface, bay
and estuarine, and ocean waters, would be implemented in their present form. While alternatives which involve revising current law and policies could be considered in policy debate, such options are beyond the scope of this report.

Secondly, financing existing and planned water protection programs was assumed to be the primary goal. We acknowledge that desirable funding alternatives would incorporate monetary or other incentives for water quality protection. Any collateral benefits; however, were deemed secondary benefits.

Finally, whether and to what extent a new funding option should be implemented depends upon many policy issues. In this report, we assumed that such issues would be decided via the state budget process. At a minimum, alternative funding mechanisms should produce sufficient revenue to carry out the Boards’ water protections programs as proposed in the Governor’s Budget. We also considered the parameters specified by the Legislative Analyst and estimated the costs associated with each of the enumerated objectives. This report describes a range of revenue amounts for each alternative in the manner the Legislative Analyst set forth.

Limitations

This report necessarily relies upon information and data compiled from a variety of sources. For alternatives based upon existing waste discharge permits or water rights permits, data was extracted from the Boards’ “Waste Discharger System” (WDS) and the “Automated Water Rights Information System” (AWRIS). Neither system was designed for fee or revenue purposes however. Limited information regarding alternatives based on broader “universes” exists. In these cases, additional data is required for a more thorough evaluation.

State Board staff attempted to coordinate this report with similar efforts for other environmental programs. The Department of Toxic Substances Control concurrently conducted a “90-day review” of its programs and funding structure. Likewise, the Department of Health Services may consider fee options to support certain water-related health protection programs. The California Environmental Protection Agency has also begun an agency-wide analysis of the fee systems that its boards and departments administer. While each involves fiscal and fee issues, the underlying program activities are very specific. The nature of each review and the divergent timetables precluded joint study.
During legislative consideration of Assembly Bill 18 in June and July 1991, there was considerable interest and confusion regarding the State and Regional Boards’ budget structure and composition. Consequently, this section describes important fiscal information.

Basic Budget Information

The State and Regional Boards jointly develop one budget. This budget reflects our two major responsibilities: (1) regulating and protecting water quality and (2) allocating and administering water rights. As a “program budget,” its structure relates various fund sources and expenditures to these broad goals. While some “line-item” information is included, the Boards’ budget does not describe the cost of particular tasks such as issuance of an individual NPDES permit. The water quality and water rights “programs” have been sub-divided into more detailed “elements.” As the Legislative Analyst requested, these “elements” have been restructured this year. The water quality program budget displays expenditures for both State and Regional Boards. Because water rights functions are centralized within the State Board, no Regional Board expenditures are shown in the water rights program portion of the budget.

For purposes of the annual state budget process, the State and Regional Boards have two types of expenditures: state operations and local assistance. “State operations” includes expenditures which support state government (such as staff salaries, contracts, rent, etc.) while “local assistance” represents expenditures which support local governments (such as grants and loans). This report primarily concentrates on the state operations portion.

Existing Fund Sources

During Fiscal Year 1991-92, an estimated $410.2 million will be required for all State and Regional Board programs. The operating or support budget equals $181.7 million of this total. However, the operating budget amount includes underground storage tank cleanup monies (about $66.2 million) which “pass through” the Boards’ support budget to local government and others. To get a more accurate sense of the Boards’ actual operating costs, these “pass through” funds must be excluded. Thus, the estimated cost of staff salaries, contracts, rent, and other operating costs equals almost $115.5 million.

In addition to the General Fund, ten special or dedicated funds, six bond funds, 32 federal assistance agreements, and 14 categories of reimbursements make up the various fund sources in the State and Regional Boards’ operating budget. Each of these 63 funds is governed by unique state or federal laws, regulations, and policies. The authorized uses of these funds are narrowly defined. The following sections describe the key fund sources, where revenue actually comes from, how much money each source currently provides, what activities each source supports, and what limitations exist.

General Fund

Historically, the General Fund has been the single largest fund source for the Boards’ operations. For example, it represented roughly 42 percent of the operating budget in Fiscal Year 1980-81 and 53 percent in Fiscal Year 1985-86. The General Fund mostly comprises revenue from personal and corporate income, bank, and insurance taxes. Miscellaneous other revenues and reimbursements are also deposited in the General Fund. When favorable economic conditions exist, these revenues grow; the General Fund can be a stable and reliable fund source. It affords considerable flexibility as its possible uses are very broad. As a result, virtually all “elements” of the Boards’ budget include a General Fund share.

During the last several years, the General Fund has become increasingly unstable. Since 1988, declining tax revenues have necessitated reductions in many governmental programs. At the State and Regional Boards, numerous General Fund-supported programs were first reduced “across-the-board” (on a percentage basis). As salaries, rent, and other costs increased, the General Fund increment of such increases was sometimes withheld. Our resource base has
eroded over time from both practices. Since 1988, General Fund reductions equal, cumulatively, almost $13.6 million. This year, all or major portions of water quality activities such as the Well Investigation Program and the Solid Waste Assessment Test Program, were eliminated or substantially reduced after General Fund reductions were required pursuant to the Budget Act. These “unallocated” and “trigger” reductions will likely exceed $5.0 million.

Based on estimated budget data (excluding any reductions), the General Fund share of total operating budget has declined from 38 percent in Fiscal Year 1990-91 to about 19 percent this year. If the “pass through” underground tank cleanup funds are excluded, the current General Fund share equals about 30 percent.

Tables 1 and 2 show the distribution of the General Fund to specific budgetary programs, elements, and activities of the State and Regional Boards before unallocated or trigger reductions were taken. In the current year, the General Fund is roughly 16 percent of the total water quality program and 90 percent of the water rights program.) Some elements, such as permitted discharges and the technical assistance, have a relatively large General Fund share. The General Fund for these elements represents about 47 and 60 percent of the budgeted amount, respectively. Other elements, such as tank regulation and facility development, include small General Fund amounts (less than 4 percent). Table 3 shows forecasted distribution of General Fund by program and element for the current, budget, and “out” years.

Federal Funds

“Federal funds” commonly describes all funds received directly from any agency of the federal government. For many years, federal funds—primarily from the U.S. EPA—comprised an important fund source for California’s water quality activities. As one example, yearly grant assistance pursuant to Section 106 of the Clean Water Act has supported several regulatory activities. When the Boards and the U.S. EPA first implemented a joint water pollution control program in 1974, this grant funded basin planning, standards development, monitoring, NPDES permitting, enforcement, and other federally mandated program areas. While the state and Regional Boards continue to do this work and more, the “Section 106” grant amount and its purchasing power have decreased markedly. In 1974, the “Section 106” grant supported almost 120 staff; today, this grant supports less than 50. Like the General Fund, many federal funds have lost value over time as they do not consider cost increases. State monies must compensate for this erosion.

As with the state General Fund, personal and corporate taxes are the primary revenue sources for federal funds to states. National economic stagnation reduces these revenues while growing debt payments and competing demands constrain spending for environmental programs. The 1987 amendments to the Clean Water Act evidence that U.S. EPA assistance to state water quality programs will decline even further. Yet, at the same time, the 1987 amendments impose complex and stringent new federal mandates.

Federal funds and the associated provisions present additional difficulties. For each federal assistance agreement, the State and Regional Boards must contribute a “matching” amount of state monies, or must pledge a certain budget share to designated purposes. These “matches” or “level of effort” pledges severely constrain program and funding adjustments. As an example, reductions or re-allocation of state monies might abrogate not only federal grant agreements but also the basic cooperative regulatory strategy. The U.S. EPA has implied that California would lose primacy unless certain fiscal requirements were met. New federal funds are also few and selective. In practice, the Boards are essentially forced to create new bureaucracies to administer certain federal funds even if these overlap with state water protection programs. Moreover, federal funds are often one-time mechanisms with no ongoing provisions. Cash-flow aspects compound these limitations. Thus, federal funds have become increasingly inflexible and administratively burdensome.
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<th>Special or Fee- related</th>
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<td>10. Pollution Control—Permitted Facilities:</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>NIDPS Program*</td>
<td>$ 2,538</td>
<td>$ 4,106</td>
<td>0</td>
<td>$ 3,370</td>
<td>$ 0</td>
<td>$ 10,014</td>
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<tr>
<td>Non-15 WDR Program*</td>
<td>5,939</td>
<td>0</td>
<td>0</td>
<td>1,829</td>
<td>0</td>
<td>7,668</td>
</tr>
<tr>
<td>Chapter 15 Program*</td>
<td>4,292</td>
<td>0</td>
<td>0</td>
<td>1,916</td>
<td>990</td>
<td>7,198</td>
</tr>
<tr>
<td>RCRA Program*</td>
<td>0</td>
<td>0</td>
<td>0</td>
<td>738</td>
<td>1,043</td>
<td>1,781</td>
</tr>
<tr>
<td>Total Element 10:</td>
<td>$ 12,769</td>
<td>$ 4,106</td>
<td>0</td>
<td>$ 7,953</td>
<td>$ 2,033</td>
<td>$ 26,861</td>
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<tr>
<td>20. Pollution Control—Unpermitted Facilities:</td>
<td></td>
<td></td>
<td></td>
<td></td>
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</tr>
<tr>
<td>SLUC Program*</td>
<td>$ 1,353</td>
<td>$ 4,389</td>
<td>0</td>
<td>$ 0</td>
<td>$ 918</td>
<td>$ 6,661</td>
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<tr>
<td>Forest Activities</td>
<td>256</td>
<td>1,058</td>
<td>0</td>
<td>3,099</td>
<td>0</td>
<td>3,235</td>
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<tr>
<td>Toxic Pits</td>
<td>127</td>
<td>0</td>
<td>0</td>
<td>3,099</td>
<td>0</td>
<td>3,226</td>
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<tr>
<td>Nonpoint Source</td>
<td>0</td>
<td>6,865</td>
<td>0</td>
<td>0</td>
<td>0</td>
<td>6,865</td>
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<tr>
<td>Total Element 20:</td>
<td>$ 1,736</td>
<td>$ 12,312</td>
<td>0</td>
<td>$ 3,099</td>
<td>$ 918</td>
<td>$ 18,066</td>
</tr>
<tr>
<td>30. Tank Regulation and Cleanup:</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Underground Tanks</td>
<td>$ 3,353</td>
<td>$ 3,655</td>
<td>0</td>
<td>$ 71,538</td>
<td>$ 516</td>
<td>$ 79,062</td>
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<tr>
<td>Aboveground Tanks</td>
<td>0</td>
<td>0</td>
<td>0</td>
<td>1,702</td>
<td>0</td>
<td>1,702</td>
</tr>
<tr>
<td>MSCA Activities*</td>
<td>0</td>
<td>1,603</td>
<td>0</td>
<td>0</td>
<td>0</td>
<td>1,603</td>
</tr>
<tr>
<td>Total Element 30:</td>
<td>$ 3,353</td>
<td>$ 5,258</td>
<td>0</td>
<td>$ 73,240</td>
<td>$ 516</td>
<td>$ 82,367</td>
</tr>
<tr>
<td>40. Water Quality Assessment:</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
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<tr>
<td>Monitoring/Assessment</td>
<td>$ 134</td>
<td>$ 591</td>
<td>$ 2,147</td>
<td>$ 0</td>
<td>$ 250</td>
<td>$ 3,122</td>
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<tr>
<td>SWAT Program*</td>
<td>22</td>
<td>0</td>
<td>0</td>
<td>0</td>
<td>0</td>
<td>22</td>
</tr>
<tr>
<td>Well Investigation</td>
<td>2,714</td>
<td>3,006</td>
<td>0</td>
<td>0</td>
<td>0</td>
<td>2,714</td>
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<tr>
<td>Planning</td>
<td>3,015</td>
<td>6,532</td>
<td>4,271</td>
<td>0</td>
<td>0</td>
<td>13,818</td>
</tr>
<tr>
<td>Santa Monica Bay</td>
<td>0</td>
<td>1,497</td>
<td>0</td>
<td>601</td>
<td>0</td>
<td>2,098</td>
</tr>
<tr>
<td>Bay Protection</td>
<td>0</td>
<td>165</td>
<td>0</td>
<td>3,868</td>
<td>0</td>
<td>4,245</td>
</tr>
<tr>
<td>Other</td>
<td>1,041</td>
<td>33</td>
<td>1,695</td>
<td>0</td>
<td>183</td>
<td>5,864</td>
</tr>
<tr>
<td>Total Element 40:</td>
<td>$ 6,926</td>
<td>$ 11,824</td>
<td>$ 8,113</td>
<td>$ 4,587</td>
<td>$ 433</td>
<td>$ 31,883</td>
</tr>
<tr>
<td>50. Facility Development and Assistance</td>
<td>$ 306</td>
<td>$ 6,729</td>
<td>$ 2,759</td>
<td>$ 0</td>
<td>$ 344</td>
<td>$ 10,128</td>
</tr>
<tr>
<td>60. Technical Assistance</td>
<td>$ 2,215</td>
<td>$ 0</td>
<td>$ 1,199</td>
<td>$ 106</td>
<td>$ 137</td>
<td>$ 3,557</td>
</tr>
<tr>
<td>WATER QUALITY PROGRAM TOTAL:</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Less Underground Tank Cleanup &quot;Pass-through&quot; Funds:</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td>$ 66,219</td>
<td>$ 66,219</td>
</tr>
<tr>
<td>NET WATER QUALITY TOTAL:</td>
<td>$ 27,305</td>
<td>$ 40,229</td>
<td>$ 12,071</td>
<td>$ 22,766</td>
<td>$ 4,377</td>
<td>$ 106,743</td>
</tr>
<tr>
<td>Relative Share of Program 10:</td>
<td>25.6%</td>
<td>37.7%</td>
<td>11.3%</td>
<td>21.3%</td>
<td>4.1%</td>
<td>100.0%</td>
</tr>
</tbody>
</table>

1. General Fund amounts do not include unallocated or trigger reductions pursuant to the 1991 Budget Act.

2. The Underground Tank "special fund" amount includes "pass-through" funds (about $66,219) for local cleanup activities which should be considered as a form of "local assistance" rather than "state operations."

* See glossary for definition of terms, acronyms, and abbreviations.
TABLE 2

DISTRIBUTION OF WATER RIGHTS PROGRAM RESOURCES BY FUND TYPE
Estimated Amounts for Fiscal Year 1991-92
(in thousands of dollars)

<table>
<thead>
<tr>
<th>Program 20 Elements</th>
<th>General Funds $</th>
<th>Federal Funds $</th>
<th>Bond Funds</th>
<th>Special or Fee-related Special Funds</th>
<th>Reimbursements $</th>
<th>TOTAL</th>
</tr>
</thead>
<tbody>
<tr>
<td>10. Water Appropriation:</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Applications</td>
<td>$ 2,625.</td>
<td>$ 102.</td>
<td>$ 0.</td>
<td>$ 0</td>
<td>$ 182.</td>
<td>$ 2,909.</td>
</tr>
<tr>
<td>Permits and Licenses</td>
<td>1,458.</td>
<td>16.</td>
<td>0.</td>
<td>0</td>
<td>0</td>
<td>1,474.</td>
</tr>
<tr>
<td>Total Element 10:</td>
<td>$ 4,083.</td>
<td>$ 118.</td>
<td>$ 0.</td>
<td>$ 0</td>
<td>$ 182.</td>
<td>$ 4,383.</td>
</tr>
<tr>
<td>20. Water Management and Enforcement:</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Bay-Delta Enforcement</td>
<td>$ 1,522.</td>
<td>$ 0.</td>
<td>$ 290.</td>
<td>$ 0</td>
<td>$ 0</td>
<td>$ 1,812.</td>
</tr>
<tr>
<td>Total Element 20:</td>
<td>$ 2,578.</td>
<td>$ 0.</td>
<td>$ 290.</td>
<td>$ 0</td>
<td>$ 0</td>
<td>$ 2,868.</td>
</tr>
<tr>
<td>30. Determination of Existing Rights:</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Adjudications</td>
<td>$ 43</td>
<td>$ 0.</td>
<td>$ 0.</td>
<td>$ 0</td>
<td>$ 109.</td>
<td>$ 152.</td>
</tr>
<tr>
<td>Total Element 30:</td>
<td>$ 43</td>
<td>$ 0.</td>
<td>$ 0.</td>
<td>$ 0</td>
<td>$ 109.</td>
<td>$ 152.</td>
</tr>
<tr>
<td>40. Technical Assistance Water Rights:</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>$ 1,137.</td>
<td>$ 0.</td>
<td>$ 0.</td>
<td>$ 174.</td>
<td>$ 0</td>
<td>$ 1,310.</td>
<td></td>
</tr>
<tr>
<td>WATER RIGHTS PROGRAM TOTAL:</td>
<td>$ 7,841.</td>
<td>$ 118.</td>
<td>$ 290.</td>
<td>$ 174.</td>
<td>$ 291.</td>
<td>$ 8,713.</td>
</tr>
<tr>
<td>Relative Share of Program 20:</td>
<td>90.0%</td>
<td>1.4%</td>
<td>3.3%</td>
<td>2.0%</td>
<td>3.3%</td>
<td>100.0%</td>
</tr>
</tbody>
</table>

NET WATER QUALITY AND WATER RIGHTS TOTAL: $ 35,146 | $ 40,347. | $ 12,361. | $ 22,940. | $ 4,668. | 115,456. |

RELATIVE SHARE OF TOTAL STATE OPERATIONS: 30.4% | 35.0% | 10.7% | 19.9% | 4.0% | 100.0% |

1. General Fund amounts do not include unallocated or trigger reductions pursuant to the 1991 Budget Act.
### TABLE 3

**PROJECTED DISTRIBUTION OF GENERAL FUND**  
(in thousands of dollars)

<table>
<thead>
<tr>
<th>Budget Program and Elements</th>
<th>Fiscal Year 1991-92</th>
<th>Fiscal Year 1992-93</th>
<th>Fiscal Year 1993-94</th>
<th>Later Years</th>
</tr>
</thead>
<tbody>
<tr>
<td>10. Pollution Control from Permitted Discharges</td>
<td>$12,769.</td>
<td>$12,588.</td>
<td>$12,840.</td>
<td>$13,096.</td>
</tr>
<tr>
<td>20. Pollution Control from Unpermitted Discharges</td>
<td>1,737.</td>
<td>1,740.</td>
<td>1,775.</td>
<td>1,810.</td>
</tr>
<tr>
<td>60. Technical Assistance Water Quality</td>
<td>2,215.</td>
<td>2,156.</td>
<td>2,199.</td>
<td>2,243.</td>
</tr>
<tr>
<td><strong>Water Quality Sub-Total:</strong></td>
<td><strong>$27,306.</strong></td>
<td><strong>$27,223.</strong></td>
<td><strong>$27,768.</strong></td>
<td><strong>$28,322.</strong></td>
</tr>
</tbody>
</table>

**Program 20. Water Rights**

| 10. Water Appropriation | $4,083. | $4,063. | $4,144. | $4,227. |
| 30. Determination of Existing Rights | 43. | 48. | 49. | 50. |
| **Water Rights Sub-total:** | **$7,841.** | **$7,722.** | **$7,876.** | **$8,033.** |

**Total Estimated General Fund Share for State Operations:**

<table>
<thead>
<tr>
<th></th>
<th>Fiscal Year 1991-92</th>
<th>Fiscal Year 1992-93</th>
<th>Fiscal Year 1993-94</th>
<th>Later Years</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>Total Estimated General Fund Share for State Operations:</strong></td>
<td>$35,148.</td>
<td>$34,945.</td>
<td>$35,644.</td>
<td>$36,355.</td>
</tr>
</tbody>
</table>

---

1. These data are based on the "current year" and "budget year" amounts in the Governor's Budget proposal for Fiscal Year 1992-93.
2. The Fiscal Year 1992-93 estimate was increased two percent annually for subsequent year amounts.
EXISTING FUNDING STRUCTURE

Despite these impediments, the State and Regional Boards now receive federal funds from the U.S. EPA, the Department of Defense, and the Bureau of Reclamation. Approximately 20 percent of the total operating budget for the current year is derived from 32 federal fund programs. (Excluding underground tank “pass through” funds, the federal share would be 35 percent of the Boards’ operating budget.) Tables 1 and 2 show the distribution of these federal funds to the major water quality and water rights program elements.

Bond Funds

The State Board administers six bond funds which primarily support local assistance. Where operating costs are allowed, the bond laws impose stringent limitations on the amount and the use of those funds. For example, the Clean Water Bond Law of 1984, among other things, created a revolving loan fund to assist municipal water reclamation and conservation projects; the State Board may use up to five percent of the total bond authorization to manage these loans and to conduct certain research and planning activities. Thus, the Boards only use bond sources to support a limited number of programs. The majority of these bond-funded activities directly relate to financing pollution control facilities.

The 1970, 1974, and 1978 bonds, which are popularly known as the “Old Bond” account, contribute the most bond dollars to the State and Regional Boards’ operating budget. Unlike later bond laws, these particular bonds allow broader uses. In the current fiscal year, the Old Bond amount is approximately $9.3 million; its share of the total operating budget is about 5 percent (or about 78 percent of all bond funds for state operations). The Old Bond funds, in combination with various federal grants, support virtually all water quality monitoring, assessment, and planning activities. As the common name implies, Old Bond funds were authorized many years ago. At current levels, the proceeds from the sale of these bond issues will be fully expended next year.

To implement the recently-adopted “Water Quality Control Plan for Inland Surface Waters of California” (Inland Plan), the State Board has proposed a budget augmentation for Fiscal Year 1992-93. As federal law requires, the Inland Plan establishes performance goals and numeric water quality objectives which apply to point and nonpoint pollutant discharges. Nonpoint sources, such as agricultural drainage and storm water runoff, must comply with specific provisions of this plan. The State and Regional Boards must develop new procedures and conduct extensive monitoring so the plan will effectively protect beneficial uses of inland waters. The augmentation proposes spending much of the remaining Old Bond funds during Fiscal Year 1992-93 for these purposes. Ongoing implementation of the Inland Plan, as well as the existing Old Bond-funded activities, will become “unfunded” when all Old Bond monies have been expended. Unless an alternative is developed and implemented soon, this shortfall will severely affect the Boards’ water protection mission in Fiscal Year 1993-94.

Special or Fee-related Funds

“Special funds” are “governmental cost funds” comprising taxes, licenses, fees, penalties, and other revenues. Typically, enabling laws specify that a fee or tax shall be collected from a designated source or that revenue shall be dedicated to a particular program. The majority of the Boards’ “special funds” are fee-related. These include: (1) annual and filing fees for waste discharge requirements; (2) annual fees for direct and indirect discharges to specified bays; (3) biennial fees for aboveground petroleum storage tank facilities; (4) fees for hazardous waste generators (which the Department of Toxic Substances Control manages); (5) fees for personalized vehicle license plates (which the Department of Motor Vehicles manages); (6) license fees from underground storage tank testers; (7) surcharges on local permit fees for underground storage tanks; (8) a distribution fee for petroleum stored in underground tanks; (9) quarterly and annual assessments for surface impoundments which contain hazardous wastes; and (10) surtaxes on cigarette and tobacco products. Excluding underground tank cleanup “pass through” funds, fee-related mechanisms
contribute about 20 percent of the Boards' operating budget.

The Boards collect a number of other fees, such as water rights application fees and wastewater treatment plant operator certification fees. These are "reimbursements" and are deposited in the General Fund. Appendix B describes existing fees in greater detail.

Current Fee Issues

Jointly, this mélange of small fee systems has become increasingly difficult and costly to administer. Common fee problems include erratic, unpredictable revenue, dissimilar fee structures, inadequate penalties for late or non-payment, and inefficient rulemaking procedures to make necessary changes. The Waste Discharge Permit Fund (WDPF) serves as a representative example.

Each person for whom waste discharge requirements (WDRs) have been prescribed (with certain exceptions) must pay an annual fee to the State Board. The maximum annual fee shall not exceed $10,000. Under law, the State Board must "automatically adjust" a schedule of fees to generate the revenue amount set forth in the annual budget act; to do so, it must promulgate administrative regulations.

When the budget bill was introduced last January, the State Board began rulemaking for a fee schedule which would produce the proposed appropriation. Following several changes in that amount, the State Board revised the proposed regulations three times. Crafting a schedule of fees--within a maximum limit and given a narrow population--for significantly different revenue amounts can be exacting.

Once the WDPF appropriation was signed into law in October 1991, final fee regulations were adopted. Invoices were mailed when the revised fee schedule became effective in January 1992. This "automatic" process required a full year. Worse, the law does not enable the State Board to assess financial penalties for late or non-payment. Necessary collection procedures are not specified. Thus, the amount of delinquent fees may not be known until the fiscal year has almost ended (and the money has already been spent). Other fee systems which support the Boards' programs have many similar impediments.

Reimbursements

Reimbursements pay the State and Regional Boards for tasks that will be performed without a direct appropriation. Several laws authorize the Boards to receive money for particular purposes. If enabling law does not require that the money be deposited in a specific fund, it may be classified as a "reimbursement." As noted above, several existing fees are considered reimbursements. In Tables 1 and 2, such fees are grouped in the "reimbursements" category for simplicity. (Appendix B includes a description of fee-related reimbursements.) Where other state or local governmental agencies pay the State Board or a Regional Board for certain work, an interagency contract or agreement typically governs that activity. Such agreements also specify the terms and conditions for the reimbursement. Therefore, reimbursements have limited application.

Comparison with Other State Agencies

The number, type, and magnitude of the fund sources which support the Boards differ considerably from those of similar state agencies. Using budget data from last year's Governor's Budget, Table 4A compares proposed Fiscal Year 1991-92 operating budgets for other natural resource, environmental, or regulatory programs. As the Table 4A illustrates, the Air Resources Board (ARB), the Integrated Waste Management Board (IWMB), the Public Utilities Commission (PUC), and the Department of Toxic Substances Control (DTSC) all derive more than 75 percent of their support budgets from fee-related fund sources. From a closer review, each of these agencies relies on a small number of fee mechanisms for a relatively large share of their budgets. Based on comparable data, the State and Regional Board collect 12 or more different fees for roughly 9 percent of its budget.

Table 4B, which compares proposed operating budgets for Fiscal Year 1992-93, generally reveals
EXISTING FUNDING STRUCTURE

an increasingly greater share of fee support for the same agencies; however, the State and Regional Boards' fee support remains smaller.

Tables 4A and 4B illustrate that General Fund support varies among similar departments. The state General Fund represents the largest, single fund source for the Boards; other agencies' shares are less. While listed in Tables 4A and 4B, the Department of Water Resources (DWR) affords a poor comparison because revenue derived from State Water Project water deliveries dominates its budget. From a limited comparison, it is evident that fund sources for the State and Regional Boards differ from those of other environmental and resources programs.
### Table 4A

**Comparison of Operating Budgets by Department and Fund Type**

**FY 1991-92 Budget Year Data from 1991 Governor’s Budget**

(dollars in thousands)

<table>
<thead>
<tr>
<th>Fund Type</th>
<th>SWRC</th>
<th>ARB</th>
<th>LMWB</th>
<th>DTSC</th>
<th>DFG</th>
<th>DWR</th>
<th>CEC</th>
<th>PUC</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>Dollars</td>
<td>Percent</td>
<td>Dollars</td>
<td>Percent</td>
<td>Dollars</td>
<td>Percent</td>
<td>Dollars</td>
<td>Percent</td>
</tr>
<tr>
<td>General Fund</td>
<td>$39,816</td>
<td>21.4%</td>
<td>$4,784</td>
<td>8.5%</td>
<td>$0</td>
<td>0.0%</td>
<td>$14,857</td>
<td>3.4%</td>
</tr>
<tr>
<td>Federal Fund(s)</td>
<td>$40,847</td>
<td>22.0%</td>
<td>$13,193</td>
<td>3.7%</td>
<td>$0</td>
<td>0.0%</td>
<td>$120,070</td>
<td>19.6%</td>
</tr>
<tr>
<td>Fee-related Fund(s)</td>
<td>$18,949</td>
<td>9.1%</td>
<td>$179,135</td>
<td>91.1%</td>
<td>$46,125</td>
<td>82.4%</td>
<td>$180,110</td>
<td>73.2%</td>
</tr>
<tr>
<td>Bond Fund(s)</td>
<td>$12,454</td>
<td>6.3%</td>
<td>$13,933</td>
<td>4.5%</td>
<td>$0</td>
<td>0.0%</td>
<td>$194</td>
<td>0.2%</td>
</tr>
<tr>
<td>Reimbursements</td>
<td>$14,590</td>
<td>2.5%</td>
<td>$13,933</td>
<td>4.5%</td>
<td>$0</td>
<td>0.0%</td>
<td>$11,943</td>
<td>2.1%</td>
</tr>
<tr>
<td>Other Fund(s)</td>
<td>$71,135</td>
<td>38.2%</td>
<td>$15,669</td>
<td>0.7%</td>
<td>$5,067</td>
<td>9.1%</td>
<td>$0</td>
<td>0.0%</td>
</tr>
<tr>
<td><strong>TOTAL: State Operations</strong></td>
<td>$188,791</td>
<td>100.0%</td>
<td>$188,830</td>
<td>100.0%</td>
<td>$120,287</td>
<td>100.0%</td>
<td>$14,569</td>
<td>100.0%</td>
</tr>
</tbody>
</table>

| **TOTAL FY 1991-92 BUDGET** | $363,234 | | $194,341 | | $182,378 | | $102,317 | | $145,569 | | $1,001,719 | |

### Table 4B

**Comparison of Operating Budgets by Department and Fund Type**

**FY 1992-93 Budget Year Data from 1992 Governor’s Budget**

(dollars in thousands)

<table>
<thead>
<tr>
<th>Fund Type</th>
<th>SWRC</th>
<th>ARB</th>
<th>LMWB</th>
<th>DTSC</th>
<th>DFG</th>
<th>DWR</th>
<th>CEC</th>
<th>PUC</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>Dollars</td>
<td>Percent</td>
<td>Dollars</td>
<td>Percent</td>
<td>Dollars</td>
<td>Percent</td>
<td>Dollars</td>
<td>Percent</td>
</tr>
<tr>
<td>General Fund</td>
<td>$34,945</td>
<td>18.6%</td>
<td>$0</td>
<td>0.0%</td>
<td>$0</td>
<td>0.0%</td>
<td>$14,187</td>
<td>2.5%</td>
</tr>
<tr>
<td>Federal Fund(s)</td>
<td>$35,538</td>
<td>18.9%</td>
<td>$14,190</td>
<td>4.4%</td>
<td>$0</td>
<td>0.0%</td>
<td>$15,210</td>
<td>13.9%</td>
</tr>
<tr>
<td>Fee-related Fund(s)</td>
<td>$19,793</td>
<td>10.5%</td>
<td>$107,810</td>
<td>91.4%</td>
<td>$109,209</td>
<td>91.9%</td>
<td>$10,331</td>
<td>73.3%</td>
</tr>
<tr>
<td>Bond Fund(s)</td>
<td>$10,939</td>
<td>9.0%</td>
<td>$0</td>
<td>0.0%</td>
<td>$0</td>
<td>0.0%</td>
<td>$9,932</td>
<td>8.2%</td>
</tr>
<tr>
<td>Reimbursements</td>
<td>$12,367</td>
<td>1.9%</td>
<td>$14,093</td>
<td>4.2%</td>
<td>$100</td>
<td>0.2%</td>
<td>$2,127</td>
<td>1.1%</td>
</tr>
<tr>
<td>Other Fund(s)</td>
<td>$77,405</td>
<td>41.1%</td>
<td>$0</td>
<td>0.0%</td>
<td>$15,000</td>
<td>7.9%</td>
<td>$2,933</td>
<td>2.1%</td>
</tr>
<tr>
<td><strong>TOTAL: State Operations</strong></td>
<td>$168,167</td>
<td>100.0%</td>
<td>$186,038</td>
<td>100.0%</td>
<td>$164,397</td>
<td>100.0%</td>
<td>$109,273</td>
<td>100.0%</td>
</tr>
</tbody>
</table>

| **TOTAL 1992-93 BUDGET** | $354,367 | | $110,549 | | $74,129 | | $109,273 | | $167,588 | | $1,053,091 | | $73,518 | | $85,623 | |


EXISTING NEEDS AND FUTURE WORKLOAD

Significant funding limitations now exist in many water quality and water rights programs. Growing numbers of out-dated waste discharge requirements and applications for water rights are now backlogged and compliance monitoring has diminished considerably. Widespread ground water contamination is suspected in many parts of the state, but few pollutant sources are investigated. This section outlines the current resource needs for particular State and Regional Board water protection programs so that funding options and implications can be evaluated.

Waste Discharge Permitting Backlog

Waste discharge requirements (WDRs) are the cornerstone of the water quality regulatory program. WDRs specify effluent quantity and quality limits which protect beneficial uses of the receiving water. These often include compliance schedules. As such, the Regional Boards must periodically revise WDRs so they conform to current law, new technology, and appropriate water quality standards. The Regional Boards also regularly review monitoring data and conduct compliance inspections. If monitoring, inspections, or complaints reveal violations, civil and criminal enforcement may be pursued.

Competing programs and more complex responsibilities have produced a growing backlog of permits and requirements which must now be addressed. According to recent workplan data, more than 1,800 waste discharge requirement orders and about 260 NPDES permits should be updated but are now backlogged. Likewise, more than 7,000 compliance inspections which should be done each year are not performed. To ensure violations are detected, additional and more frequent inspections, along with more aggressive enforcement, will also be required.

Last year, the State and Regional Boards proposed augmenting the “core” water quality programs to reduce the substantial permitting backlog and to bolster other regulatory activities via increased annual waste discharge fees. This two-phase proposal was approved; the first phase will be implemented during the current fiscal year. As proposed in the Governor's Budget 1992-93, an additional $3.4 million will be required to support the second phase of the approved augmentation. (This is the amount necessary for Budget Change Proposal Number 1; the total proposed waste discharge permit revenue amount equals $11.1 million.) Table 5 shows the estimated costs to continue the second phase of the “Pollution Control from Permitted Discharges” budget element augmentation in later years (assuming costs increase two percent annually).

<table>
<thead>
<tr>
<th>Fiscal Year</th>
<th>Cost</th>
</tr>
</thead>
<tbody>
<tr>
<td>1993-94</td>
<td>$ 3,416.</td>
</tr>
<tr>
<td>1994-95</td>
<td>$ 3,483.</td>
</tr>
</tbody>
</table>

While existing waste discharge fees, which were increased recently, support the first phase, the present fee law constrains implementation of the second phase. The maximum annual fee now equals the statutory limit ($10,000). To generate additional fee revenue within this “cap,” the lesser fee amounts must be increased. “Compacting” the fee schedule would impose a disproportionate burden on small and medium-sized dischargers.

Water Rights Program Backlog

Like waste discharge requirements, a substantial number of water rights applications are now backlogged. Persistent drought conditions necessitated redirecting staff to drought-related activities. As a result, many water rights applications may not be reviewed within the legally prescribed timeframe. From available records, more than 825 applications are now pending. Further emergency drought redirections will add almost 200 more applications. Water rights must also be monitored and enforcement actions taken against illegal diverters.

As part of the Administration’s emergency drought response efforts, a modest program augmentation was proposed to improve water
EXISTING NEEDS AND FUTURE WORKLOAD

rights application processing and bolster enforcement efforts. (This augmentation was included in Assembly Bill 16X in the First Extraordinary Session.) Table 6 summarizes the estimated amounts for a partial augmentation of the “Water Appropriation” budget element which reduce a portion of the current backlog.

<table>
<thead>
<tr>
<th>TABLE 6</th>
</tr>
</thead>
<tbody>
<tr>
<td>Proposed Augmentation to Reduce Water Rights Program Backlogs (in thousands of dollars)</td>
</tr>
<tr>
<td>Fiscal Year</td>
</tr>
<tr>
<td>1992-93</td>
</tr>
<tr>
<td>1993-94</td>
</tr>
<tr>
<td>1994-95</td>
</tr>
</tbody>
</table>

Better Ground Water Pollution Detection

The State and Regional Boards have sustained significant General Fund reductions over several years. The aggregate effect of such reductions has necessitated reducing two important pollution detection programs: the Well Investigation Program and the Solid Waste Assessment Test Program. Widespread contamination has been discovered in numerous ground water aquifers, many of which are drinking water sources. Potential contaminant sources may include active and closed landfills. At previous funding levels, investigating suspected contamination of 2,700 drinking water wells would have taken more than 40 years; reviewing water quality assessment reports for 2,100 landfills had also been a relatively slow process.

As the result of cumulative reductions, both programs are severely constrained. To better assess and protect California’s ground waters, systematic and continuous pollution detection will be required. From these programs, the State and Regional Boards determine which ground water resources require more regulatory effort. Table 7 summarizes the resources that are minimally necessary to restore these key ground water programs.

Old Bond Fund Termination

The remaining Old Bond funds will be spent during next fiscal year. Yet, the programs now supported by Old Bond funds are continuing “baseline” activities. A replacement mechanism should not only fund such ongoing “baseline” programs—such as water quality planning, monitoring and assessment, standards development, and other activities within the water quality assessment element—but also new workload associated with implementation of the Inland Plan. As Table 8 illustrates, the “baseline” activities will cost about $9.3 million this year and almost $14.0 million in Fiscal Year 1993-94.

<table>
<thead>
<tr>
<th>TABLE 8</th>
</tr>
</thead>
<tbody>
<tr>
<td>Estimated Costs for Existing Program Categories Supported by “Old Bond” Funds (in thousands of dollars)</td>
</tr>
<tr>
<td>Fiscal Year</td>
</tr>
<tr>
<td>1992-93</td>
</tr>
<tr>
<td>1993-94</td>
</tr>
<tr>
<td>1994-95</td>
</tr>
</tbody>
</table>

The budget year amount shown above in Table 8 includes the costs of the existing “baseline” water quality planning activities ($9.5 million) plus the first year costs ($4.7 million) to implement the Inland Plan. The estimated costs to continue the plan in subsequent fiscal years are shown in Table 9. As all remaining Old Bond monies will be spent during Fiscal Year 1992-93, no fund source has been proposed for the “out year” amounts in Table 9.
The Funding Gap

From the preceding sections, it is apparent that the funding apparatus for the State and Regional Boards has not kept pace with the changing regulatory framework. The Boards' duties exceed available fiscal resources. The "funding gap" is substantial.

Since evaluating numerous combinations of revenue needs and funding alternatives was impractical, the directives set forth in the Analysis of the 1991-92 Budget Bill guided our analysis of potential options. Accordingly, alternative funding mechanisms were considered that might:

(A) replace 75 percent of the General Fund appropriation;

(B) replace 100 percent of the General Fund appropriation;

(C) replace 100 percent of the General Fund appropriation and augment regulatory programs to reduce existing backlogs; and

(D) replace 100 percent of the General Fund appropriation, augment regulatory programs to reduce existing backlogs, and support new workload (particularly the continued implementation of the Inland Plan).

During earlier budget debate about funding alternatives, decision-makers inquired what effects replacing 75 percent of the General Fund would have. Assuming no change in total amounts, this substitution of fund sources would roughly double the special or fee fund share of the Boards' current budget. Some suggested fixing the Boards' General Fund share at 25 percent of the total budget in recognition of the State and Regional Boards' "public trust" duties which benefit everyone. In part for these reasons and for continuity, 75 percent replacement of General Fund was selected for component or scenario (A).

Table 10 summarizes the cumulative amounts for the four revenue components or scenarios defined above. Each of these amounts include the existing "baseline" fee appropriation amount as possible funding alternatives mostly build upon or supplant the existing annual waste discharge fee system. Table 10 excludes other existing fees however. One-time water rights application fees, for example, produce meager revenue; these might be retained or replaced under certain options. In general, existing fees classified as "reimbursements" are relatively small and would not influence this study. Minor fees that are intrinsic to a specific program activity (such as operator certification fees) were also excluded.

Table 10 also shows different revenue amounts for the next two fiscal years. In Fiscal Year 1992-93, remaining Old Bond monies would support first-year implementation of the Inland Plan. Once Old Bond funds are spent however, they must be replaced. Therefore, the respective General Fund and Old Bond "baseline" amounts are combined for Fiscal Year 1993-94 in Table 10.
### TABLE 10

**COMPARISON OF REVENUE NEEDS**

*(in thousands of dollars)*

<table>
<thead>
<tr>
<th>REVENUE COMPONENT(S) (Scenario)</th>
<th>WATER QUALITY FY 92-93</th>
<th>FY 93-94</th>
<th>WATER RIGHTS FY 92-93</th>
<th>FY 93-94</th>
<th>TOTAL PROGRAM FY 92-93</th>
<th>FY 93-94</th>
</tr>
</thead>
<tbody>
<tr>
<td>A. Replace existing annual waste discharge fees and 75 percent of General Fund</td>
<td>$28,121</td>
<td>$38,287</td>
<td>$5,792</td>
<td>$6,297</td>
<td>$33,913</td>
<td>$44,584</td>
</tr>
<tr>
<td>B. Replace existing annual waste discharge fees and 100 percent of General Fund</td>
<td>34,927</td>
<td>45,229</td>
<td>7,722</td>
<td>8,266</td>
<td>42,649</td>
<td>53,495</td>
</tr>
<tr>
<td>C. Replace existing annual waste discharge fees, 100 percent of General Fund, and augment programs to reduce regulatory backlogs</td>
<td>41,907</td>
<td>52,348</td>
<td>8,722</td>
<td>9,286</td>
<td>50,629</td>
<td>61,635</td>
</tr>
<tr>
<td>D. Replace existing annual waste discharge fees, 100 percent of General Fund, augment programs to reduce regulatory backlogs, and support new workload</td>
<td>41,907</td>
<td>56,232</td>
<td>8,722</td>
<td>9,286</td>
<td>50,629</td>
<td>65,519</td>
</tr>
</tbody>
</table>

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1. Fiscal Year 1993-94 amounts for Water Quality include "Old Bond" amount which must be replaced also.
EVALUATION CRITERIA AND PRELIMINARY ALTERNATIVES

In this section, important considerations and evaluation criteria are defined and preliminary funding alternatives are described.

CRITERIA AND CONSIDERATIONS

Many policy, fiscal, and administrative factors influence an evaluation of potential alternative funding mechanisms. To ascertain which options might be appropriate, the questions posed in the Analysis of the 1991-92 Budget Bill were incorporated along with criteria used in similar national studies examining new funding ideas for water protection programs. (These national studies are listed in the bibliography.) Earlier funding proposals affecting the State and Regional Boards dictated other considerations in this study. Taking these together, the following criteria distinguish feasible, appropriate options:

Applicability

- Funding Mechanisms Should Achieve A Fundamental Purpose

Producing revenue should be the foremost purpose of a new funding scheme. Collateral goals, such as pollution prevention or water conservation, should be considered desirable, but secondary benefits to any particular option.

- Funding Mechanisms Should Be Compatible

The underlying concept for a new funding scheme should be clear and simple. Fee or tax payers must understand not only how much they will pay but also why they are paying to support the State and Regional Boards. The fee amount and program costs should be reasonably related. An ideal option should also minimize competing demands from other governmental programs. Options integrally connected with water protection would be more compatible with the Boards' regulatory mission and programs.

- Funding Mechanism Should Be Flexible and Changeable

To be successful, funding options must accommodate changing regulatory strategies and programs. Future legislation will inevitably modify current water protection programs. Where new laws add or reduce costs, the funding system must be adjusted accordingly. It must be designed so these adjustments can be made easily. Moreover, a preferred option should set forth broad principles guiding the use of revenue rather than narrow, specific allocations. It must also be flexible.

Feasibility

- Funding Mechanisms Should Be Simple

The Boards' existing fiscal structure is inordinately complex. The number of fund sources is large. In many cases, persons pay multiple fees but do not understand why and how these are determined. Unquestionably, a new revenue source must be simple.

- Funding Mechanisms Should Be Reliable

Revenue must be predictable, reliable, and certain. The mechanism should not only generate the expected revenue but also ensure sufficient cash-flow. Ideally, when revenue changes are made during the state budget process, the funding mechanism would also be adjusted. Convoluted administrative procedures defeat even the best options. Any data used to assess individual amounts must be verifiable and accurate.

- Funding Mechanisms Should Be Enforceable

Again, to succeed, new funding options must be enforceable. Equity principles and other policy factors become irrelevant if those who are required to pay don't. Financial penalties and collection provisions for late or non-payment must be included.

- Funding Mechanisms Should Be Efficient

Money should be spent protecting water rather than collecting money. Alternatives which consolidate various "revenue streams" in a single, broadly-defined fund enhance efficiency and flexibility. Where possible, existing administrative
processes within the Boards, the Board of Equalization, or other agencies should be used.

Equity

- **Funding Mechanisms Should Acknowledge Equity Concerns**

Each person who must pay a fee or tax wishes to be treated fairly. As individual perspectives influence judgments about particular options, "equity" is highly subjective. To some, an equitable system would assess only the "true" cost of specific services they use. For example, a permit fee would be based only on the cost of issuing an individual permit. Alternatively, "equity" may mean that persons who benefit from a given program would pay its costs. Others assert that those who pollute or impose a burden on water resources ought to pay for the programs which remedy problems they create. On a simpler level, some believe an equitable option should treat everyone equally. They argue that neighbors should pay the same amount.

Obviously, determining the relative service, benefit, or burden associated with individual water users or waste dischargers is enormously difficult. The apportionment of the costs of the State and Regional Boards' water protection programs is no less arduous. The immense scope of California's waterscape confounds such attempts: virtually everyone and everything uses water in some way. In truth, some combination of equity principles likely applies to the State and Regional Boards' water protection mission; desirable alternatives should acknowledge these circumstances.

Revenue Potential

- **Funding Mechanisms Must Have Sufficient Revenue Potential**

The revenue potential of an alternative funding mechanism must fulfill not only existing needs but also reasonable future requirements.

- **The Funding Mechanism Should Encompass a Broad Base**

The number of persons who must pay is also an important factor. In general, options should apply broadly for three reasons. First, the largest possible number of fee payers reduces the financial burden upon any one person or group. Secondly, a diverse population builds a resilient base; fluctuations can be minimized. A broad-based option recognizes that the Boards' programs benefit the entire population. It may also realize economies of scale.

Acceptability

- **Funding Mechanisms Should Minimize Adverse Effects**

Public and private enterprises use water to produce many goods and services. New funding alternatives should not create undue hardship on such enterprises or people.

PRELIMINARY ALTERNATIVES

Based on the above criteria and considerations, the following preliminary alternatives were considered and rejected.

Income and/or Sales Assessments: Several types of assessments on personal, banking and insurance companies, corporations and retail sales generate revenue for governmental activities. Income and sales taxes represent the largest share of General Fund revenues. Constitutional restrictions and economic recession, however, effectively preclude either option for State and Regional Board purposes. Income and sales assessments are poorly suited for water protection programs; thus, both options were rejected.

Advalorem Assessments: Although property assessments have been historically used to finance government, Proposition 13 in 1977 significantly changed the application, use, and purpose of this funding mechanism. Property taxes are not viable given the existing legal and practical restrictions.
EVALUATION CRITERIA AND PRELIMINARY ALTERNATIVES

"Sin Taxes:" Several states use "sin taxes" (assessments on commodities such as cigarettes, tobacco, and alcohol) for environmental and water programs. This fund source now partly supports two small Board projects but numerous other agencies also compete for these funds. Demand for taxed commodities and revenue have recently declined. For these reasons, "sin taxes" were not evaluated further for the Boards' programs.

Lottery: The primary purpose of California's lottery is to generate additional monies for public education without imposing new or higher taxes. Lottery sales have also declined recently and new games have proven costly and marginally successful. While several other states finance environmental programs via state lotteries, California's appears to offer little potential.

Bonds: Through various bond measures, Californians have generously invested in the long-term management and protection of the state's natural resources. State and local governments, special districts, and others borrow money via bonds to finance major capital investment. General obligation, revenue, and other bonds provide funds to plan and build infrastructure. Bonding is not an appropriate or practical option for ongoing operating costs.

Resource Royalties: Persons who use natural resources such as oil, natural gas, timber, and minerals often pay royalties. In some states, these royalties support water quality programs. Here, the State Lands Commission collects royalties for oil, gas, and minerals extracted from state-owned lands. The Regional Boards regulate many of these activities via waste discharge requirements. While a regulatory relationship exists, oil and gas production has been limited for some years. Marginal revenue potential and competing governmental programs eliminate this option.

Commodities Surcharges: Levying fees or taxes on specific commodities or products that are potential pollutants is another option. For instance, a charge per unit processed, stored, or delivered could be assessed. As with sales taxes, this option may effectively generate stable revenue. But, it would not apply as broadly.

Similar mechanisms have already been created for dedicated purposes (such underground tank cleanup and toxics remediation); the cumulative effect of these surcharges may be adverse. Additional commodities surcharges were deemed impractical and possibly unaffordable.

Comprehensive Environmental Fee: Persons and activities which affect the "environment" (or perhaps, just the "water media") would annually prepare and submit data enumerating how and how much they pollute. Some sort of scoring or point system could be used to evaluate that data and compute a commensurate fee. New Jersey has adopted a similar fee system for water pollution control. However, devising such a system for California would be inordinately complicated. On a broader scale (perhaps including air, water, solid waste, and toxics), some of these impediments might be reduced. This alternative must be better defined before it can be evaluated.

"Cost Recovery:" Another option would be greatly expanding "cost recovery." Many states' toxics programs recoup the cost of their regulatory work from responsible parties. This "cost recovery" supplements fines and penalties imposed for violations. Under the "fee for service" concept, waste dischargers and water users could be billed for the actual "state operations" costs of permitting, monitoring, and enforcement. The State and Regional Boards currently have minor cost recovery efforts and may consider limited expansion in the future. Accounting procedures to support a major expansion of cost recovery would likely be prohibitively expensive and burdensome. Cash-flow would also be uncertain. Consequently, "cost recovery" is not recommended as a viable long-term solution.

"Utility" Fees: Assessing fees for utility services is another possible means of funding regulatory programs. For the State and Regional Boards, related "utility" services might include water, wastewater, and refuse collection and disposal. These "utilities" not only benefit from specific regulatory activities but also impose substantial burdens on the state's water resources. A flat fee or variable fee for each utility customer would be
EVALUATION CRITERIA AND PRELIMINARY ALTERNATIVES

simple and reliable; the long-term revenue
potential may also be significant. While "utility"
fees offer promise, earlier legislation to fund other
governmental programs through such fees failed
passage. Moreover, insufficient information about
which entities provide such services, how many
customers each serves, and how their funding
mechanisms work now exists. ■
ANALYSIS OF PRINCIPAL ALTERNATIVES

The preliminary review suggested that four alternative funding mechanisms might satisfy the specified criteria. To evaluate these alternatives in more detail, sample fee schedules (which are located in the appendices) were developed for each option at different revenue amounts. The fee schedules only serve as examples for comparison; the range of fee amounts or the apportionment between fee categories are variable. The principal options could be structured several other ways.

ALTERNATIVE 1: A REVISED WASTE DISCHARGE PERMIT FEE CAP

Description

- **Basic Concept:** Every person for whom waste discharge requirements have been prescribed pursuant to Water Code Section 13260 must pay an annual fee to the State Board.

- **Fee Structure:** The State Board would periodically promulgate a sliding schedule of fees based on: the type of regulated activity, the volume of waste discharged, and its relative threat to water quality. The total fee revenue shall equal the amount set forth in the annual Budget Act.

- **Fee Ranges:** Many different fee schedules could be devised if the "cap" were increased or eliminated. For example, assuming the existing schedule of fees were increased in proportion to the amount of revenue to be raised in Table 10, the approximate annual fees would range from:

To replace 75 percent of the General Fund (Scenario "A") in Fiscal Year 1992-93:

Minimum annual fee: $997 (for a Category IIIC, "Non-chapter 15 WDR" holder)

Maximum annual fee: $49,859 (for a Category IA discharge of any type)

To replace all General Fund, reduce backlogs, and fund new workload (Scenario "D") in Fiscal Year 1993-94:

Minimum annual fee: $1,927 (for a Category IIIC, "Non-chapter 15 WDR" holder)

Maximum annual fee: $96,327 (for a Category IA discharge of any type)

Some sample fee schedules for this option, based on the amounts in Table 10, are included in Appendix C.

A second alternative would be to revise the existing fee structure by changing the maximum fee amount and thereby correcting present inequities and inconsistencies. Clearly, the range of fees could be increased or "stretched" if the maximum fee were set at higher amounts. This might decrease some or all lower tier fees.

- **Fee Payers:** Approximately 4,100 persons who now hold waste discharge requirements are required to pay annual fees during the current year. (Although the total number of regulated persons is about 6,200, many of these people are now exempt or are delinquent.) New point-source dischargers, such as storm water permittees and enrollees, might increase the potential number of future fee payers over time.

Program Considerations

- **Flexibility:** Increasing or eliminating the fee "cap" would link the persons who necessitate the present regulatory controls to one of the funding mechanisms which finances those controls. This particular option provides less opportunity to address new problems such as pollution from nonpoint sources (for which permits are not presently issued).

- **Implementation:** This alternative builds upon the existing annual waste discharge fee system. It would preserve current billing and collection processes. Existing procedures to adjust fee amounts and to collect fees, however, would likely become more resource intensive and less reliable as the total revenue amount increases.
ANALYSIS OF PRINCIPAL ALTERNATIVES

- **Enforceability:** Beyond cash-flow timing, revising the existing "cap" alone would not resolve many fee enforcement matters. Revenue increases to replace General Fund, to reduce backlogs, and to support more work would likely exacerbate existing fee collection problems. More fee payers will likely become delinquent as fee rates increase significantly.

Fiscal Considerations

- **Cash-flow:** Under current law, fee rulemaking and collection cannot begin until the revenue amount is fixed in the annual Budget Act. Changing the "cap" would require additional rulemaking time once the new statutory maximum became law. Late or non-payment remedies cannot be pursued until the program costs have already been incurred. This option presents serious cash-flow concerns.

Policy Considerations

- **Narrow base:** The number of fee payers is relatively narrow (around 6,200 persons at best). This "universe" excludes many categories of water users and waste discharges.

- **Accountability:** Fee payers would likely demand greater scrutiny and accountability for program activities and costs.

- **Affordability:** Little economic information exists to evaluate "equity" and "affordability." The current fee structure further frustrates meaningful analysis; those dischargers which present the greatest threat are not always the same persons who discharge large volumes of waste or who might spread increased fee costs among many users or customers. While volume is the key factor, current fees also depend upon the condition of and threat to the receiving water; these circumstances vary throughout the state's 2,500 waterbodies.

ALTERNATIVE 2: NEW WATER RIGHTS AND WASTE DISCHARGE PERMIT FEES

Description

- **Basic Concept:** Every person who discharges waste or uses water would pay a specified minimum fee; those who discharge more waste or use more water would pay additional fee increments according to one or more scale factors. Building upon the July version of Assembly Bill 18, "nonpoint" sources of pollutants (such as mining, agriculture, silviculture, and urban activities) as well as additional appropriators of water would be included.

- **Fee Structure:** Persons who divert or store water pursuant to a water right permit or license, issued by the State Board, would be assessed an annual fee based on the permitted or licensed volume of water which may be appropriated. Fees for diversion and for storage would be calculated separately. Similarly, persons who discharge waste to surface waters or ground waters—under an individual or general waste discharge requirement order, a waiver of requirements, or best management practices and alternative control strategies established for a type or category of waste—would also pay an annual fee based on the total volume of waste authorized. Where the liquid or solid volume is unknown or not measurable, another size factor could be used.

- **Fee Ranges:** For this option, Assembly Bill 18's fee structure was used as the basic framework. Additional fee categories such as nonpoint pollutant sources were added and costs were roughly distributed on the basis of budget elements. Using available data, the range of waste discharge fees necessary to replace all General Fund, reduce backlogs, and fund new workload during Fiscal Year 1993-94 (that is, revenue scenario "D") would roughly be:

Minimum annual fee: $250 (for an industrial stormwater enrollee)
ANALYSIS OF PRINCIPAL ALTERNATIVES

Maximum annual fee: $2,017,000 (for the City of Los Angeles' Hyperion Treatment Plant)

The corresponding range of annual water rights fees for the same revenue amount would be about:

Minimum annual fee: $150 (for diversion less than 5.0 cubic feet per second)

Maximum annual fee: $1,393,000 (for the Department of Water Resources' various State Water Project rights).

The July version of Assembly Bill 18 and sample worksheets for this option are included in Appendices A and D, respectively.

- **Fee Payers:** The general categories of "point source" fee payers might include: municipal wastewater and stormwater dischargers; industrial waste and stormwater dischargers; power plants and other cooling water dischargers; operators of solid waste landfills, surface impoundments, and land treatment units; mining operations; and others. Conceptually, the following categories of "nonpoint source" fee payers would also be included: agricultural waste discharges; "unregulated" mining and landfill operations; dredging activities; and septic tank and subsurface disposal systems. More than 10,000 water rights holders under the State Board's jurisdiction would also pay annual fees.

Program Considerations

- **Flexibility:** The amount and distribution of waste discharger and water users could be changed within the basic structure of this option. But, the fragmented nature of these various fee categories may actually exacerbate funding limitations. Fee payers would undoubtedly link fee categories with program activities; this may create incentives to implement or to reduce particular programs simply because revenue from related fee categories would be viewed as dedicated to those activities. As regulatory emphasis shifts from point sources to nonpoint sources and from new water supply development to competing public trust and human uses, permitted dischargers and water rights holders may seek lower fees even though "permitting" program costs would not necessarily decrease. In this option, numerous fee categories may more narrowly constrain revenue uses.

- **Implementation:** The number of potential fee payers is large and unwieldy. Identifying and collecting fees from perhaps more than 75,000 new fee payers will be exceedingly difficult. An agency such as the Board of Equalization, which has sophisticated collection mechanisms and expertise, may be better equipped to administer the large volume of fees under this alternative.

- **Enforceability:** Expanding fees to include "unpermitted" waste dischargers may add significant fee enforcement complexities. For the most part, large numbers of unknown persons may discharge wastes associated with agricultural, dredging, mining, timber harvest, and urban activities. This option must include provisions that ensure persons required to pay fees cannot evade them.

Fiscal Considerations

- **Collection Cost:** Because the majority of fee payers would remit nominal, flat fees, collection costs may be high, especially for lower revenue amounts shown in Table 10. Where possible, collection might be "piggy-backed" on similar fee systems (such as the Integrated Waste Management Board's solid waste tipping fee or the Department of Conservation's mining reporting fee). Coordinated, interagency billing and collection procedures would reduce administrative workload and costs.

Policy Considerations

- **Different Scale Factors:** Earlier, some suggested that waste fees should be based on the toxicity and maximum pollutant loading or mass emissions of individual discharges or sources. Likewise, the type of water use in addition to or instead of the volume of use could be used to assess fees. Although either basis represents one way relative "burden" might be quantified, the associated fee mechanism would involve massive
ANALYSIS OF PRINCIPAL ALTERNATIVES

amounts of data that do not exist. Generating and evaluating such information for fee purposes would be exorbitantly costly. In many cases, if such data were available, many regulatory program activities would no longer be necessary. Because the State and Regional Boards must protect the quality and beneficial uses of more than 2,500 waterbodies equally, decisions regarding which scale factor might be appropriate are subjective.

- Apportionment Among Categories: General water quality planning and standards programs affect all waste dischargers and water users, including many who would not pay fees under this alternative. How such costs are apportioned in the fee schedule remains a key but divisive issue.

- Federal Facilities: Under current law, the federal government is exempt from water rights and some other fees. Yet, the Bureau of Reclamation’s Central Valley Project diverts and stores the largest volumes of water statewide. Specific fee provisions might be devised to impose fees directly on the Bureau or its 130 water contractors.

- Affordability: Municipal dischargers and water agencies would pass increased fees to their customers (residences and businesses). As a volumetric fee rates would be used (where practical), the per capita share of new water quality and water rights fees may be more consistent and equitable for large and small volumes alike. However, many factors in addition to total annual fee amounts influence local wastewater and water rates. The economic effects upon non-municipal (industrial) dischargers and private water rights holders is indeterminate.

ALTERNATIVE 3: A WATER USE FEE

Description

- Basic Concept: This option would abolish existing annual waste discharge permit fees (and perhaps the one-time water rights fees) and instead establish a single assessment per acre-foot of water used. The assessment would apply to all water used whether it originates in surface or ground water bodies.

- Fee Structure: A single, flat fee rate would apply to all water used on any water right.

- Fee Ranges: Assuming a water use fee were fully implemented to replace all General Fund, reduce backlogs, and support new workload in Fiscal Year 1993-94, the equivalent fee amount would be roughly $1.90 per acre-foot of water used. A description of fee rates for other revenue scenarios is included in Appendix E.

- Fee Payers: All water users would pay annual fees to the State Board in this option. Though the total number of users is unknown, it is obviously quite large. To reduce this number, individuals (single family homes, small farms, etc.) which use small amounts of water (under 500 acre feet per year) might be exempted.

Program Considerations

- Flexibility: The specific fee rate could be set in statute and changed from time to time by the Legislature or an independent body such as the Board of Equalization to reflect changes made during the annual budget process. This alternative would allow the State and Regional Boards to set reasonable water protection priorities without major revisions to the basic funding mechanism as well.

- Implementation: While a water use fee is a simple and straightforward concept, identifying water use for riparian, pre-1914, and ground water appropriators present significant technical and administrative difficulties. Scant data exists regarding the volume of water and the individual uses within each of these groups. Persons who appropriate surface water under riparian and pre-1914 water rights are now required to submit Statements of Diversion and Use. If penalties were prescribed for failure to report, these statements might also serve as the basis for fee assessment. Ground water use information is now only required for four adjudicated basins; some broader reporting requirement could be instituted.
Fiscal Considerations

- **Collection Costs:** Water use fees would be relatively easy to determine and to estimate if a single volumetric rate were selected. The dearth of data about individual use, however, complicates collection and vastly increases administrative costs.

- **Revenue Potential:** At relatively low fee rates, a water use fee funding alternative offers substantial revenue potential.

Policy Considerations

- **Applicability:** This option encompasses the broadest uses of California’s water resources. It also represents a simple, fair, and reasonable measure of the burden or benefit derived from water use.

- **Affordability:** From 1985 data, municipal and industrial water users pay—on average—approximately $276 per acre-foot while agricultural users pay about $22 per acre-foot. Assuming the “average” farm uses about 3 acre-feet of water per acre of crop, the estimated annual water use fee (under scenario D in Table 10) would be roughly $744. A typical household which uses about 0.5 acre-foot of water annually would pay an additional $1.00 on its water bill. If an “average” industry uses about 0.25 acre-feet of water per employee as DWR’s data suggests and assuming that industry employs 100 people, its annual water use fee would be about $48 dollars. The broad fee base and volumetric rate structure tend to minimize potential adverse economic effects.

- **Competing Proposals:** Similar water use fee measures have been proposed for other purposes. In the current legislative session, Senate Bill 959 (Presley) would require certain urban water suppliers to pay a prescribed annual water tax. The tax proceeds would fund loans and grants to local entities so they may fulfill minimum drinking water standards and to unspecified recipients so they may cleanup ground water pollution or may restore and manage fish and water-dependent wildlife. If enacted, this bill would also partly fund certain Department of Health Services and DWR programs.

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**ALTERNATIVE 4: A SEWER USE FEE**

Description

- **Basic Concept:** This alternative would assess a surcharge on “sewer users,” any person who discharges waste into a publicly-owned treatment works (POTW).

- **Fee Structure:** The municipality or special district that collects and treats wastewater from households, businesses, and other sewer users would impose a fee on customers’ billing statements. Periodically, the sewer billing entity would remit the amount collected to the State Board.

- **Fee Ranges:** A sewer use fee of roughly $5.45 per sewer user or household annually would be necessary to replace 100 percent of the General Fund and Old Bond amounts, to augment regulatory programs and reduce backlogs, and to address new workload in Fiscal Year 1993-94. Appendix F includes a description of fee rates for other revenue scenarios.

- **Fee Payers:** Approximately 605 local entities collect more the 3,000 million gallons of wastewater daily. Commercial and industrial sewer users comprise between 5 and 7 percent of this total flow. Households contribute the majority of sewer flows. Indirectly, more than 90 percent of California’s residents would pay increased sewer use fees.

Program Considerations

- **Flexibility:** A sewer use fee could be easily changed; it would also be simple and efficient. The fee payer “base” would grow as population increases and is reasonably stable. This base is extremely broad when viewed from the “true” payers so revenue fluctuations would be minimized.
ANALYSIS OF PRINCIPAL ALTERNATIVES

- Implementation: Virtually all sewerage entities assess user charges from their customers rather than relying on advalorem taxes or other funding mechanisms. As most of these entities received substantial state and federal grant assistance to design and construct POTWs, they must comply with "fair and equitable" user charge requirements. The State Board regularly reviews these local user charge systems for grant and loan-funded POTWs; Appendix G includes the most recent summary of local sewer use charges statewide. Implementing an annual assessment for the State and Regional Boards would involve only minor adjustments to the existing structure.

- Applicability: This funding alternative recognizes the massive state and federal investment in POTWs and the Boards' continuing mission to ensure that these are properly operated, maintained, and updated so effluent discharges do not impair the state's water resources. In this regard, the majority of Californians who benefit from the State and Regional Boards' water protection programs and financial assistance programs would contribute part of costs of such programs.

Fiscal Considerations

- Revenue Potential: Similar to Alternative 3, an annual sewer use funding option offers substantial revenue potential at relatively low fee rates.

- Collection Cost: This alternative would build upon generally uniform sewer user charge systems that are now administered by sewerage entities. The annual sewer use fee for the State and Regional Boards could be set so these entities could recover incremental collection costs. Monthly collections at the local level along with periodic remittances to the State Board would also enhance cash-flow aspects.

Policy Considerations

- Unsewered Discharges: This alternative would not assess fees for "unsewered" discharges from industrial facilities, agriculture, landfills, and others. While people in these groups would pay as individuals, this aspect may present considerable policy implications.

- Affordability: From reports sewerage entities submitted in 1990, sewer use fees presently range from $0 to $74 per month. (Appendix G summarizes sewer rates statewide.) In general, small communities pay higher local fees because their POTWs were constructed with less state and federal financial assistance. Their user charge systems must finance both capital and operating costs. Conversely, large urban areas pay lower local user charges. Existing sewer use charges may also include costs such as debt repayment, future capital outlay, operating reserves, or other cost components beyond operation and maintenance. A single "per capita" sewer use fee for the State and Regional Boards' programs would tend to minimize potential economic consequences of higher sewer charges.
Growing regulatory demands coupled with resource limitations present new challenges to the State and Regional Boards. To address these challenges, an alternative funding mechanism to support the Boards' water quality and water rights programs should be considered. Statewide fiscal limitations, however, necessitate a very modest, cautious perspective on any new or different fees in the short-term.

Given the substantial fiscal concerns which now confront all Californians, the most realistic and viable option is one that: (a) builds upon the Boards' existing waste discharge fee system rather than impose entirely new fees and (b) minimizes the total cost to the regulated community. Consequently, the suggested alternative is to revise the maximum fee amount for persons who hold waste discharge requirements in an amount sufficient to support the regulatory efforts as proposed in the Governor's Budget. The specific amount of the revised "cap" will be established through legislation. The "cap" would be changed in order to generate $11.1 million in waste discharge fees in the budget year. This revenue amount would fund a portion of the existing "core regulatory" programs' cost as well as the second phase augmentation to reduce growing backlogs in those programs.
### GLOSSARY

<table>
<thead>
<tr>
<th>Term</th>
<th>Definition</th>
<th>Abbreviation</th>
<th>Source</th>
</tr>
</thead>
<tbody>
<tr>
<td>acre-foot</td>
<td>A unit of measure of liquid volume, a volume of water one foot deep and one acre in acre; or, 43,560 cubic feet</td>
<td>af</td>
<td>Chapter 15 of Title 23 of the Code of California Regulations regarding waste disposal to pits, ponds, lagoons, garbage dumps, toxic waste sites, etc.; the regulatory activities associated with waste discharge requirement orders issued for such discharges</td>
</tr>
<tr>
<td>af</td>
<td>Acre-foot</td>
<td></td>
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<tr>
<td>af/a</td>
<td>Acre-feet per annum; a typical measurement of water usage or storage</td>
<td></td>
<td>CVP, Central Valley Project, the federally-owned and operated system of dams, canals, and other water storage and conveyance works</td>
</tr>
<tr>
<td>appropriation</td>
<td>The diversion or storage of water under a right of beneficial use; also an authorization from a specific fund to a specific agency to make expenditures for specified purposes</td>
<td>ARB, DFG, Department of Fish and Game</td>
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<tr>
<td>ARB</td>
<td>Air Resources Board</td>
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<tr>
<td>AWRIS</td>
<td>Automated Water Rights Information System</td>
<td></td>
<td>DFG, Department of Fish and Game</td>
</tr>
<tr>
<td>BCP</td>
<td>Budget Change Proposal or budget adjustment</td>
<td></td>
<td>DWR, Department of Water Resources</td>
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<tr>
<td>BMPs</td>
<td>Best Management Practices, a type of alternative pollution control measure</td>
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<tr>
<td>BPTCP</td>
<td>Bay Protection and Toxic Cleanup Program</td>
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<tr>
<td>Bureau</td>
<td>U.S. Bureau of Reclamation; also referred to as USBR</td>
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<tr>
<td>CEC</td>
<td>Energy Resources Conservation and Development Commission (also called the &quot;California Energy Commission&quot;)</td>
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<tr>
<td>cfs</td>
<td>Cubic-foot per second; a unit of measure of the flow rate</td>
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<tr>
<td>d</td>
<td>Day</td>
<td></td>
<td></td>
</tr>
<tr>
<td>dpm</td>
<td>Day per million</td>
<td></td>
<td></td>
</tr>
<tr>
<td>dw</td>
<td>Dowel</td>
<td></td>
<td></td>
</tr>
<tr>
<td>dw</td>
<td>Drought watch</td>
<td></td>
<td></td>
</tr>
<tr>
<td>DWR</td>
<td>Department of Water Resources</td>
<td></td>
<td></td>
</tr>
<tr>
<td>effluent</td>
<td>Wastewater or other waste stream flowing from a treatment plant, reservoir, industrial facility, etc.</td>
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<tr>
<td>Element</td>
<td>The second subdivision of budgetary &quot;programs&quot;; a collection of related components</td>
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</tr>
<tr>
<td>FY</td>
<td>Fiscal Year; a state fiscal year begins July 1 and ends the following June 30; a federal fiscal year begins October 1 and ends the following September 30</td>
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</tr>
<tr>
<td>IWMB</td>
<td>California Integrated Waste Management Board</td>
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</tr>
</tbody>
</table>
### Glossary

<table>
<thead>
<tr>
<th>Abbreviation</th>
<th>Description</th>
</tr>
</thead>
<tbody>
<tr>
<td>mgd</td>
<td>Million gallons per day; typical measurement of effluent flow rate</td>
</tr>
<tr>
<td>MSCA</td>
<td>Multi-site Cooperative Agreement</td>
</tr>
<tr>
<td>Non-15 WDR</td>
<td>Waste discharge requirement orders for point source discharges to land not regulated pursuant to the provisions of Chapter 15; also the regulatory activities associated with such discharges</td>
</tr>
<tr>
<td>NPDES</td>
<td>National Pollutant Discharge Elimination System, the federal permit system for point source waste discharges to surface waters; also the regulatory activities associated with waste discharge requirement orders (or permits) for such discharges</td>
</tr>
<tr>
<td>POTW</td>
<td>Publicly-owned treatment works Program</td>
</tr>
<tr>
<td></td>
<td>The activities of an organization grouped on the basis of common objectives; programs comprise elements, which can be further divided into components and tasks (the lowest defined program activity)</td>
</tr>
<tr>
<td>PY</td>
<td>Past year; also personnel years, the estimated portion of a position expended for the performance of work</td>
</tr>
<tr>
<td>RCRA</td>
<td>Resource Conservation and Recovery Act</td>
</tr>
<tr>
<td>RWQCB</td>
<td>Regional Water Quality Control Board</td>
</tr>
<tr>
<td>SLIC</td>
<td>Spills, Leaks, Investigations, and Cleanup</td>
</tr>
<tr>
<td>SWAT</td>
<td>Solid Waste Assessment Test</td>
</tr>
<tr>
<td>SWRCB</td>
<td>State Water Resources Control Board (for budget purposes, this term generally includes both the State Board and the nine Regional Boards)</td>
</tr>
<tr>
<td>WIP</td>
<td>Well Investigation Program</td>
</tr>
</tbody>
</table>
APPENDIX A

Assembly Bill 18
as amended July 2, 1991

This version of Assembly Bill 18 (Sher) is included as historical background information and as the basic model for Alternative 2, New Water Rights and Waste Discharge Permit Fees. Estimated fee amounts and categories for Assembly Bill 18 are shown on the accompanying spreadsheets.
AMENDED IN SENATE JULY 2, 1991
AMENDED IN SENATE MAY 14, 1991
AMENDED IN ASSEMBLY MARCH 11, 1991
CALIFORNIA LEGISLATURE—1991-92 REGULAR SESSION

ASSEMBLY BILL
No. 18

Introduced by Assembly Member Sher

December 3, 1990

An act to amend Sections 8987, 8974, 9770, 9770.1, and 9774 of the Public Resources Code, relating to mining, and declaring the urgency thereof, to take effect immediately.

1540, 1550, and 13260 of the Water Code, relating to water.

LEGISLATIVE COUNSEL’S DIGEST

AB 18, as amended, Sher. Mining; financial assurances; Water; fees.

(1) Under existing law, any person subject to waste discharge requirements of a regional water quality control board is required to pay the regional board an annual fee, not to exceed $10,000, according to a schedule adopted by the State Water Resources Control Board on the basis of specified criteria.

This bill would require the state board and the regional boards, on or before July 1, 1992, to identify prescribed dischargers which are not yet subject to waste discharge permits. The bill would require persons for whom waste discharge requirements have been prescribed and those identified dischargers to pay an annual fee pursuant to a prescribed interim fee schedule which would remain in effect only until legislation establishing a fee schedule is enacted, or until July 1, 1993, whichever is earlier. The bill would authorize the state board to set fees to generate the amounts
appropriated from the Waste Discharge Permit Fund, which the bill would rename the Water Protection Fund.

The bill would require the Governor to submit to the Legislature proposed legislation prepared by the state board which includes a fee schedule to take effect on or before July 1, 1993, which would replace the interim fee schedule and would establish different categories of dischargers and an annual fee for each category on the basis of specified criteria. The bill would prohibit the imposition of the annual fee on or after that date if the Legislature has not enacted legislation establishing a new fee schedule.

The bill would impose a penalty of 10% for the late payment of fees.

The bill would make inoperative, on the enactment of the fee schedule, certain provisions regarding waste discharger fees applicable to facilities for confined animal feeding or holding operations.

The bill would authorize the state board to enter into an agreement with the State Board of Equalization to collect the fees.

(2) Under existing law, a fee based on a specified schedule is imposed for the issuance of a permit to appropriate water.

This bill would require, with specified exceptions, persons holding a permit or license to appropriate water to pay to the state board an annual fee pursuant to a prescribed fee schedule for the diversion or storage of water. The fees would be deposited in the fund. The bill would impose a penalty of 10% for the late payment of fees and would provide that the money generated from the penalties be used for prescribed purposes. The bill would make the fee schedule inoperative on July 1, 1993, and would prohibit the imposition of the annual fee on and after that date if the Legislature has not enacted legislation establishing a new fee schedule, as prescribed.

(3) This bill would authorize the state board, upon approval by the Director of Finance, to borrow from special funds for purposes related to the collection of the fees described in (1) and (2), as prescribed.

(4) This bill would require the state board, not later than April 1 of every year, to submit specified information to the Legislature.

The existing Surface Mining and Reclamation Act of 1975 exempts certain activities from its provisions.

This bill would additionally exempt the solar evaporation of sea or bay water to produce salt and related minerals.

(3) Under existing law, no person may conduct surface mining operations unless a permit is obtained from; a reclamation plan has been submitted to and approved by; and financial assurances for reclamation have been approved by; the lead agency for the operation; in accordance with prescribed procedures and requirements.

This bill would require, if a mining operation is sold or ownership is transferred to another person, that the existing financial assurances remain in force and not be released by the lead agency until new financial assurances are secured from the new owner and have been approved by the lead agency. The bill would make related changes.

(4) Existing law requires the owner or other specified persons in charge of a mining operation to report annually to the State Geologist and the lead agency on specified matters, including whether an appeal or review of financial assurances is pending.

This bill would additionally require the report to state whether review of a reclamation plan or interim management plan is pending.

(4) The bill would declare that it is to take effect immediately as an urgency statute.


The people of the State of California do enact as follows:

SECTION 1. Section 8907 of the Public Resources
2 SECTION 1. Section 1540 of the Water Code is
3 amended to read:
4 1540. (a) A fee equal to one-half the amount
5 computed by using the schedules in Article 1
6 (commencing with Section 1525) based on the approved
7 application amount shall be paid to the state board at the
8 time the permit is issued, except that no permit fee is
required under Section 1525.5.
(b) The state board shall notify the applicant by
registered mail of the amount of the fee which shall be
paid before issuance of the permit. If the fee is not
received by the state board within 30 days after the
notice has been mailed the application shall be canceled.
(c) The minimum amount of the fee required by
subdivision (a) shall be one hundred dollars ($100).
(d) (1) On or before January 15 of each year, every
permittee or licensee authorized to divert one or more
cubic feet per second or to store 50 or more acre-feet,
shall pay an annual fee based on the following rate
schedule:

<table>
<thead>
<tr>
<th>Fee Category</th>
<th>Fee Rate</th>
</tr>
</thead>
<tbody>
<tr>
<td>Permitted/licensed diversions</td>
<td></td>
</tr>
<tr>
<td>1 to 5 cubic feet/second</td>
<td>$150 per diversion</td>
</tr>
<tr>
<td>More than 5 cubic feet/second</td>
<td>$40 per cubic feet/second</td>
</tr>
<tr>
<td>Permitted/licensed storage</td>
<td></td>
</tr>
<tr>
<td>50 to 100 acre-feet</td>
<td>$100 per storage</td>
</tr>
<tr>
<td>More than 100 acre-feet</td>
<td>$100 plus 35¢ per acre-foot</td>
</tr>
</tbody>
</table>

(2) The fee schedule implemented pursuant to this
subdivision shall remain in effect only until July 1, 1993.
(3) A separate fee shall be paid for each permit or
license pursuant to paragraph (1). If the permit or license
authorizes both direct diversion and storage, the fee shall
be the sum of the fee for diversion and the fee for storage.
However, notwithstanding the number of permits or
licenses held by the permittee or licensee for diversion or
storage, the cumulative total of all annual fees paid by a
permittee or licensee shall not exceed seventy-five
thousand dollars ($75,000).
(4) For the 1991-92 fiscal year, the state board shall
collect from each permittee and licensee subject to
paragraph (1) an amount equal to 64 percent of the
annual fee.
(5) Any permittee or licensee notified by the state
board of the fee imposed by this subdivision may contest
the fee by submitting the fee on a timely basis,
accompanied by a petition setting forth the grounds for
contesting the fee. After review of the petition and any
other evidence the state board determines should be
considered, the state board shall refund any amount
submitted by the permittee or licensee which is in excess
of the amount due. If requested by the permittee or
licensee, the state board shall hold a hearing on any
disputed facts material to a determination of the
applicability or amount of the fee. Within 30 days after
final action by the state board, the permittee or licensee
may file with the superior court a petition for a writ of
mandate in accordance with Section 1094.5 of the Code
of Civil Procedure. Notwithstanding any other provision
of law, abuse of discretion is established if the court
determines that the findings of the state board are not
supported by substantial evidence in the whole record.
(6) The Attorney General, upon request of the state
board, shall petition the appropriate court to collect any
fee imposed pursuant to this subdivision. Any person who
fails to pay on a timely basis any fee imposed by this
subdivision shall be required to pay, in addition to that
fee, attorney’s fees and costs for collection proceedings
and a quarterly nonpayment penalty for each quarter
during which the failure to pay persists. The nonpayment
penalty shall be equal to 10 percent of the aggregate
amount of the fee and nonpayment penalties which are
unpaid as of the beginning of the quarter. The first and
primary use of funds collected pursuant to this paragraph
shall be for the water rights and water quality support
programs, including, but not limited to, the repayment of
loans and interest expense incurred pursuant to
paragraph (10) of subdivision (d) of Section 13260.
(7) The Legislature finds that protection of water
rights provides benefits to the general public as well as to
holders of water rights. It is therefore the intent of the
Legislature that the activities funded pursuant to this
section shall be supported by the General Fund as well as
by fees, and that the portion provided by the General
Fund should not be less than 25 percent of the fees
received pursuant to this section.
(8) It is the intent of the Legislature that the fees
imposed by this section are fees for purposes of Article
XIII B of the California Constitution.
(e) On or before January 1, 1993, the Governor shall
submit to the Legislature a report, prepared by the state
board, which includes proposed legislation which
recommends an appropriate fee schedule, collection
mechanisms, and related matters.
It is the intent of the Legislature to consider the
proposed legislation submitted by the Governor pursuant
to this subdivision and to enact legislation establishing a
new fee schedule to take effect on July 1, 1993.
(f) On and after July 1, 1993, no fee shall be imposed
for the diversion or storage of water unless the
Legislature enacts legislation imposing those fees.
SEC. 2. Section 1550 of the Water Code is amended to
read:
1550. All fees paid under the provisions of pursuant
to this chapter shall be paid deposited at least once a
month into the State Treasury Water Protection Fund
by the state board and shall be accompanied by a
detailed statement thereof.
SEC. 3. Section 13260 of the Water Code is amended
to read:
13260. (a) All of the following persons shall file with
the regional board of that region a report of the
discharge, containing the information which may be
required by the regional board:
(1) Any person discharging waste or proposing to
discharge waste within any region that could affect the
quality of the waters of the state, other than into a
community sewer system.
(2) Any person who is a citizen, domiciliary, or
political agency or entity of this state discharging waste
or proposing to discharge waste outside the boundaries of
the state in a manner that could affect the quality of the
waters of the state within any region.
(3) Any person operating or proposing to construct an
injection well.
(b) No report of waste discharge need be filed
pursuant to subdivision (a) if the requirement is waived
pursuant to Section 13269. Except where the regional
board issues a request in writing for a specific discharge
or to a discharger, no report of waste discharge need be
filed by dischargers identified pursuant to paragraph (2)
of subdivision (e) until the legislation establishing a fee
schedule, as specified in paragraph (6) of subdivision (e),
is enacted.
(c) Every person subject to subdivision (a) shall file
with the regional board of that region a report of waste
discharge relative to any material change or proposed
change in the character, location, or volume of the
discharge.
(d) (1) Each person for whom waste discharge
requirements have been prescribed pursuant to Section
13263 shall submit an annual fee not to exceed ten
thousand dollars ($10,000) according to a reasonable fee
schedule established by the state board. Fees shall be
calculated on the basis of total flow, volume, number of
animals, or area involved.
(2) Any fees collected pursuant to this section shall be
deposited in the Waste Discharge Permit Fund which is
hereby created. The money in the fund is available for
expenditure by the state board, upon appropriation by
the Legislature, for the purposes of carrying out this
division.
(e) Each person for whom waste discharge
requirements have been prescribed pursuant to Section
13263, or who has been identified pursuant to paragraph
(2) of subdivision (e), shall pay an annual fee imposed by
the state board. The fee shall be set to generate the
amounts annually appropriated by the Legislature from
the Waste Discharge Permit Fund, which is hereby
continued in existence as the Water Protection Fund.
The fee shall remain in effect only until legislation
establishing a fee schedule is enacted pursuant to
<table>
<thead>
<tr>
<th>Fee Category</th>
<th>Fee Rate</th>
</tr>
</thead>
<tbody>
<tr>
<td>Municipal discharges more than 0.10 MGD</td>
<td>$3,225 per MGD</td>
</tr>
<tr>
<td>Municipal discharges 0.010 MGD or less</td>
<td>$1,000 per WDR</td>
</tr>
<tr>
<td>Industrial discharges of 0.10 MGD or more</td>
<td>$7,500 per MGD</td>
</tr>
<tr>
<td>Industrial discharges less than 0.10 MGD</td>
<td>$3,000 per WDR</td>
</tr>
<tr>
<td>Cooling water discharges</td>
<td>$150 per MGD</td>
</tr>
<tr>
<td>Landfills receiving waste 30 acres or less</td>
<td>$750 per WDR</td>
</tr>
<tr>
<td>Landfills not receiving waste 50 acres or less</td>
<td>$7,000 per WDR</td>
</tr>
<tr>
<td>Surface impoundments</td>
<td>$500 per acre</td>
</tr>
<tr>
<td>Containing hazardous wastes</td>
<td>$250 per acre</td>
</tr>
<tr>
<td>Not containing hazardous wastes</td>
<td>$2,500 per WDR</td>
</tr>
<tr>
<td>Land treatment units</td>
<td>$2,500 per WDR</td>
</tr>
<tr>
<td>Waste piles</td>
<td>$2,500 per WDR</td>
</tr>
<tr>
<td>Mining waste discharges</td>
<td>$1,000 per WDR</td>
</tr>
<tr>
<td>Less than 100 acres disturbed 100 acres but less</td>
<td>$5,000 per WDR</td>
</tr>
<tr>
<td>1,000 acres or more disturbed Stormwater</td>
<td>$25,000 per WDR</td>
</tr>
<tr>
<td>Stormwater discharges</td>
<td>$50,000</td>
</tr>
<tr>
<td>Area-wide urban discharges 100,000 population</td>
<td>$10,000</td>
</tr>
<tr>
<td>More than 250,000 population</td>
<td>$5,000</td>
</tr>
<tr>
<td>Industrial facilities in urban area</td>
<td>$250 per enrollee</td>
</tr>
<tr>
<td>Industrial facilities outside urban area</td>
<td>$500 per enrollee</td>
</tr>
<tr>
<td>All other regulated discharges</td>
<td>$500 per WDR</td>
</tr>
</tbody>
</table>

(2) (A) For the 1991–92 fiscal year, the state board shall collect from each discharger subject to subparagraph (1) an amount equal to 64 percent of the annual fee.

(B) For the 1991–92 fiscal year, the amount paid by persons in the category of "Landfills receiving waste" shall be proportionally reduced to reflect the transfer of funds to the Water Protection Fund pursuant to subparagraph (C).

(C) Notwithstanding Chapter 2 (commencing with Section 47900) of Part 7 of Division 30 of the Public Resources Code, on June 30, 1991, the Controller shall transfer to the Water Protection Fund the sum of two million two hundred forty-eight thousand dollars ($2,248,000) from the Integrated Waste Management Account in the Integrated Waste Management Fund.

For the purposes of this paragraph, it is the intent of the Legislature, for the 1991–92 fiscal year, to provide short-term funding to support the state board's water quality program without increasing the fees imposed on operators of solid waste landfills pursuant to Division 30 (commencing with Section 40000) of the Public Resources Code. The funds transferred pursuant to this paragraph shall not be added to the California Integrated Waste Management Board's budgeted appropriations for the purpose of calculating the annual fee imposed on operators of solid waste landfills pursuant to Sections 46801 and 48000 of the Public Resources Code.

(D) Notwithstanding any other provisions of law, for the 1991–92 fiscal year, any entity, as defined in subdivision (e) of Section 5470 of the Health and Safety
Code, that is required to pay additional money to the state board pursuant to this section is authorized to adopt additional fees or otherwise modify its revenue program solely by giving notice pursuant to Section 6081 of the Government Code, at least seven days prior to the hearing at which the entity will consider or act on the additional fees or other modification to its revenue program.

(3) Each person subject to this section shall pay no more than one annual fee for each set of waste discharge requirements prescribed.

(4) The Legislature finds that many activities of the state board and the regional boards benefit the public interest and public trust values and may not be directly related to a specific discharger on whom fees can be imposed. It is therefore the intent of the Legislature that the activities funded pursuant to this section shall be supported by the General Fund as well as by fees, and that the portion provided by the General Fund shall not be less than 25 percent of the fees received pursuant to this section.

(5) Each report of waste discharge for a new discharge submitted under this section shall be accompanied by a fee equal in amount to the annual fee for the discharge. If waste discharge requirements are issued, the fee shall serve as the first annual fee. If waste discharge requirements are waived pursuant to Section 13269, all or part of the fee shall be refunded.

(6) (a) On or before January 1, 1990, the state board shall adopt, by emergency regulations, a schedule of fees authorized under subdivisions (d) and (f). The total revenue collected each year through annual and filing fees shall be set at an amount equal to the revenue levels set forth in the Budget Act for this activity. The state board shall automatically adjust the annual and filing fees each fiscal year to conform with the revenue levels set forth in the Budget Act for this activity. If the state board determines that the revenue collected during the preceding year was greater than or less than the revenue levels set forth in the Budget Act, the state board may further adjust the annual filing fees to compensate for the over and under collection of revenue.

(b) The emergency regulations adopted pursuant to this subdivision, or subsequent adjustments to the annual fees, shall be adopted by the state board in accordance with Chapter 3.5 (commencing with Section 11380) of Part 1 of Division 3 of Title 2 of the Government Code.

The adoption of these regulations is an emergency and shall be considered by the Office of Administrative Law as necessary for the immediate preservation of the public peace, health, safety, and general welfare.

Notwithstanding Chapter 3.5 (commencing with Section 11380) of Part 1 of Division 3 of Title 2 of the Government Code, any emergency regulations adopted by the state board; or adjustments to the annual fees made by the state board pursuant to this section, shall not be subject to review by the Office of Administrative Law and shall remain in effect until revised by the state board.

(7) (a) The Legislature finds that the state board incurs costs for various activities related to water rights and water quality, which are not directly related to specific water rights holders or dischargers. The Legislature further finds that for the 1991–92 fiscal year, these indirect costs are anticipated to equal approximately 22 percent of the direct costs of carrying out programs funded pursuant to this section and Section 1540.

(b) "Indirect costs," for purposes of this section, means costs incurred for activities related to quality
assurance. Proposition 65, health and safety, planning, risk assessment, data processing, technical assistance, or other water rights and water quality support programs unrelated to any specific water rights holder or discharger.

(C) Not more than 22 percent of the fees collected pursuant to this section and Section 1540 shall, for the 1991–92 and 1992–93 fiscal years, be expended for indirect costs. The Legislature, through the annual budget process, shall review the indirect costs of the state board's water rights and water quality programs and shall make every reasonable effort to minimize the indirect costs that are funded by fees. The indirect costs of activities shall be funded, to the extent feasible, with money derived from special funds, bond funds, federal funds, and the General Fund.

(D) Not later than April 1 of every year, the state board shall submit to the appropriate policy and fiscal committees of the Legislature information identifying the costs of activities funded pursuant to this section and Section 1540 that are not directly related to specific water rights holders or dischargers of waste to waters of the state.

(8) Any regulations adopted by the state board to implement this subdivision or subdivision (e) shall be adopted in accordance with Chapter 3.5 (commencing with Section 11340) of Part 1 of Division 3 of Title 2 of the Government Code, except that the regulations need not be submitted to the Office of Administrative Law for review and approval pursuant to Article 6 (commencing with Section 11349) of that Chapter 3.5, and shall be filed with the Secretary of State upon submission by the state board.

(9) Any fees collected pursuant to this section, and any fines, penalties, or interest collected or earned in connection with those fees, shall be deposited in the Water Protection Fund. The money in the Water Protection Fund is available for expenditure by the state board, upon appropriation by the Legislature, for the purposes of carrying out the objectives and responsibilities of the state board with respect to water quality and quantity.

(10) Notwithstanding any other provision of law, upon approval and order of the Director of Finance, the state board may borrow, from special funds which otherwise provide support for the state board, sufficient money for cash-flow purposes and up to five million dollars ($5,000,000) for other than cash-flow purposes, related to the collection of fees pursuant to this section and Section 1540. These loans shall be made at an interest rate equal to the rate earned by the Pooled Money Investment Account in effect on the date those loans are made. The duration of the loan shall be determined by the Director of Finance.

(11) It is the intent of the Legislature that the fees imposed by this section are fees for purposes of Article XIII B of the California Constitution.

(12) Any permittee notified by the state board of the fee imposed by this section may contest the fee by submitting the fee on a timely basis, accompanied by a petition setting forth the grounds for contesting the fee. After review of the petition and any other evidence the state board determines should be considered, the state board shall refund any amount submitted by the permittee which is in excess of the amount due. If requested by the permittee, the state board shall hold a hearing on any disputed facts material to determination of the applicability or amount of the fee. Within 30 days after final action by the state board, the permittee may file with the superior court a petition for a writ of mandate in accordance with Section 1094.5 of the Code of Civil Procedure. Notwithstanding any other provision of law, abuse of discretion is established if the court determines that the findings of the state board are not supported by substantial evidence in the whole record.

(13) The Attorney General, upon request of the state board, shall petition the appropriate court to collect any fee imposed pursuant to this section. Any person who fails to pay on a timely basis any fee imposed by this subdivision shall be required to pay, in addition to that
fee, attorney's fees and costs for collection proceedings
and a quarterly nonpayment penalty for each quarter
during which the failure to pay persists. The nonpayment
penalty shall be equal to 10 percent of the aggregate
amount of the fee and nonpayment penalties which are
unpaid as of the beginning of the quarter. The first and
primary use of funds collected pursuant to this paragraph
shall be for the water rights and water quality support
programs, including, but not limited to, the repayment of
loans and interest expense incurred pursuant to
paragraph (10) of this subdivision.

(14) Fees imposed pursuant to this section may be
collected by the State Board of Equalization upon
agreement and execution of a contract between the State
Board of Equalization and the state board.

(c) (1) The fee schedule set forth in subdivision (d)
is an interim schedule, necessitated by the immediate
need to replace General Fund money in the state board's
1991-92 budget with other sources of funding. This
interim fee schedule shall remain in effect only until
legislation establishing a fee schedule is enacted pursuant
to paragraph (6), or until July 1, 1993, whichever is
earlier.

(2) On or before July 1, 1992, the state board and the
regional boards shall, to the extent feasible, identify
dischargers which are significant sources of pollution to
waters of the state and which are not yet subject to waste
discharge permits issued by the regional boards. This
shall include identification of nonpoint source
dischargers.

(3) On or before January 1, 1993, the Governor shall
submit to the Legislature proposed legislation, prepared
by the state board, which includes a fee schedule which
establishes different categories of dischargers and an
annual fee for each category of discharger. In developing
the proposed legislation, the state board shall hold public
hearings to consider all of the following criteria in
establishing these categories of dischargers and the
annual fee for each category:

(A) The costs incurred by the state board and the
regional board directly related to the regulation,
monitoring, and assessment of a category of dischargers.

(B) Apportionment of an appropriate share of the
state board's and the regional boards' costs not directly
related to a specific discharger.

(C) The toxicity and relative threat to water quality
posed by the pollutants discharged by a category of
dischargers.

(4) In proposing categories of dischargers, the state
board shall identify the common pollutant characteristics
and other water quality-related facts shared by a group
of dischargers which support the creation of each
category of dischargers. The proposed legislation shall
include, in the categories of dischargers subject to the fee,
facilities or activities which cause or result in nonpoint
discharges. The proposed legislation may establish
requirements for the payment of annual fees by
dischargers who have not been issued waste discharge
requirements. It is the intent of the Legislature that the
state board and the regional boards shall continue to
identify dischargers which are significant sources of pollution and, as soon as practicable, shall issue waste
discharge requirements, including general waste
discharge requirements where appropriate, to the extent
necessary to achieve the purposes of this division. Waste
discharge requirements and permits issued pursuant to
Sections 13263 and 13377 are not subject to Chapter 3.5
(commencing with Section 11340) of Division 3 of Part 1
of Title 2 of the Government Code.

(5) The proposed legislation prepared by the state
board shall include fees applicable to all dischargers
identified by the state board and the regional boards
pursuant to paragraph (2).

(6) It is the intent of the Legislature to consider the
proposed legislation submitted by the Governor pursuant
to paragraph (3) and to enact legislation establishing a
new fee schedule to take effect on or before July 1, 1993.
On and after July 1, 1993, no fee comparable to the fee
imposed pursuant to this section shall be imposed unless
the Legislature enacts legislation imposing those fees in
The state board shall adopt regulations setting forth reasonable time limits within which the regional board shall determine the adequacy of a report of waste discharge submitted under this section.

Each report submitted under this section shall be sworn to or submitted under penalty of perjury.

The regulations adopted by the state board pursuant to subdivision (d) shall include a provision that annual fees shall not be imposed on those who pay fees under the National Pollutant Discharge Elimination System until the time when those fees are again due, at which time the fees shall become due on an annual basis.

For those dischargers who paid fees under the National Pollutant Discharge Elimination System, and whose five-year permit expires on or after July 1, 1991, the state board shall reduce the amount of the 1991-92 fiscal year annual fee by the prorated balance of the original fee paid.

Facilities for confined animal feeding or holding operations, including dairy farms, which have been issued waste discharge requirements or exempted from waste discharge requirements prior to January 1, 1989, are exempt from subdivision (d). If the facility is required to file a report under subdivision (c) after January 1, 1989, the report shall be accompanied by a filing fee, to be established by the state board in accordance with subdivision (f), not to exceed two thousand dollars ($2,000), and the facility shall be exempt from any annual fee.

This subdivision shall become inoperative on the enactment of a fee schedule pursuant to subdivision (e).
CHAPTER 460

An act to amend Items 3940-001-001 and 3940-001-193 of Section 2.00 of the Budget Act of 1991, relating to water, making an appropriation thereof, and declaring the urgency thereof, to take effect immediately.

[Approved by Governor September 30, 1991. Filed with Secretary of State September 30, 1991.]

LEGISLATIVE COUNSEL'S DIGEST

Assembly Bill No. 18

Shel. Water: appropriation; support of State Water Resources Control Board.

The Budget Act of 1991 appropriates $25,717,000 from the Waste Discharge Permit Fund for support of the State Water Resources Control Board.

This bill would, instead, appropriate $7,350,000 from that fund for that purpose.

The bill would declare that it is to take effect immediately as an urgency statute.

Appropriation: yes.

The people of the State of California do enact as follows:

SECTION 1. Item 3940-001-001 of Section 2.00 of the Budget Act of 1991 is amended to read:

3940-001-001—For support of State Water Resources Control Board

Schedule:

(a) 10-Water Quality .................................. 162,107,000
(b) 20-Water Rights .................................. 9,314,000
(c) 30-01-Administration ............................. 10,472,000
(d) 30-02-Distributed Administration — 10,472,000
(e) Unallocated trigger reduction ................. —43,000
(f) Reimbursements .................................. —4,700,000
(f) Amount payable from the Hazardous Waste Control Account, General Fund (Item 3940-001-014) .... —706,000
(g) Amount payable from the Waste Discharge Permit Fund (Item 3940-001-193) ........................................ —7,350,000
(h) Amount payable from the Environmental Protection Trust Fund (Item 3940-001-225) .......................... —2,164,000
(i) Amount payable from the Public
Resources Account, Cigarette and Tobacco Products Surtax Fund (Item 3940-001-235) .................. $780,000
(l) Amount payable from the Bay Protection and Toxic Cleanup Fund (Item 3940-001-282) .......... $2,450,000
(k) Amount payable from the Underground Storage Tank Tester Account (Item 3940-001-436) .......... $284,000
(l) Amount payable from the Underground Storage Tank Cleanup Fund (Item 3940-001-439) .......... $70,385,000
(m) Amount payable from the Underground Storage Tank Fund (Item 3940-001-475) .................. $1,296,000
(n) Amount payable from the Surface Impoundment Assessment Account, General Fund (Item 3940-001-482) .................. $3,179,000
(o) Amount payable from the 1984 State Clean Water Bond Fund (Item 3940-001-740) .................. $549,000
(p) Amount payable from the 1986 Water Conservation and Water Quality Bond Fund (Item 3940-001-744) .................. $298,000
(q) Amount payable from the 1988 Clean Water and Water Reclamation Fund (Item 3940-001-764) .... $782,000
(r) Amount payable from the Federal Trust Fund (Item 3940-001-890) .................. $37,581,000

Provisions:
1. Notwithstanding any other provisions of law, upon approval and order of the Director of Finance, the State Water Resources Control Board may borrow sufficient funds, from special funds which otherwise provide support for the board, for cash purposes. Any such loans are to be repaid with interest at the Pooled Money Investment Account rate.
2. It is the intent of the Legislature that revenues to support the activities of the State Water Resources Control Board be derived, in part or in full, from various fees which the board is, or will be, authorized to collect. These fees may include a new or increased water rights fee.

SECTION 2. Item 3940-001-193 of Section 2.00 of the Budget Act of 1991 is amended to read:
3940-001-193—For support of State Water Resources Control Board, for payment to Item 3940-001-001, payable from the Waste Discharge Permit Fund: $7,350,000

SECTION 3. This act is an emergency statute necessary for the immediate preservation of the public peace, health, or safety within the meaning of Article IV of the Constitution and shall go into immediate effect. The facts constituting the necessity are:
In order to help ensure that California water resources are protected and to avoid endangerment of regulatory water quality and water rights programs, it is essential that this act take effect immediately.
**NOTES:** This version reflects Assembly Bill 18 as amended July 2, 1991. Regulated industry (landfills) revised categories and added "Very Small." The estimated numbers for "Very Small" and "Small" are guesses here. (Assumed these changes were revenue neutral.)

**SUMMARY OF REVENUE TARGET CALCULATIONS**

<table>
<thead>
<tr>
<th>Description</th>
<th>FY 91/92 Target Revenue</th>
<th>FY 92/93 Target Revenue</th>
</tr>
</thead>
<tbody>
<tr>
<td>WDPF Baseline (Core Regulatory FOR A FULL YEAR)</td>
<td>$6,350,000</td>
<td>$6,350,000</td>
</tr>
<tr>
<td>Program redirection 91/92 and GF restoration 92/93 (FOR A FULL YEAR)</td>
<td>$4,250,000</td>
<td>$4,250,000</td>
</tr>
<tr>
<td>GF Offset HALF-YEAR 91/92 and FULL-YEAR 92/93 (per SB 88 Conf. Committee)</td>
<td>$15,000,000</td>
<td>$30,000,000</td>
</tr>
<tr>
<td>Net FEE REVENUE TARGET Amounts</td>
<td>$25,600,000</td>
<td>$40,600,000</td>
</tr>
</tbody>
</table>

**NOTE:** IWMA Transfer Item for FY 91/92 ONLY  
(Portion of fund reserve will decrease the fees for those WDR holders in the "Landfills receiving waste" category ONLY)  

Ratio of FY 91/92 Net Amount to FY 92/93 Net Amount  
64.0%
<table>
<thead>
<tr>
<th>Fee Category</th>
<th>Number of Fee Payers</th>
<th>Percent of Fee Payers</th>
<th>Total Volume</th>
<th>Fee Rate</th>
<th>Percent of Revenue</th>
<th>Estimated Revenue</th>
</tr>
</thead>
<tbody>
<tr>
<td>1. Municipal discharges of 0.10 MGD ADWF or more (~ 598 ~ 12.87%)&lt;br&gt; (based on &quot;permitted&quot; average dry weather flow)&lt;br&gt; Some examples of large discharges:&lt;br&gt; City of Los Angeles, Hyperion @ 420.0&lt;br&gt; Los Angeles CSD, JWPCP @ 385.0&lt;br&gt; City of San Diego, Point Loma @ 240.0&lt;br&gt; Orange County SD @ 225.0&lt;br&gt; Sacramento Regional CSD @ 181.0&lt;br&gt; San Jose/Santa Clara WPCP @ 167.0&lt;br&gt; East Bay MUD SD #1 @ 120.0&lt;br&gt; Los Angeles CSD, San Jose Crk. @ 100.0</td>
<td>598</td>
<td>12.87%</td>
<td>3,000</td>
<td>$3,225 per MGD</td>
<td>28.87%</td>
<td>$9,675,000</td>
</tr>
<tr>
<td>2. Municipal discharges 0.10 MGD ADWF or less (~ 300 ~ 6.45%)&lt;br&gt; (based on &quot;permitted&quot; average dry weather flow)</td>
<td>300</td>
<td>6.45%</td>
<td>&lt;30</td>
<td>$1,000 per WDR</td>
<td>0.90%</td>
<td>$300,000</td>
</tr>
<tr>
<td>3. Industrial discharges of 0.10 MGD or more (~ 400 ~ 8.61%)&lt;br&gt; (based on &quot;permitted&quot; design flow)</td>
<td>400</td>
<td>8.61%</td>
<td>450</td>
<td>$7,500 per MGD</td>
<td>10.07%</td>
<td>$3,375,000</td>
</tr>
<tr>
<td>4. Industrial discharges less than 0.10 MGD (~ 1,200 ~ 25.82%)&lt;br&gt; (based on &quot;permitted&quot; design flow)</td>
<td>1,200</td>
<td>25.82%</td>
<td>15</td>
<td>$3,000 per WDR</td>
<td>10.74%</td>
<td>$3,600,000</td>
</tr>
<tr>
<td>5. Cooling water discharges (~ 30 ~ 0.65%)&lt;br&gt; (based on &quot;permitted&quot; design flow)</td>
<td>30</td>
<td>0.65%</td>
<td>19,000</td>
<td>$150 per MGD</td>
<td>8.50%</td>
<td>$2,850,000</td>
</tr>
<tr>
<td>6. Landfills receiving waste (based on prior year)&lt;br&gt; a. Very Small (receiving less than 50 tons/day) (~ 107 ? 2.30%)&lt;br&gt; b. Small (receiving 50 to 100 tons/day) (~ 82 ? 1.76%)&lt;br&gt; c. Medium (receiving 101 to 500 tons/day) (~ 69 ? 1.48%)&lt;br&gt; d. Large (500 tons/day or more) (~ 78 ? 1.68%)&lt;br&gt; (24.49% ~ $8,207,500)</td>
<td>107</td>
<td>2.30%</td>
<td>N/A</td>
<td>$6,500 per WDR</td>
<td>2.08%</td>
<td>$695,500</td>
</tr>
<tr>
<td>7. Landfills NOT receiving waste&lt;br&gt; a. 50 acres or less (footprint area) (~ 75 ~ 1.61%)&lt;br&gt; b. More than 50 acres (~ 225 ~ 4.84%)&lt;br&gt; (24.49% ~ $8,207,500)</td>
<td>225</td>
<td>4.84%</td>
<td>N/A</td>
<td>$750 per WDR</td>
<td>0.17%</td>
<td>$56,250</td>
</tr>
</tbody>
</table>
### REVISED FEE ALTERNATIVE 12

**Proposed FY 92/93 Fee Schedule: 91/92 Fees Equal 64% of 92/93 Amounts**

<table>
<thead>
<tr>
<th>Fee Category</th>
<th>Number of Fee Payers</th>
<th>Percent of Fee Payers</th>
<th>Total Volume</th>
<th>Fee Rate</th>
<th>Percent of Revenue</th>
<th>Estimated Revenue</th>
</tr>
</thead>
<tbody>
<tr>
<td>8. Surface Impoundments</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>a. Hazardous wastes</td>
<td>~ 25</td>
<td>0.54%</td>
<td>150 ac</td>
<td>$500 per acre</td>
<td>0.22%</td>
<td>$75,000</td>
</tr>
<tr>
<td>b. Non-hazardous wastes</td>
<td>~ 225</td>
<td>4.84%</td>
<td>1,000 ac</td>
<td>$250 per acre</td>
<td>0.75%</td>
<td>$250,000</td>
</tr>
<tr>
<td>9. Land Treatment Units</td>
<td>~ 10</td>
<td>0.22%</td>
<td>N/A</td>
<td>$2,500 per WDR</td>
<td>0.07%</td>
<td>$25,000</td>
</tr>
<tr>
<td>10. Waste Piles</td>
<td>~ 20</td>
<td>0.43%</td>
<td>N/A</td>
<td>$2,500 per WDR</td>
<td>0.15%</td>
<td>$50,000</td>
</tr>
<tr>
<td>11. Mining waste discharges</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>a. Less than 100 acres disturbed</td>
<td>~ 59</td>
<td>1.27%</td>
<td>N/A</td>
<td>$1,000 per WDR</td>
<td>0.18%</td>
<td>$59,000</td>
</tr>
<tr>
<td>b. 100 acres to less than 1,000 acres disturbed</td>
<td>~ 24</td>
<td>0.52%</td>
<td>N/A</td>
<td>$5,000 per WDR</td>
<td>0.36%</td>
<td>$120,000</td>
</tr>
<tr>
<td>c. 1,000 acres or more disturbed</td>
<td>~ 12</td>
<td>0.26%</td>
<td>N/A</td>
<td>$25,000 per WDR</td>
<td>0.90%</td>
<td>$300,000</td>
</tr>
<tr>
<td>12. Stormwater discharges [33 USC 1342(p)]</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>a. Areawide urban (250,000 people or more)</td>
<td>~ 9</td>
<td>0.19%</td>
<td>N/A</td>
<td>$50,000 per WDR</td>
<td>1.34%</td>
<td>$450,000</td>
</tr>
<tr>
<td>b. Areawide urban (100,000 to 250,000 people)</td>
<td>Unknown</td>
<td>0.00%</td>
<td>N/A</td>
<td>$10,000 per WDR</td>
<td>0.00%</td>
<td>$0</td>
</tr>
<tr>
<td>c. Areawide urban (100,000 people or less)</td>
<td>Unknown</td>
<td>0.00%</td>
<td>N/A</td>
<td>$5,000 per WDR</td>
<td>0.00%</td>
<td>$0</td>
</tr>
<tr>
<td>d. &quot;Industrial facilities&quot; in urban area</td>
<td>Unknown</td>
<td>0.00%</td>
<td>N/A</td>
<td>$250 per enrollee</td>
<td>2.98%</td>
<td>$1,000,000</td>
</tr>
<tr>
<td>e. &quot;Industrial facilities&quot; outside urban area</td>
<td>Unknown</td>
<td>0.00%</td>
<td>N/A</td>
<td>$500 per enrollee</td>
<td>2.98%</td>
<td>$1,000,000</td>
</tr>
<tr>
<td>13. All other REGULATED discharges (excluded above)</td>
<td>1,100 ~ 23.67%</td>
<td></td>
<td>N/A</td>
<td>$500 per WDR</td>
<td>1.64%</td>
<td>$550,000</td>
</tr>
</tbody>
</table>

**SUB-TOTALS for Water Quality Fees (Water Code Section 13260):**

<table>
<thead>
<tr>
<th></th>
<th>Number</th>
<th>Percent of Total</th>
<th>Revenue Percentage</th>
<th>Estimated Revenue</th>
</tr>
</thead>
<tbody>
<tr>
<td>Chapter 15 WDR discharges</td>
<td>1,011</td>
<td>21.75%</td>
<td>31.98%</td>
<td>$10,717,750</td>
</tr>
<tr>
<td>NPDES and Non-chapter 15 WDR discharges</td>
<td>3,617</td>
<td>78.25%</td>
<td>68.02%</td>
<td>$22,800,000</td>
</tr>
<tr>
<td>ALL WDR regulated discharges</td>
<td>4,648</td>
<td>100.00%</td>
<td>100.00%</td>
<td>$33,517,750</td>
</tr>
</tbody>
</table>
### REVISED FEE ALTERNATIVE 12

**Proposed FY 92/93 Fee Schedule: 91/92 Fees Equal 64% of 92/93 Amounts**

<table>
<thead>
<tr>
<th>Fee Category</th>
<th>Number of Fee Payers</th>
<th>Percent of Fee Payers</th>
<th>Total Volume</th>
<th>Fee Rate</th>
<th>Percent of Revenue</th>
<th>Estimated Revenue</th>
</tr>
</thead>
<tbody>
<tr>
<td>14. Permitted/licensed diversions: (includes Power and DWR; excludes USBR)</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>a. 1 to 5 cubic feet per second</td>
<td>~ 1,025</td>
<td>~ 34.27%</td>
<td>2,200</td>
<td>$150 for diversion</td>
<td>1.16%</td>
<td>$76,875</td>
</tr>
<tr>
<td>b. More than 5 cubic feet per second</td>
<td>~ 842</td>
<td>~ 28.15%</td>
<td>203,700</td>
<td>$40 per cfs up to 123.08% cubic feet per second</td>
<td>$75,000 maximum</td>
<td>$8,148,000</td>
</tr>
<tr>
<td>15. Permitted/licensed storage: (includes Power and DWR; excludes USBR)</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>a. 50 to 100 acre-feet per annum</td>
<td>~ 251</td>
<td>~ 8.39%</td>
<td>17,700</td>
<td>$100 for storage</td>
<td>0.19%</td>
<td>$12,550</td>
</tr>
<tr>
<td>b. More than 100 acre-feet per annum</td>
<td>~ 873</td>
<td>~ 29.19%</td>
<td>28,112,600</td>
<td>$100 plus $0.35 per afe to maximum per annum for any one entity</td>
<td></td>
<td>$9,926,710</td>
</tr>
</tbody>
</table>

**LESS REDUCTIONS FOR ENTITIES WHICH PAY MAXIMUM (OFFSET AMOUNT)**

[For example, EBMUD’s bill is computed from rates for BOTH diversion and storage BUT is then “capped” at $75,000 total. The “capped” universe represents this OFFSET.]

| SUB-TOTALS for Water Rights Fees (Water Code Section 1540): | | | | | | |
|-------------------------------------------------------------|-------------------|-------------------|
| ALL Permits/Licenses (above thresholds) | 2,991 | 100.00% | 100.00% | $6,620,000 |

**TOTALS -- for Water Quality AND Water Rights fees:**

7,639 WQ & WR Fee Payers; Total Estimated Revenue (92/93) $40,137,750

**Difference:** ($462,250)
<table>
<thead>
<tr>
<th>Permit/License Category</th>
<th>Number</th>
<th>Volume</th>
<th>FY 92/93 Fee Rate</th>
<th>Estimated Revenue FY 92/93</th>
<th>Minus</th>
<th>Revenue (w/o cap)</th>
</tr>
</thead>
<tbody>
<tr>
<td>1. Diversions</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>a. &gt;= 1.0 but &lt; 5.0 cfs</td>
<td>-1,025</td>
<td>2,200 cfs</td>
<td>$150 for diversion (assume 50% success)</td>
<td>$76,875</td>
<td>$150</td>
<td>$150</td>
</tr>
<tr>
<td>b. &gt;= 5.0 cfs</td>
<td>842</td>
<td>203,700 cfs</td>
<td>$40.00 per cfs (assume 50% success)</td>
<td>$88,148,000</td>
<td>$200</td>
<td>$44,000,000</td>
</tr>
<tr>
<td></td>
<td></td>
<td></td>
<td></td>
<td>$88,224,875</td>
<td></td>
<td></td>
</tr>
<tr>
<td>2. Storage</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>a. &gt;= 50 but &lt; 100 afe</td>
<td>-251</td>
<td>17,700 afe</td>
<td>$100 for storage (assume 50% success)</td>
<td>$12,550</td>
<td>$100</td>
<td>$100</td>
</tr>
<tr>
<td>b. &gt;= 100 afe</td>
<td>-875</td>
<td>28,112,600 afe</td>
<td>$100 + .835 per afe (assume 50% success)</td>
<td>$99,926,710</td>
<td>$135</td>
<td>$1,239,835</td>
</tr>
<tr>
<td></td>
<td></td>
<td></td>
<td></td>
<td>$99,939,260</td>
<td></td>
<td></td>
</tr>
<tr>
<td></td>
<td></td>
<td></td>
<td></td>
<td><strong>Estimated Total Revenue:</strong> $15,766,135</td>
<td></td>
<td></td>
</tr>
<tr>
<td></td>
<td></td>
<td></td>
<td></td>
<td>**Less <strong>&quot;AR Target Amount&quot;:</strong> ($6,620,000)</td>
<td></td>
<td></td>
</tr>
<tr>
<td></td>
<td></td>
<td></td>
<td></td>
<td><strong>Surplus</strong> to redistribute: $11,146,135</td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

Sample Fee Amounts (after ACWA et al. proposal):

<table>
<thead>
<tr>
<th>Permittee / Licensee</th>
<th>*** Diversion ***</th>
<th>**** Storage ****</th>
<th>Total</th>
<th>Computed Fee Amount</th>
<th>Revised Fee FY 92/93</th>
<th>Revised Fee FY 91/92</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>cubic feet per second</td>
<td>acre-feet per annum</td>
<td>(per entity)</td>
<td></td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

- Dept of Water Resources: 6, 29,795, 13, 5,725,662, 10, 83,197,082, 75,000, 48,000
- Pacific Gas & Electric: 49, 46,698, 34, 1,164,364, 83, 52,270,863, 75,000, 48,000
- Turlock #2: 6, 6,661, 4, 2,743,680, 10, 1,219,100, 75,000, 48,000
- Merced #2: 5, 5,025, 4, 1,749,200, 9, 814,820, 75,000, 48,000
- Southern California Edison: 14, 7,835, 15, 935,918, 29, 6,42,471, 75,000, 48,000
- Yuba #2: 7, 2,620, 6, 1,267,000, 13, 559,565, 75,000, 48,000
- Nevada #2: 21, 5,524, 15, 406,580, 36, 240,963, 75,000, 48,000
- Yuba #5: 5, 5,507, 7, 730,635, 12, 464,542, 75,000, 48,000
- East Bay #2: 7, 2,601, 6, 1,007,547, 14, 4,557,781, 75,000, 48,000
- Calaveras #2: 7, 3,489, 11, 713,876, 20, 398,516, 75,000, 48,000
- Placer #2: 6, 5,479, 4, 630,000, 9, 379,900, 75,000, 48,000
- Sacramento #2: 5, 4,570, 4, 526,600, 9, 357,510, 75,000, 48,000
- Kings River #2: 1, 9,000, 0, 0, 0, 0, 75,000, 48,000
- Oakdale #2: 3, 2,250, 9, 616,949, 12, 506,832, 75,000, 48,000
- Monterey #2: 2, 900, 2, 570,000, 4, 2,235,700, 75,000, 48,000
- El Dorado #2: 1, 5,504, 10, 427,321, 13, 2,212,162, 75,000, 48,000
- Friant Power Authority #1: 2, 4,562, 0, 0, 2, 183,600, 75,000, 48,000
- Sonoma #2: 4, 462, 3, 568,100, 7, 147,615, 75,000, 48,000
- Los Angeles #2: 5, 1,546, 6, 2,319,079, 11, 1,644,038, 75,000, 48,000
- Humboldt Bay #2: 2, 1,200, 3, 240,000, 5, 1,325,500, 75,000, 48,000
- United #2: 3, 2,725, 3, 307,025, 6, 1,118,759, 75,000, 48,000
- South Sutter #2: 6, 1,392, 2, 98,370, 8, 90,250, 75,000, 48,000
- South San Joaquin #2: 1, 1,800, 2, 36,000, 2, 86,700, 75,000, 48,000
- Santa Clara Valley #2: 1, 1,000, 16, 223,066, 17, 583,673, 75,000, 48,000
- Orville-Wyandotte #2: 3, 435, 3, 179,012, 6, 580,354, 75,000, 48,000
- Ojai #2: 2, 1,400, 2, 644,000, 6, 464,000, 75,000, 48,000
- Kaweah River Power Authority: 1, 1,500, 0, 0, 0, 60,000, 75,000, 48,000
- Yolo County FC & WCD: 2, 800, 3, 50,000, 5, 40,800, 75,000, 48,000
- Solano #2: 1, 1,125, 0, 0, 1, 65,000, 75,000, 48,000
- Reclamation Dist. #108: 4, 1,010, 0, 0, 4, 80,410, 75,000, 48,000
- Casitas #2: 1, 34, 2, 105,300, 3, 38,389, 75,000, 48,000
- North San Joaquin #2: 1, 500, 1, 50,000, 2, 53,600, 75,000, 48,000
- Marin #2: 4, 161, 6, 87,280, 10, 53,588, 75,000, 48,000
- Alameda #2: 0, 0, 2, 100,000, 2, 53,200, 75,000, 48,000
- Madera-Chowchilla PA #2: 1, 846, 0, 0, 1, 53,640, 75,000, 48,000
- Browns Valley #2: 3, 630, 1, 20,000, 4, 83,300, 75,000, 48,000
- Cachuma Valley #2: 1, 400, 1, 39,000, 2, 29,700, 75,000, 48,000
- Georgetown Divide #2: 5, 305, 3, 44,000, 8, 27,900, 75,000, 48,000
- Sempervirens #2: 1, 320, 2, 40,000, 2, 82,900, 75,000, 48,000
- Chowchilla #2: 2, 101, 2, 50,000, 3, 2,156, 75,000, 48,000
- Alameda CYC & WCD, Zone 7: 0, 0, 3, 60,822, 3, 581,588, 75,000, 48,000

A-17
<table>
<thead>
<tr>
<th>Permittee / Licensee</th>
<th>*** Divergence ***</th>
<th>***** Storage *****</th>
<th>Total Computed Fee Amount (per entity)</th>
<th>Revised Fee FY 92/93</th>
<th>Revised Fee FY 91/92</th>
</tr>
</thead>
<tbody>
<tr>
<td>Tulelake Regional WD</td>
<td>* 0</td>
<td>0 1</td>
<td>60,000 1</td>
<td>$21,100</td>
<td>$21,100</td>
</tr>
<tr>
<td>Lower Yuba River JD</td>
<td>* 1</td>
<td>500 0</td>
<td>0</td>
<td>$20,000</td>
<td>$20,000</td>
</tr>
<tr>
<td>Provident ID</td>
<td>* 3</td>
<td>460 0</td>
<td>0</td>
<td>$18,400</td>
<td>$18,400</td>
</tr>
<tr>
<td>Woodbridge ID</td>
<td>* 5</td>
<td>433 0</td>
<td>0</td>
<td>$17,206</td>
<td>$17,206</td>
</tr>
<tr>
<td>Water Extension WD</td>
<td>* 5</td>
<td>354 0</td>
<td>0</td>
<td>$16,160</td>
<td>$16,160</td>
</tr>
<tr>
<td>Santa Ynez River WD</td>
<td>* 0</td>
<td>0 1</td>
<td>40,000 1</td>
<td>$14,100</td>
<td>$14,100</td>
</tr>
<tr>
<td>Rancho California WD</td>
<td>* 0</td>
<td>0 1</td>
<td>40,000 1</td>
<td>$14,100</td>
<td>$14,100</td>
</tr>
<tr>
<td>Brophy Valley WD</td>
<td>* 0</td>
<td>0 1</td>
<td>40,000 1</td>
<td>$14,100</td>
<td>$14,100</td>
</tr>
<tr>
<td>Orange CUD</td>
<td>* 2</td>
<td>12 1</td>
<td>35,000 1</td>
<td>$12,750</td>
<td>$12,750</td>
</tr>
<tr>
<td>Metropolitan WD of So. Cal.</td>
<td>* 0</td>
<td>0 1</td>
<td>35,000 1</td>
<td>$12,250</td>
<td>$12,250</td>
</tr>
<tr>
<td>Reclamation Dist. #999</td>
<td>* 3</td>
<td>285 0</td>
<td>0</td>
<td>$11,387</td>
<td>$11,387</td>
</tr>
<tr>
<td>Serrano ID</td>
<td>* 1</td>
<td>15 4</td>
<td>28,800 5</td>
<td>$11,091</td>
<td>$11,091</td>
</tr>
<tr>
<td>West Stanislaus ID</td>
<td>* 1</td>
<td>262 0</td>
<td>0</td>
<td>$10,486</td>
<td>$10,486</td>
</tr>
<tr>
<td>Glenn-Colusa WD</td>
<td>* 4</td>
<td>236 0</td>
<td>0</td>
<td>$9,451</td>
<td>$9,451</td>
</tr>
<tr>
<td>San Joaquin WD</td>
<td>* 2</td>
<td>205 0</td>
<td>0</td>
<td>$8,193</td>
<td>$8,193</td>
</tr>
<tr>
<td>Maxwell ID</td>
<td>* 7</td>
<td>183 0</td>
<td>0</td>
<td>$7,324</td>
<td>$7,324</td>
</tr>
<tr>
<td>San Benito CWD</td>
<td>* 2</td>
<td>170 0</td>
<td>0</td>
<td>$6,800</td>
<td>$6,800</td>
</tr>
<tr>
<td>Paradise ID</td>
<td>* 0</td>
<td>0 2</td>
<td>18,300 2</td>
<td>$6,605</td>
<td>$6,605</td>
</tr>
<tr>
<td>Monterey-Salinas WD</td>
<td>* 0</td>
<td>0 1</td>
<td>15,970 1</td>
<td>$5,690</td>
<td>$5,690</td>
</tr>
<tr>
<td>Camp Far West ID</td>
<td>* 2</td>
<td>79 1</td>
<td>3,780 3</td>
<td>$4,567</td>
<td>$4,567</td>
</tr>
<tr>
<td>Contra Costa WD</td>
<td>* 0</td>
<td>0 1</td>
<td>11,500 1</td>
<td>$4,125</td>
<td>$4,125</td>
</tr>
<tr>
<td>Stockton East WD</td>
<td>* 1</td>
<td>96 0</td>
<td>0</td>
<td>$3,840</td>
<td>$3,840</td>
</tr>
<tr>
<td>San Bernardino Valley WD</td>
<td>* 0</td>
<td>0 2</td>
<td>10,400 2</td>
<td>$3,840</td>
<td>$3,840</td>
</tr>
<tr>
<td>El Rodeo WD</td>
<td>* 0</td>
<td>0 2</td>
<td>10,066 2</td>
<td>$3,723</td>
<td>$3,723</td>
</tr>
<tr>
<td>Condor ID</td>
<td>* 2</td>
<td>90 0</td>
<td>0</td>
<td>$3,600</td>
<td>$3,600</td>
</tr>
<tr>
<td>North Marin WD</td>
<td>* 1</td>
<td>10 2</td>
<td>8,400 3</td>
<td>$3,530</td>
<td>$3,530</td>
</tr>
<tr>
<td>Redwood Valley CWD</td>
<td>* 1</td>
<td>29 1</td>
<td>2,800 2</td>
<td>$2,220</td>
<td>$2,220</td>
</tr>
<tr>
<td>Coastal Valley WD</td>
<td>* 0</td>
<td>0 1</td>
<td>5,580 1</td>
<td>$2,053</td>
<td>$2,053</td>
</tr>
<tr>
<td>Little Rock Creek WD</td>
<td>* 0</td>
<td>0 1</td>
<td>5,500 1</td>
<td>$2,025</td>
<td>$2,025</td>
</tr>
<tr>
<td>Carmichael WD</td>
<td>* 3</td>
<td>50 0</td>
<td>0</td>
<td>$2,000</td>
<td>$2,000</td>
</tr>
<tr>
<td>Palmaida WD</td>
<td>* 0</td>
<td>0 3</td>
<td>6,200 3</td>
<td>$1,938</td>
<td>$1,938</td>
</tr>
<tr>
<td>Gravely Ford WD</td>
<td>* 0</td>
<td>0 1</td>
<td>5,000 1</td>
<td>$1,850</td>
<td>$1,850</td>
</tr>
<tr>
<td>Hadley ID</td>
<td>* 0</td>
<td>0 1</td>
<td>4,700 1</td>
<td>$1,745</td>
<td>$1,745</td>
</tr>
<tr>
<td>Scotti Valley WD</td>
<td>* 1</td>
<td>41 0</td>
<td>0</td>
<td>$1,720</td>
<td>$1,720</td>
</tr>
<tr>
<td>Eastern MWD</td>
<td>* 1</td>
<td>41 0</td>
<td>0</td>
<td>$1,640</td>
<td>$1,640</td>
</tr>
<tr>
<td>Angiola WD</td>
<td>* 1</td>
<td>36 0</td>
<td>0</td>
<td>$1,447</td>
<td>$1,447</td>
</tr>
<tr>
<td>Reclamation Dist. #100%</td>
<td>* 1</td>
<td>31 0</td>
<td>0</td>
<td>$1,238</td>
<td>$1,238</td>
</tr>
<tr>
<td>Valley Center MWD</td>
<td>* 0</td>
<td>0 1</td>
<td>3,000 1</td>
<td>$1,150</td>
<td>$1,150</td>
</tr>
<tr>
<td>Calaveras PUD</td>
<td>* 0</td>
<td>0 1</td>
<td>2,130 1</td>
<td>$846</td>
<td>$846</td>
</tr>
<tr>
<td>American PUD</td>
<td>* 0</td>
<td>0 1</td>
<td>1,600 1</td>
<td>$660</td>
<td>$660</td>
</tr>
<tr>
<td>Ramona WD</td>
<td>* 0</td>
<td>0 1</td>
<td>1,500 1</td>
<td>$625</td>
<td>$625</td>
</tr>
<tr>
<td>San Juan Suburban WD</td>
<td>* 1</td>
<td>15 0</td>
<td>0</td>
<td>$600</td>
<td>$600</td>
</tr>
<tr>
<td>Stinson Beach CWD</td>
<td>* 1</td>
<td>14 0</td>
<td>0</td>
<td>$550</td>
<td>$550</td>
</tr>
<tr>
<td>Sierra Lakes CVD</td>
<td>* 0</td>
<td>0 1</td>
<td>1,777 1</td>
<td>$512</td>
<td>$512</td>
</tr>
<tr>
<td>Las Virgenes MWD</td>
<td>* 0</td>
<td>0 1</td>
<td>1,030 1</td>
<td>$461</td>
<td>$461</td>
</tr>
<tr>
<td>Crestline-Lake Arrowhead WD</td>
<td>* 0</td>
<td>0 1</td>
<td>1,000 1</td>
<td>$450</td>
<td>$450</td>
</tr>
<tr>
<td>Elsinore Valley MWD</td>
<td>* 0</td>
<td>0 1</td>
<td>1,000 1</td>
<td>$450</td>
<td>$450</td>
</tr>
<tr>
<td>Irvine Ranch MWD</td>
<td>* 0</td>
<td>0 1</td>
<td>960 1</td>
<td>$436</td>
<td>$436</td>
</tr>
<tr>
<td>Grassland WD</td>
<td>* 1</td>
<td>9 0</td>
<td>0</td>
<td>$373</td>
<td>$373</td>
</tr>
<tr>
<td>Brooktrails Townsh Ip CSD</td>
<td>* 0</td>
<td>0 2</td>
<td>438 2</td>
<td>$353</td>
<td>$353</td>
</tr>
<tr>
<td>Mariposa PUD</td>
<td>* 0</td>
<td>0 2</td>
<td>428 2</td>
<td>$350</td>
<td>$350</td>
</tr>
<tr>
<td>Mammoth CUD</td>
<td>* 0</td>
<td>0 1</td>
<td>660 1</td>
<td>$351</td>
<td>$351</td>
</tr>
<tr>
<td>Lake Arrowhead CSD</td>
<td>* 0</td>
<td>0 1</td>
<td>302 1</td>
<td>$206</td>
<td>$206</td>
</tr>
<tr>
<td>Nells X D</td>
<td>* 0</td>
<td>0 1</td>
<td>300 1</td>
<td>$205</td>
<td>$205</td>
</tr>
<tr>
<td>Carpenteria CUD</td>
<td>* 0</td>
<td>0 1</td>
<td>150 1</td>
<td>$153</td>
<td>$153</td>
</tr>
</tbody>
</table>

Subtotal: 257 162,438 255 22,267,085 512 $14,316,484 $2,780,408 $1,779,461

Miscellaneous Others 1,610 43,462 869 5,843,215 2,479 $3,877,521 $3,877,521 $4,281,613

Totals 1,867 205,990 1,124 28,130,300 2,991 $18,166,135 $6,657,929 $4,281,075

* Data obtained from ACAA "TAXDIV.XLS" spreadsheet.
This data was NOT VERIFIED and is used for relative comparison ONLY.

A-18
APPENDIX B

Summary of Fee-related Revenue Sources

This appendix describes various fees which partly support the State and Regional Boards. Some fees represent "dedicated" funding sources while others are classified as "reimbursements."
<table>
<thead>
<tr>
<th>FUND NAME, ACRONYM &amp; NUMBER</th>
<th>ESTIMATED REVENUE</th>
<th>FEE SHARE</th>
<th>PROGRAM SUPPORTED</th>
<th>REVENUE SOURCE(S) (FEE PAYERS)</th>
<th>REVENUE COLLECTOR</th>
<th>PAYMENT FREQUENCY</th>
<th>STATUTORY AUTHORITY</th>
</tr>
</thead>
<tbody>
<tr>
<td>Environmental Protection Trust Fund [EPITF] Fund 225</td>
<td>$1,702</td>
<td>100%</td>
<td>Comp 370--Aboveground Petroleum Storage Tank Program</td>
<td>Aboveground petroleum storage facility owners/operators</td>
<td>SMRCB</td>
<td>Every Two Years</td>
<td>Health &amp; Safety Code, Section 25270</td>
</tr>
</tbody>
</table>

Purpose: To implement a spill prevention, control, and countermeasures program for leaks to surface waters from specified aboveground petroleum storage tanks. The fees support compliance inspections, cleanup costs, restoration of wetlands, and program administration.

| Surface Impoundment Assessment Account [SIAA] Fund 482 | $3,150 | 96% | Comp 190--TPCA Task 351--Employee Protection | Surface Impoundment owners and operators | SMRCB | Annually and Quarterly | Health & Safety Code, Section 25208 |

Purpose: To administer the Toxic Pits Cleanup Act of 1984. To make existing surface impoundments which contain hazardous wastes safe or to close such impoundments. Health and Safety Code Section 25208.3 authorizes SMRCB to establish a fee schedule, to collect fees from persons discharging liquid hazardous wastes into a surface impoundment, and to deposit the collected fees into the Surface Impoundment Assessment Account of the General Fund.

| Waste Discharge Permit Fund [WDPF] Fund 193 | $7,350 | 29% | Comp 100--NPDES Task 120--MOR/Non-chpt 15 Task 130--Mining Waste Regs. | Persons who hold Waste Discharge Requirement Orders and Rational Pollutant Discharge Elimination System (NPDES) permits | SMRCB | Annually | Water Code Section 13260 and Water Code Section 13260.1 |

Purpose: To support “core regulatory” activities which include prescribing waste discharge requirements, evaluating monitoring data, inspecting treatment facilities, and imposing enforcement measures, i.e., the State Board's NPDES, Non-Chapter 15 Waste Discharge Requirements (MOR), Chapter 15 MOR, and Pretreatment Programs. The fee schedule adopted as regulation is based on the relative threat to water quality as well as flow volume.

| Bay Protection and Toxic Cleanup Fund [BPTCF] Fund 282 | $2,439 | 30% | Comp 450--Bay Protection & Toxic Cleanup Program | Direct and Indirect dischargers to specified bays/estuaries | SMRCB | Annually | Water Code, Section 13395 |

| Hazardous Waste Control Account Bay Protection [NWCA] Fund 014 | $1,547 | 62% | Comp 450--Bay Protection & Toxic Cleanup Program | Hazardous Waste Generators | ROE for DTSC | One-Time Appropriation | CMC, Section 13394 |

Purpose: To continue implementation of the Bay Protection and Toxic Cleanup Program authorized by Chapter 269/89 (SB 475) to protect bays and estuaries from the effects of hazardous wastes. The statute requires SMRCB to implement a program to protect bays and estuaries from toxic contaminants and, where toxic contamination is found, plan for its cleanup and mitigation. SMRCB establishes the annual permit fee schedule via rulemaking.

* State operations allocation for task/component based on estimated FY 91/92 baseline amounts, in thousands of dollars.
<table>
<thead>
<tr>
<th>FUND NAME, ACRONYM &amp; NUMBER</th>
<th>ESTIMATED REVENUE</th>
<th>FEE SHARE</th>
<th>PROGRAM SUPPORTED</th>
<th>REVENUE SOURCE(S) (Fee Payers)</th>
<th>REVENUE COLLECTOR</th>
<th>PAYMENT FREQUENCY</th>
<th>STATUTORY AUTHORITY</th>
</tr>
</thead>
<tbody>
<tr>
<td>Wastewater Treatment Plant Operator Certification [R(OPTCERT)] Fund 995</td>
<td>$144</td>
<td>100%</td>
<td>Task 511-Operator Certification</td>
<td>Operators/Examinees</td>
<td>SRCH</td>
<td>Varies</td>
<td>CMC, Section 13628</td>
</tr>
<tr>
<td>Purpose: Fees are collected for certification applications, examinations, and renewals. These fees partly support this certification program.</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Wastewater Treatment Plant Operator Training [R(OPTTRANS)] Fund 995</td>
<td>$174</td>
<td>72%</td>
<td>Task 513-Operator/Training/ Certification Task 512-Operator/Training</td>
<td>Course paid by student fees</td>
<td>SRCH</td>
<td>Varies</td>
<td>Budget Act. (Reimbursements)</td>
</tr>
<tr>
<td>Purpose: Wastewater treatment and pollution control training and coursework provided at the San Marcos Training Center (San Diego County).</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Underground Storage Tank Tester Account [USTIS] Fund 436</td>
<td>$207</td>
<td>100%</td>
<td>Comp 310-UST Tester</td>
<td>Underground Storage Tank test applicants and licensees</td>
<td>SRCH</td>
<td>Varies but usually monthly</td>
<td>Chapter 1372/87 AB 1415/Cortese Health &amp; Safety Code, Section 25284</td>
</tr>
<tr>
<td>Purpose: To create an underground storage tank tester licensing program for those individuals who conduct leak detection tests. Chapter 1372/87 creates a licensing program, administered by the State Board, for individuals who perform tank integrity tests on underground tanks containing hazardous substances. Tank testers are required to pay a fee at the time of licensing and at the time of renewal.</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>UST Cleanup Fund [USTICF] Fund 439</td>
<td>$70,118</td>
<td>60%</td>
<td>Comp 320-UST Pilot Program Comp 300-Cleanup Program Comp 320-UST Pilot Program</td>
<td>UST Owners/Operators</td>
<td>BOE</td>
<td>Annually</td>
<td>Chapter 1442/89 SB 299 SB 2004/Keeke</td>
</tr>
<tr>
<td>Purpose: SB 299 created a cleanup fund to provide coverage to petroleum UST owners of up to $1 million for each leaking tank and at least $2 million annual aggregate coverage (multiple tanks) for each facility. The owner was responsible for a $50,000 deductible. The program was funded by a $200 per tank annual fee which generated about $10.7 million in FY 89/90. Eligible tank owners could receive grants from the program for reimbursement of their cleanup costs if the tanks were in compliance. SB 299 also allowed the cleanup fund to be used to fund the local agency oversight program for the cleanup of USIs, an abandoned tank cleanup program, and an emergency cleanup and recalcitrant owner/operator site cleanup program. SB 2004 was introduced to increase the level of funding and expand the scope of the program created by SB299. Now the per tank maintenance fee is replaced by a petroleum distribution fee which assesses 6 mills ($0.006) for each gallon of petroleum placed in an underground storage tank. This is expected to increase the revenue by $55 million above the 10.7. SB 2004 also permits the submission of claims for prepayment approval of estimated costs of corrective action and the level of required deductible financial responsibility to be reduced from $50,000 to $10,000. Third party liability payments for property damage and/or personal injury are allowed, provided the owner/operator can meet the $10,000 deductible fee.</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Underground Storage Tank Fund [USTSF] Fund 475</td>
<td>$1,206</td>
<td>72%</td>
<td>Comp 300-UST Cleanup Program Task 351-Employee Protection</td>
<td>UST Owners/Operators</td>
<td>Local Agencies</td>
<td>Continuous</td>
<td>Chapter 1046/83 And 84 to 85 AB 1362 (Sher)</td>
</tr>
<tr>
<td>Purpose: To fund the permitting portion of the Underground Storage Tank (UST) program. Activities consist of developing policy and technical guidance and providing guidance as requested by local agencies in the implementation of the UST Program and tracking by Regional Boards of tank leaks on the Leaking Underground Storage Tank Information System (USTIS).</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>FUND NAME &amp; AGENT NUMBER</td>
<td>REVENUE (from/fee)</td>
<td>PROGRAM SUPPORTED</td>
<td>FEE</td>
<td>REVENUE SOURCE(S)</td>
<td>STATUTORY AUTHORITY</td>
<td></td>
<td></td>
</tr>
<tr>
<td>--------------------------</td>
<td>-------------------</td>
<td>-------------------</td>
<td>-----</td>
<td>-------------------</td>
<td>-------------------</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Water Rights Application Fees</td>
<td>$152</td>
<td>Comp 600--Application Processing</td>
<td>$10</td>
<td>U-38--Comp 600--Applications</td>
<td>California Water Code Section 1526.6</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Small Hydro Applications</td>
<td>$109</td>
<td>Comp 600--Adjudication Investments/Parties to Adjudication Cases</td>
<td>$109</td>
<td>Comp 600--Adjudication Investments/Parties to Adjudication Cases</td>
<td>California Water Code Section 1529.5</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Water Rights Adjudications</td>
<td>$109</td>
<td>Comp 600--Adjudication Investments/Parties to Adjudication Cases</td>
<td>$109</td>
<td>Comp 600--Adjudication Investments/Parties to Adjudication Cases</td>
<td>California Water Code Section 1529.5</td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

Purpose: The Water Code and regulations require the submission of a filing fee ($100 minimum) determined by a graduated fee schedule based on amount of water intended for diversion or storage.

Purpose: The Water Code and regulations specify that the State Board and the DFG must be reimbursed for their costs in evaluating and processing applications for small projects. An initial deposit of $1,000 must be submitted with the permit application. Total fee paid cannot exceed "reasonable" costs of the State Board and the DFG.

Purpose: The Water Code determines the right to the use of water in a particular stream system. The process is initiated if a claimant petitions the State Board for an initial determination of rights. The process is proposed if the claimant petitions the State Board for an initial determination of rights.
APPENDIX C

Estimated Fee Rates and Sample Amounts for Alternative 1
A Revised Waste Discharge Permit Fee Cap

The annual waste discharge permit fee schedules for Fiscal Year 1990-91 and 1992-92 are summarized in this appendix. Samples fee schedules, assuming a proportionate increase of the proposed Fiscal Year 1991-92 schedule, are presented for each of the revenue scenarios shown in Table 9. These are only examples; other structures could be developed if the maximum fee amount were increased (that is, the range of fees could be expanded).
### DISTRIBUTION OF WDR HOLDERS

**ORIGINAL FEE SCHEDULE**

*(Fiscal Year 1990-91)*

<table>
<thead>
<tr>
<th>Discharge Rating</th>
<th>NPDES Permitees</th>
<th>Non-15 WDR Holders</th>
<th>Chp 15 WDR Holders</th>
<th>TOTALS</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>Number Billed</td>
<td>Delinquent</td>
<td>Fee Amount</td>
<td>Number Billed</td>
</tr>
<tr>
<td>Threat to Water Quality</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Category IA</td>
<td>88</td>
<td>14</td>
<td>$1,300</td>
<td>86</td>
</tr>
<tr>
<td>IB</td>
<td>16</td>
<td>1</td>
<td>$900</td>
<td>74</td>
</tr>
<tr>
<td>IC</td>
<td>5</td>
<td>0</td>
<td>$700</td>
<td>26</td>
</tr>
<tr>
<td>Category II A</td>
<td>30</td>
<td>1</td>
<td>$600</td>
<td>51</td>
</tr>
<tr>
<td>II B</td>
<td>23</td>
<td>1</td>
<td>$500</td>
<td>634</td>
</tr>
<tr>
<td>II C</td>
<td>47</td>
<td>9</td>
<td>$400</td>
<td>247</td>
</tr>
<tr>
<td>Category III A</td>
<td>0</td>
<td>0</td>
<td>$400</td>
<td>5</td>
</tr>
<tr>
<td>III B</td>
<td>15</td>
<td>0</td>
<td>$300</td>
<td>379</td>
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<tr>
<td>III C</td>
<td>99</td>
<td>4</td>
<td>$200</td>
<td>1,425</td>
</tr>
<tr>
<td><strong>Program</strong></td>
<td><strong>---</strong></td>
<td><strong>---</strong></td>
<td><strong>---</strong></td>
<td><strong>---</strong></td>
</tr>
<tr>
<td><strong>Sub-totals</strong></td>
<td><strong>323</strong></td>
<td><strong>30</strong></td>
<td>$180,300</td>
<td><strong>2,927</strong></td>
</tr>
</tbody>
</table>

**Appropriated Amount (Total Needed)**

$1,952,000

**Difference (Deficit/Surplus)**

-$149,800

**"Null Payments" (Delinquencies)**

562

**Total Amount Invoiced**

$2,050,400
### DISTRIBUTION OF WDR HOLDERS

**PROPOSED FEE SCHEDULE**

(Fiscal Year 1991-92)

<table>
<thead>
<tr>
<th>Discharge Rating</th>
<th>NPDES PERMITTEES</th>
<th>NON-15 WDR HOLDERS</th>
<th>CMP-15 WDR HOLDERS</th>
<th>ESTIMATED TOTALS</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>Number Billed</td>
<td>Fee Amount</td>
<td>Number Billed</td>
<td>Fee Amount</td>
</tr>
<tr>
<td>Threat to Water Quality</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Category IA</td>
<td>63</td>
<td>$10,000</td>
<td>77</td>
<td>$10,000</td>
</tr>
<tr>
<td>IB</td>
<td>16</td>
<td>$7,000</td>
<td>33</td>
<td>$5,500</td>
</tr>
<tr>
<td>IC</td>
<td>3</td>
<td>$5,500</td>
<td>26</td>
<td>$3,000</td>
</tr>
<tr>
<td>Category IIA</td>
<td>34</td>
<td>$4,000</td>
<td>50</td>
<td>$2,000</td>
</tr>
<tr>
<td>IIB</td>
<td>92</td>
<td>$2,000</td>
<td>666</td>
<td>$1,200</td>
</tr>
<tr>
<td>IIC</td>
<td>61</td>
<td>$1,200</td>
<td>276</td>
<td>$900</td>
</tr>
<tr>
<td>Category IIIA</td>
<td>4</td>
<td>$1,000</td>
<td>6</td>
<td>$750</td>
</tr>
<tr>
<td>IIIIB</td>
<td>18</td>
<td>$750</td>
<td>347</td>
<td>$400</td>
</tr>
<tr>
<td>IIIIC</td>
<td>136</td>
<td>$400</td>
<td>1,244</td>
<td>$200</td>
</tr>
</tbody>
</table>

Program Sub-totals ---> 427 $1,223,600 2,725 $2,569,200 987 $3,851,000 4,139 $7,623,800

**Appropriated Amount (Total Needed)** $7,350,000

**Difference (Deficit/Surplus)** $273,800

**NOTES:** Assumes 100% of the fee payers invoiced actually pay the full amount in a timely manner. (Based on data extracted from the Waste Discharger System.)

C-3
### ALTERNATIVE 1: REVISED CAP
### DISTRIBUTION OF ESTIMATED NUMBER OF FEE PAYERS
### SCENARIO "A"
### REPLACE 75% OF GENERAL FUND
### Fiscal Year 1992-93

<table>
<thead>
<tr>
<th>Discharge Rating</th>
<th>NPDES PERMITTEES</th>
<th>NON-15 WDR HOLDERS</th>
<th>CHP-15 WDR HOLDERS</th>
<th>ESTIMATED TOTALS</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>Number Billed</td>
<td>Fee Amount</td>
<td>Number Billed</td>
<td>Fee Amount</td>
</tr>
<tr>
<td>Threat to Water Quality</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Category IIA</td>
<td>46</td>
<td>$49,859</td>
<td>47</td>
<td>$49,859</td>
</tr>
<tr>
<td>IB</td>
<td>15</td>
<td>$34,901</td>
<td>25</td>
<td>$27,423</td>
</tr>
<tr>
<td>IC</td>
<td>3</td>
<td>$27,423</td>
<td>25</td>
<td>$14,956</td>
</tr>
<tr>
<td>Category IIB</td>
<td>39</td>
<td>$19,944</td>
<td>50</td>
<td>$9,972</td>
</tr>
<tr>
<td>IIC</td>
<td>87</td>
<td>$9,972</td>
<td>639</td>
<td>$5,983</td>
</tr>
<tr>
<td>Category IIIA</td>
<td>59</td>
<td>$5,983</td>
<td>263</td>
<td>$4,487</td>
</tr>
<tr>
<td>IIIIB</td>
<td>1</td>
<td>$4,986</td>
<td>4</td>
<td>$3,739</td>
</tr>
<tr>
<td>IIIIC</td>
<td>19</td>
<td>$3,739</td>
<td>344</td>
<td>$1,995</td>
</tr>
<tr>
<td>Category IIIIA</td>
<td>130</td>
<td>$1,995</td>
<td>1,113</td>
<td>$997</td>
</tr>
</tbody>
</table>

Program

Sub-totals ----> 399 $5,233,052 2,530 $10,735,553 936 $17,944,411 3,865 $33,913,016

Appropriated Amount (Total Needed) $33,913,000

Difference (Deficit/Surplus) $16

**NOTES:** Excludes FY 1992-93 invoices which were cancelled or returned mail. Assume additional NPDES number is offset by an equal number of delinquent or rescinded WDRs.

*(Based on data extracted from the Waste Discharger System and Annual Fees Remittance System.)*
### ALTERNATIVE 1: REVISED CAP
### DISTRIBUTION OF ESTIMATED NUMBER OF FEE PAYERS
### SCENARIO "B"
### REPLACE 100% OF GENERAL FUND
### Fiscal Year 1992-93

<table>
<thead>
<tr>
<th>Discharge Rating</th>
<th>NPDES PERMITTEES</th>
<th>NON-15 WDR HOLDERS</th>
<th>CMP-15 WDR HOLDERS</th>
<th>ESTIMATED TOTALS</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>Number Billed Fee Amount</td>
<td>Number Billed Fee Amount</td>
<td>Number Billed Fee Amount</td>
<td>Total Payers Revenue Amount</td>
</tr>
<tr>
<td>Threat to Water Quality</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Category IA</td>
<td>46 $62,703</td>
<td>47 $62,703</td>
<td>86 $62,703</td>
<td>175 $11,223,837</td>
</tr>
<tr>
<td>IB</td>
<td>15 $43,089</td>
<td>25 $34,487</td>
<td>127 $47,027</td>
<td>167 $7,492,984</td>
</tr>
<tr>
<td>IC</td>
<td>3 $34,487</td>
<td>25 $18,811</td>
<td>6 $37,622</td>
<td>34 $799,468</td>
</tr>
<tr>
<td>Category IIA</td>
<td>39 $25,081</td>
<td>50 $12,541</td>
<td>35 $31,351</td>
<td>124 $2,702,494</td>
</tr>
<tr>
<td>IIB</td>
<td>87 $12,541</td>
<td>639 $7,524</td>
<td>266 $25,081</td>
<td>952 $12,570,449</td>
</tr>
<tr>
<td>IIIC</td>
<td>59 $7,524</td>
<td>263 $5,643</td>
<td>40 $18,811</td>
<td>362 $2,620,445</td>
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<tr>
<td>Category IIIA</td>
<td>1 $6,270</td>
<td>4 $4,703</td>
<td>6 $12,541</td>
<td>11 $100,328</td>
</tr>
<tr>
<td>IIIB</td>
<td>19 $4,703</td>
<td>344 $2,509</td>
<td>136 $9,405</td>
<td>499 $2,231,533</td>
</tr>
<tr>
<td>IIIIC</td>
<td>130 $2,509</td>
<td>234 $1,254</td>
<td>234 $4,703</td>
<td>1,497 $2,847,454</td>
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<tr>
<td>Program Sub-totals</td>
<td>399 $6,561,118</td>
<td>2,530 $13,501,176</td>
<td>926 $22,566,718</td>
<td>3,865 $42,649,012</td>
</tr>
</tbody>
</table>

Appropriated Amount (Total Needed) $42,649,000

Difference (Deficit/Surplus) $12

**NOTES:** Excludes FY 1992-93 invoices which were cancelled or returned mail. Assume additional NPDES number is offset by an equal number of delinquent or rescinded WDRs. (Based on data extracted from the Waste Discharger System and Annual Fees Remittance System.)
ALTERNATIVE 1: REVISED CAP  
DISTRIBUTION OF ESTIMATED NUMBER OF FEE PAYERS  
SCENARIO "C"  
REPLACE 100% OF GENERAL FUND AND REDUCE EXISTING BACKLOGS  
Fiscal Year 1992-93

<table>
<thead>
<tr>
<th>Discharge Rating</th>
<th>NPDES PERMITTEES</th>
<th>NON-15 WDR HOLDERS</th>
<th>CHP-15 WDR HOLDERS</th>
<th>ESTIMATED TOTALS</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>Number Billed</td>
<td>Fee Amount</td>
<td>Number Billed</td>
<td>Fee Amount</td>
</tr>
<tr>
<td>Threat to Water Quality</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Category IIA</td>
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<td>$29,774</td>
<td>50</td>
<td>$14,887</td>
</tr>
<tr>
<td>IIB</td>
<td>87</td>
<td>$14,887</td>
<td>639</td>
<td>$8,932</td>
</tr>
<tr>
<td>IIC</td>
<td>59</td>
<td>$8,932</td>
<td>363</td>
<td>$6,699</td>
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<td>$5,583</td>
</tr>
<tr>
<td>III B</td>
<td>19</td>
<td>$5,583</td>
<td>344</td>
<td>$2,977</td>
</tr>
<tr>
<td>III C</td>
<td>130</td>
<td>$2,977</td>
<td>1,133</td>
<td>$1,489</td>
</tr>
<tr>
<td><strong>Sub-totals</strong></td>
<td>399</td>
<td>$7,812,276</td>
<td>2,530</td>
<td>$16,027,387</td>
</tr>
</tbody>
</table>

Appropriated Amount (Total Needed)  
$50,629,000

Difference (Deficit/ Surplus)  
$15

NOTES: Excludes FY 1992-93 invoices which were cancelled or returned mail. Assume additional NPDES number is offset by an equal number of delinquent or rescinded WDRs.  
(Based on data extracted from the Waste Discharger System and Annual Fees Remittance System.)
### Alternative 1: Revised CAP

**Distribution of Estimated Number of Fee Payers**

**Scenario "0"**

*Replace 100% of General Fund, reduce existing backlogs, and fund new workload*

**Fiscal Year 1992-93**

<table>
<thead>
<tr>
<th>Discharge Rating</th>
<th>NPDES Permits</th>
<th>Non-15 WDR Holders</th>
<th>CHP-15 WDR Holders</th>
<th>Estimated Totals</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>Number Billed</td>
<td>Fee Amount</td>
<td>Number Billed</td>
<td>Fee Amount</td>
</tr>
<tr>
<td>Threat to Water Quality</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Category IA</td>
<td>46</td>
<td>$74,435</td>
<td>47</td>
<td>$74,435</td>
</tr>
<tr>
<td>IA</td>
<td>15</td>
<td>$52,105</td>
<td>25</td>
<td>$40,939</td>
</tr>
<tr>
<td>IC</td>
<td>3</td>
<td>$40,939</td>
<td>25</td>
<td>$22,331</td>
</tr>
<tr>
<td>Category II A</td>
<td>39</td>
<td>$29,774</td>
<td>50</td>
<td>$14,887</td>
</tr>
<tr>
<td>II B</td>
<td>87</td>
<td>$14,887</td>
<td>639</td>
<td>$8,932</td>
</tr>
<tr>
<td>II C</td>
<td>59</td>
<td>$8,932</td>
<td>263</td>
<td>$6,699</td>
</tr>
<tr>
<td>Category III A</td>
<td>1</td>
<td>$7,444</td>
<td>4</td>
<td>$5,583</td>
</tr>
<tr>
<td>III B</td>
<td>19</td>
<td>$5,583</td>
<td>344</td>
<td>$2,977</td>
</tr>
<tr>
<td>III C</td>
<td>130</td>
<td>$2,977</td>
<td>1,133</td>
<td>$1,469</td>
</tr>
</tbody>
</table>

Program Sub-totals ---> 399 $7,812,276 2,530 $16,027,387 936 $26,789,352 3,865 $50,629,015

Appropriated Amount (Total Needed) $50,629,000

Difference (Deficit/ Surplus) $15

**NOTES:** Excludes FY 1992-93 invoices which were cancelled or returned mail. Assume additional NPDES number is offset by an equal number of delinquent or rescinded WDRs.

*(Based on data extracted from the Waste Discharger System and Annual Fees Remittance System.)*
# ALTERNATIVE 1: REVISED CAP
DISTRIBUTION OF ESTIMATED NUMBER OF FEE PAYERS
SCENARIO "A"
REPLACE 75% OF GENERAL FUND
Fiscal Year 1993-94

<table>
<thead>
<tr>
<th>Discharge Rating</th>
<th>NPDES PERMITTEES</th>
<th>NON-15 WDR HOLDERS</th>
<th>CMP-15 WDR HOLDERS</th>
<th>ESTIMATED TOTALS</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>Number</td>
<td>Fee</td>
<td>Number</td>
<td>Fee</td>
</tr>
<tr>
<td></td>
<td>Billed</td>
<td>Amount</td>
<td>Billed</td>
<td>Amount</td>
</tr>
<tr>
<td>Category I A</td>
<td>46</td>
<td>$65,548</td>
<td>47</td>
<td>$65,548</td>
</tr>
<tr>
<td>I B</td>
<td>15</td>
<td>$45,883</td>
<td>25</td>
<td>$36,051</td>
</tr>
<tr>
<td>I C</td>
<td>3</td>
<td>$36,051</td>
<td>25</td>
<td>$19,664</td>
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<tr>
<td>Category II A</td>
<td>39</td>
<td>$26,219</td>
<td>50</td>
<td>$13,110</td>
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<tr>
<td>II B</td>
<td>87</td>
<td>$13,110</td>
<td>639</td>
<td>$7,866</td>
</tr>
<tr>
<td>II C</td>
<td>59</td>
<td>$7,866</td>
<td>263</td>
<td>$5,899</td>
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<tr>
<td>Category III A</td>
<td>1</td>
<td>$6,555</td>
<td>4</td>
<td>$4,916</td>
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<tr>
<td>III B</td>
<td>19</td>
<td>$4,916</td>
<td>344</td>
<td>$2,622</td>
</tr>
<tr>
<td>III C</td>
<td>130</td>
<td>$2,622</td>
<td>1,133</td>
<td>$1,311</td>
</tr>
</tbody>
</table>

Program

Sub-totals ---> 399 $6,879,630 2,530 $14,113,937 936 $23,590,473 3,865 $44,584,040

Appropriated Amount (Total Needed) $44,584,000

Difference (Deficit/Surplus) $40

**NOTES:** Excludes FY 1992-93 invoices which were cancelled or returned mail. Assume additional NPDES number is offset by an equal number of delinquent or rescinded WDRs.
(Based on data extracted from the Waste Discharger System and Annual Fees Remittance System.)
### ALTERNATIVE 1: REVISED CAP

**DISTRIBUTION OF ESTIMATED NUMBER OF FEE PAYERS**  
**SCENARIO "B"**  
**REPLACE 100% OF GENERAL FUND**  
**Fiscal Year 1993-94**

<table>
<thead>
<tr>
<th>Discharge Rating</th>
<th>NPDES PERMITTEES</th>
<th>NON-15 WOR HOLDERS</th>
<th>CMP-15 WOR HOLDERS</th>
<th>ESTIMATED TOTALS</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>Number Billed</td>
<td>Fee Amount</td>
<td>Number Billed</td>
<td>Fee Amount</td>
</tr>
<tr>
<td>Threat to Water Quality</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Category IA</td>
<td>46</td>
<td>$78,649</td>
<td>47</td>
<td>$78,649</td>
</tr>
<tr>
<td>IB</td>
<td>15</td>
<td>$55,054</td>
<td>25</td>
<td>$43,257</td>
</tr>
<tr>
<td>IC</td>
<td>3</td>
<td>$43,257</td>
<td>25</td>
<td>$23,595</td>
</tr>
<tr>
<td>Category IIA</td>
<td>39</td>
<td>$31,460</td>
<td>50</td>
<td>$15,730</td>
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<tr>
<td>IIB</td>
<td>87</td>
<td>$15,730</td>
<td>639</td>
<td>$9,438</td>
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<tr>
<td>IIC</td>
<td>59</td>
<td>$9,438</td>
<td>263</td>
<td>$7,078</td>
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<tr>
<td>Category IIIA</td>
<td>1</td>
<td>$7,865</td>
<td>4</td>
<td>$5,898</td>
</tr>
<tr>
<td>IIIB</td>
<td>19</td>
<td>$5,898</td>
<td>344</td>
<td>$3,146</td>
</tr>
<tr>
<td>IIIIC</td>
<td>130</td>
<td>$3,146</td>
<td>1,133</td>
<td>$1,573</td>
</tr>
<tr>
<td>Program</td>
<td>Sub-totals --&gt;</td>
<td>$8,254,634</td>
<td>2,530</td>
<td>$16,934,724</td>
</tr>
</tbody>
</table>

**Appropriated Amount (Total Needed):**  
$53,495,000

**Difference (Deficit/Surplus):**  
$59

**NOTES:**  
Excludes FY 1992-93 invoices which were cancelled or returned mail. Assume additional NPDES number is offset by an equal number of delinquent or rescinded WDRs.  
(Based on data extracted from the Waste Discharger System and Annual Fees Remittance System.)
### ALTERNATIVE 1: REVISED CAP
### DISTRIBUTION OF ESTIMATED NUMBER OF FEE PAYERS
### SCENARIO "C"
### REPLACE 100% OF GENERAL FUND AND REDUCE EXISTING BACKLOG
### Fiscal Year 1993-94

<table>
<thead>
<tr>
<th>Discharge Rating</th>
<th>NPDES PERMITTEES</th>
<th>NON-15 WOR HOLDERS</th>
<th>CHP-15 WOR HOLDERS</th>
<th>ESTIMATED TOTALS</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>Number Billed</td>
<td>Fee Amount</td>
<td>Number Billed</td>
<td>Fee Amount</td>
</tr>
<tr>
<td>Threat to Water Quality</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Category IA</td>
<td>46</td>
<td>$90,616</td>
<td>47</td>
<td>$90,616</td>
</tr>
<tr>
<td>J1B</td>
<td>15</td>
<td>$63,431</td>
<td>25</td>
<td>$49,839</td>
</tr>
<tr>
<td>J1C</td>
<td>3</td>
<td>$49,839</td>
<td>25</td>
<td>$27,185</td>
</tr>
<tr>
<td>Category II A</td>
<td>39</td>
<td>$36,247</td>
<td>50</td>
<td>$18,123</td>
</tr>
<tr>
<td>II1B</td>
<td>87</td>
<td>$18,123</td>
<td>639</td>
<td>$10,874</td>
</tr>
<tr>
<td>II1C</td>
<td>59</td>
<td>$10,874</td>
<td>263</td>
<td>$8,155</td>
</tr>
<tr>
<td>Category III A</td>
<td>1</td>
<td>$9,662</td>
<td>4</td>
<td>$6,796</td>
</tr>
<tr>
<td>III1B</td>
<td>19</td>
<td>$6,796</td>
<td>344</td>
<td>$3,626</td>
</tr>
<tr>
<td>III1C</td>
<td>130</td>
<td>$3,626</td>
<td>1,133</td>
<td>$1,812</td>
</tr>
</tbody>
</table>

Program Sub-totals ---
399 $9,510,784 2,530 $19,511,477 936 $32,612,786 3,865 $61,635,027

Appropriated Amount (Total Needed) $61,635,000
Difference (Deficit/Surplus) $27

**NOTES:** Excludes FY 1992-93 invoices which were cancelled or returned mail. Assume additional NPDES number is offset by an equal number of delinquent or rescinded WDRs.
(Based on data extracted from the Waste Discharger System and Annual Fees Remittance System.)

C-10
### ALTERNATIVE 1: REVISED CAP

**DISTRIBUTION OF ESTIMATED NUMBER OF FEE PAYERS**

SCENARIO "D"

REPLACE 100% OF GENERAL FUND, REDUCE EXISTING BACKLOGS, AND FUND NEW WORKLOAD

Fiscal Year 1993-94

<table>
<thead>
<tr>
<th>Discharge Rating</th>
<th>NPDES PERMITTEES</th>
<th>NON-15 WDR HOLDERS</th>
<th>CHP-15 WDR HOLDERS</th>
<th>ESTIMATED TOTALS</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>Number</td>
<td>Fee</td>
<td>Number</td>
<td>Fee</td>
</tr>
<tr>
<td>Threat to Water Quality</td>
<td>Billed</td>
<td>Amount</td>
<td>Billed</td>
<td>Amount</td>
</tr>
<tr>
<td>Category IA</td>
<td>46</td>
<td>$96,327</td>
<td>47</td>
<td>$96,327</td>
</tr>
<tr>
<td>IB</td>
<td>15</td>
<td>$67,430</td>
<td>25</td>
<td>$52,980</td>
</tr>
<tr>
<td>IC</td>
<td>3</td>
<td>$52,980</td>
<td>25</td>
<td>$28,698</td>
</tr>
<tr>
<td>Category IIIA</td>
<td>39</td>
<td>$38,531</td>
<td>50</td>
<td>$19,265</td>
</tr>
<tr>
<td>IIIB</td>
<td>67</td>
<td>$19,265</td>
<td>639</td>
<td>$11,559</td>
</tr>
<tr>
<td>IIC</td>
<td>59</td>
<td>$11,559</td>
<td>263</td>
<td>$8,668</td>
</tr>
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<td>Category IIIA</td>
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<td>$9,633</td>
<td>4</td>
<td>$7,224</td>
</tr>
<tr>
<td>IIIB</td>
<td>19</td>
<td>$7,224</td>
<td>344</td>
<td>$3,853</td>
</tr>
<tr>
<td>IIIC</td>
<td>130</td>
<td>$3,853</td>
<td>1,133</td>
<td>$1,927</td>
</tr>
</tbody>
</table>

Program Sub-totals --- 399 $10,109,956 2,530 $20,741,073 936 $34,867,989 3,885 $65,519,018

Appropriated Amount (Total Needed) $65,519,000

Difference (Deficit/Surplus) $18

**NOTES:** Excludes FY 1992-93 invoices which were cancelled or returned mail. Assume additional NPDES number is offset by an equal number of delinquent or rescinded WDRs.

(Based on data extracted from the Waste Discharger System and Annual Fees Remittance System.)
APPENDIX D

Estimated Fee Rates and Sample Amounts for Alternative 2
New Water Rights and Waste Discharge Permit Fees

Using the July 2, 1991 version of Assembly Bill 18
(see Appendix A) as a basic model, different fee
schedules were estimated for each of the revenue
scenarios shown in Table 9. These are only
examples; other structures could be developed with
different fee rates, categories, and distributions of
program costs.
### Alternative 2: New Water Quality and Water Rights Fees

**Scenario "A" --- Replace 75% General Fund**

**Fiscal Year 1992-93**

<table>
<thead>
<tr>
<th>Preliminary Fee Category</th>
<th>Estimated Number of Fee Payers</th>
<th>Estimated Total Volume (MGD, liquids)</th>
<th>Fee Rate per MGD &gt; 0.1 MGD</th>
<th>Percent of Revenue</th>
<th>Estimated Revenue</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>A. Discharges Regulated by WDRS (&quot;Point&quot;)</strong></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>1. Municipal (sewage) discharges (based on &quot;permitted&quot; average dry weather flow)</td>
<td>-1,750 - 33.43%</td>
<td>3,030</td>
<td>$310 plus $3,100 per MGD &gt; 0.1 MGD</td>
<td>41.34%</td>
<td>$9,842,500</td>
</tr>
<tr>
<td>2. Industrial discharges (based on &quot;permitted&quot; design flow)</td>
<td>-1,450 - 27.70%</td>
<td>475</td>
<td>$610 plus $6,100 per MGD &gt; 0.1 MGD</td>
<td>15.89%</td>
<td>$3,782,000</td>
</tr>
<tr>
<td>3. Cooling water discharges (based on &quot;permitted&quot; design flow)</td>
<td>-35 - 0.67%</td>
<td>19,000</td>
<td>$140 per MGD</td>
<td>11.17%</td>
<td>$2,660,000</td>
</tr>
<tr>
<td>4. Landfills receiving waste (based on prior year volume received)</td>
<td>-335 - 6.40% -41 M tons/yr</td>
<td></td>
<td>$0.12 per ton received (&lt;=20,000 acres)</td>
<td>20.67%</td>
<td>$4,920,000</td>
</tr>
<tr>
<td>5. Landfills NOT receiving waste (based on footprint area)</td>
<td>-175 - 3.34%</td>
<td>N/A</td>
<td>assume $2,550 each</td>
<td>3.21%</td>
<td>$765,000</td>
</tr>
<tr>
<td><strong>B. Surface Impoundments (based on footprint area)</strong></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>a. Hazardous wastes</td>
<td>-25 - 0.46% -150 acres</td>
<td></td>
<td>$1,000 per acre</td>
<td>0.63%</td>
<td>$150,000</td>
</tr>
<tr>
<td>b. Non-hazardous wastes</td>
<td>-100 - 1.91%-1,100 acres</td>
<td></td>
<td>$250 per acre</td>
<td>1.05%</td>
<td>$250,000</td>
</tr>
<tr>
<td><strong>C. Land Treatment Units (based on footprint area)</strong></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>-35 - 0.67%-1,500 acres</td>
<td></td>
<td></td>
<td>$30 per acre</td>
<td>0.19%</td>
<td>$45,000</td>
</tr>
<tr>
<td><strong>D. Waste Piles (based on footprint area)</strong></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>-20 - 0.38% 20 acres</td>
<td></td>
<td></td>
<td>assume $2,500 each</td>
<td>0.21%</td>
<td>$50,000</td>
</tr>
<tr>
<td><strong>E. Mining waste discharges (based on disturbed acres not reclaimed)</strong></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>-95 - 1.81% 20 acres</td>
<td></td>
<td></td>
<td>assume $2,500 each</td>
<td>1.00%</td>
<td>$237,500</td>
</tr>
<tr>
<td><strong>10. Stormwater discharges [33 USC 1342(p)]</strong></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>a. Areawide urban (250,000 people or more)</td>
<td>-15 - 0.29%</td>
<td>N/A</td>
<td>$25,000 each</td>
<td>1.58%</td>
<td>$375,000</td>
</tr>
<tr>
<td>b. Areawide urban (100,000 to 250,000 people)</td>
<td>Unknown --</td>
<td>N/A</td>
<td>$10,000 each</td>
<td>0.00%</td>
<td>$0</td>
</tr>
<tr>
<td>c. Areawide urban (100,000 people or less)</td>
<td>Unknown --</td>
<td>N/A</td>
<td>$5,000 each</td>
<td>0.00%</td>
<td>$0</td>
</tr>
<tr>
<td>d. &quot;Industrial enrollees&quot; in urban area</td>
<td>Unknown --</td>
<td>N/A</td>
<td>$250 per enrollee</td>
<td>0.84%</td>
<td>$200,000</td>
</tr>
<tr>
<td>e. &quot;Industrial enrollees&quot; outside urban area</td>
<td>Unknown --</td>
<td>N/A</td>
<td>$500 per enrollee</td>
<td>0.84%</td>
<td>$200,000</td>
</tr>
<tr>
<td><strong>11. All other REGULATED discharges (excluded above)</strong></td>
<td>-1,200 - 22.92% Unmeasurable</td>
<td></td>
<td>$275 per WDR</td>
<td>1.39%</td>
<td>$330,000</td>
</tr>
</tbody>
</table>

**Sub-Total: New Point Sources WQ Fees** | 5,235 | 100.00% |

| Estimated Revenue | 100.00% | $25,807,000 |
### ALTERNATIVE 2: NEW WATER QUALITY AND WATER RIGHTS FEES
#### SCENARIO “A” -- REPLACE 75% GENERAL FUND
#### FISCAL YEAR 1992-93

<table>
<thead>
<tr>
<th>Preliminary Fee Category</th>
<th>Estimated Number of Fee Payers</th>
<th>Percent of Fee Payers</th>
<th>Estimated Total Volume (cfs or afa)</th>
<th>Fee Rate</th>
<th>Percent of Revenue</th>
<th>Estimated Revenue</th>
</tr>
</thead>
<tbody>
<tr>
<td>9. DISCHARGES NOT REGULATED BY WDRS (&quot;NON-POINT&quot;)</td>
<td>-58,866 - 95.6% - 7.6 M acres</td>
<td>-908 - 1.48% Unknown</td>
<td>$25 plus $0.20 per acre irrigated</td>
<td>$2,990,918</td>
<td>8.11%</td>
<td>$340,500</td>
</tr>
<tr>
<td>10. Discharges from agricultural activities (in accordance with Inland Plan)</td>
<td>1,775 - 2.88%</td>
<td>assume $375 each</td>
<td>15.66%</td>
<td>$665,625</td>
<td></td>
<td></td>
</tr>
<tr>
<td>11. Discharges from other mining operations (also regulated by Dept of Conservation)</td>
<td>unknown</td>
<td>assume revenue</td>
<td>2.38%</td>
<td>$100,000</td>
<td></td>
<td></td>
</tr>
<tr>
<td>12. Discharges from other landfills (those subject to SWAT provisions)</td>
<td>? --</td>
<td>?</td>
<td>2.38%</td>
<td>$100,000</td>
<td></td>
<td></td>
</tr>
<tr>
<td>13. Dredging activities (CWA Section 404 certifications, etc.)</td>
<td>? --</td>
<td>?</td>
<td>100.0%</td>
<td>$4,197,043</td>
<td></td>
<td></td>
</tr>
<tr>
<td>14. Onsite Septic Systems</td>
<td>? --</td>
<td>?</td>
<td>100.0%</td>
<td>$5,909,760</td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

### SUB-TOTAL: NEW NONPOINT SOURCES WQ FEES
-61,551 100.0% 100.0% $4,197,043

### C. JURISDICTIONAL WATER RIGHTS

#### 1. Permitted/licensed diversions:
   (includes Power & DWR; excludes USBR)
   a. 0 to 5 cubic feet per second
      - 3,600 - 33.91%
   b. More than 5 cubic feet per second
      - 842 - 7.93%
      - 2,200 $100 per diversion 6.05% $360,000
      - 203,700 $100 plus $10 per cfs 35.69% $2,121,200
   c. cubic feet per second

#### 2. Permitted/licensed storage:
   (includes Power & DWR; excludes USBR)
   a. 0 to 500 acre-feet per annum
      - 5,300 - 49.93%
      - 873 - 8.22%
      - 18,000 $100 for storage 8.97% $530,000
      - 28,112,600 $100 plus $0.10 per acre-foot 49.05% $2,898,560
   b. More than 500 acre-feet per annum

### SUB-TOTALS for New Water Rights Fees:
-10,615 100.0% 100.0% $5,909,760

### TOTALS: NEW Water QUALITY AND Water Rights Fees: -77,401
- $33,913,803

Target Revenue for this scenario: $33,913,000
Difference (surplus/deficit): $803
<table>
<thead>
<tr>
<th>Preliminary Fee Category</th>
<th>Number of Fee Payers</th>
<th>Percent of Fee Payers</th>
<th>Estimated Total Volume (MGD, liquids)</th>
<th>Fee Rate</th>
<th>Percent of Revenue</th>
<th>Estimated Revenue</th>
</tr>
</thead>
<tbody>
<tr>
<td>A. DISCHARGES REGULATED BY WORS (&quot;POINT&quot;)</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>1. Municipal (sewage) discharges (based on &quot;permitted&quot; average dry weather flow)</td>
<td>- 1,750 - 33.43%</td>
<td>3,030</td>
<td>$360 plus $3,600 per MGD &gt; 0.1 MGD</td>
<td></td>
<td>41.10%</td>
<td>$11,430,000</td>
</tr>
<tr>
<td>2. Industrial discharges (based on &quot;permitted&quot; design flow)</td>
<td>- 1,450 - 27.70%</td>
<td>475</td>
<td>$710 plus $7,100 per MGD &gt; 0.1 MGD</td>
<td></td>
<td>15.83%</td>
<td>$4,402,000</td>
</tr>
<tr>
<td>3. Cooling water discharges (based on &quot;permitted&quot; design flow)</td>
<td>- 35 - 0.67%</td>
<td>19,000</td>
<td>$170 per MGD</td>
<td></td>
<td>11.61%</td>
<td>$3,230,000</td>
</tr>
<tr>
<td>4. Landfills receiving waste (based on prior year volume received)</td>
<td>- 335 - 6.40%</td>
<td>-41 M tons/yr</td>
<td>$0.14 per ton received (-20,000 acres)</td>
<td></td>
<td>20.64%</td>
<td>$5,740,000</td>
</tr>
<tr>
<td>5. Landfills NOT receiving waste (based on footprint area)</td>
<td>- 175 - 3.34%</td>
<td>N/A</td>
<td>assume $3,000 each</td>
<td>3.24%</td>
<td></td>
<td>$900,000</td>
</tr>
<tr>
<td>6. Surface Impoundments (based on footprint area)</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>a. Hazardous wastes</td>
<td>- 25 - 0.46%</td>
<td>-150 acres</td>
<td>$1,200 per acre</td>
<td>0.65%</td>
<td></td>
<td>$180,000</td>
</tr>
<tr>
<td>b. Non-hazardous wastes</td>
<td>- 100 - 1.91%-1,100 acres</td>
<td>$275 per acre</td>
<td>0.99%</td>
<td></td>
<td></td>
<td>$275,000</td>
</tr>
<tr>
<td>7. Land Treatment Units (based on footprint area)</td>
<td>- 35 - 0.67%-1,500 acres</td>
<td>$40 per acre</td>
<td>0.22%</td>
<td></td>
<td></td>
<td>$60,000</td>
</tr>
<tr>
<td>8. Waste Piles (based on footprint area)</td>
<td>- 20 - 0.38%</td>
<td>? acres</td>
<td>assume $2,900 each</td>
<td>0.21%</td>
<td></td>
<td>$58,000</td>
</tr>
<tr>
<td>9. Mining waste discharges (based on disturbed acres not reclaimed)</td>
<td>- 95 - 1.81%</td>
<td>? acres</td>
<td>assume $2,900 each</td>
<td>0.99%</td>
<td></td>
<td>$275,500</td>
</tr>
<tr>
<td>10. Stormwater discharges (33 USC 1342(p))</td>
<td>- 15 - 0.29%</td>
<td>N/A</td>
<td>$20,000 each</td>
<td>1.51%</td>
<td></td>
<td>$420,000</td>
</tr>
<tr>
<td>a. Areawide urban (250,000 people or more)</td>
<td>Unknown --</td>
<td>N/A</td>
<td>$12,500 each</td>
<td>0.00%</td>
<td></td>
<td>$0</td>
</tr>
<tr>
<td>b. Areawide urban (100,000 to 250,000 people)</td>
<td>Unknown --</td>
<td>N/A</td>
<td>$7,500 each</td>
<td>0.00%</td>
<td></td>
<td>$0</td>
</tr>
<tr>
<td>c. Areawide urban (100,000 people or less)</td>
<td>Unknown --</td>
<td>N/A</td>
<td>$250 per enrollee</td>
<td>0.81%</td>
<td></td>
<td>$225,000</td>
</tr>
<tr>
<td>d. &quot;Industrial enrollees&quot; in urban area</td>
<td>Unknown --</td>
<td>N/A</td>
<td>$500 per enrollee</td>
<td>0.81%</td>
<td></td>
<td>$225,000</td>
</tr>
<tr>
<td>e. &quot;Industrial enrollees&quot; outside urban area</td>
<td>Unknown --</td>
<td>N/A</td>
<td>$250 per enrollee</td>
<td>0.81%</td>
<td></td>
<td>$225,000</td>
</tr>
<tr>
<td>11. All other REGULATED discharges (excluded above)</td>
<td>- 1,200 - 22.92%</td>
<td>Unmeasurable</td>
<td>$325 per WGR</td>
<td>1.40%</td>
<td></td>
<td>$390,000</td>
</tr>
</tbody>
</table>

SUB-TOTAL: NEW POINT SOURCES WO FEES = 5,235 100.00% 100.0% $27,610,500
### ALTERNATIVE 2: NEW WATER QUALITY AND WATER RIGHTS FEES  
**SCENARIO "B" -- REPLACE 100% GENERAL FUND**  
**FISCAL YEAR 1992-93**

<table>
<thead>
<tr>
<th>Preliminary Fee Category</th>
<th>Estimated Number of Fee Payers</th>
<th>Estimated Percent of Fee Payers</th>
<th>Estimated Total Volume (cfs or afa)</th>
<th>Fee Rate</th>
<th>Percent of Revenue</th>
<th>Estimated Revenue</th>
</tr>
</thead>
<tbody>
<tr>
<td>B. DISCHARGES NOT REGULATED BY WRS (&quot;NON-POINT&quot;)</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>12. Discharges from agricultural activities (in accordance with Inland Plan)</td>
<td>58,668</td>
<td>95.64%</td>
<td>7,6 M acres</td>
<td>$50 plus $0.30 per acre irrigated</td>
<td>72.37%</td>
<td>$5,222,227</td>
</tr>
<tr>
<td>13. Discharges from other mining operations (also regulated by Dept of Conservation)</td>
<td>908</td>
<td>1.48%</td>
<td>Unknown</td>
<td>assume $650 each</td>
<td>8.18%</td>
<td>$590,200</td>
</tr>
<tr>
<td>14. Discharges from other landfills (those subject to SWAT provisions)</td>
<td>1,775</td>
<td>2.86%</td>
<td></td>
<td>assume $650 each</td>
<td>15.99%</td>
<td>$1,153,750</td>
</tr>
<tr>
<td>15. Dredging activities (CWA Section 404 certifications, etc.)</td>
<td>?</td>
<td>--</td>
<td>?</td>
<td>assume revenue amount and allocate fee somehow</td>
<td>1.73%</td>
<td>$125,000</td>
</tr>
<tr>
<td>16. Onsite Septic Systems</td>
<td>?</td>
<td>--</td>
<td>?</td>
<td></td>
<td>1.73%</td>
<td>$125,000</td>
</tr>
</tbody>
</table>

**SUB-TOTAL: NEW NONPOINT SOURCES WQ FEES** | 61,551 | 100.00% | 100.0% | $7,216,177 |

### C. JURISDICTIONAL WATER RIGHTS

1. Permitted/licensed diversions:  
   (includes Power & DWR; excludes USBR)  
   a. 0 to 5 cubic feet per second  
   b. More than 5 cubic feet per second

<table>
<thead>
<tr>
<th>Number</th>
<th>Percent</th>
<th>Volume (cfs or afa)</th>
<th>Fee Rate</th>
<th>Percent of Revenue</th>
<th>Estimated Revenue</th>
</tr>
</thead>
<tbody>
<tr>
<td>3,600</td>
<td>33.91%</td>
<td>2,200 cfs</td>
<td>$125 for diversion</td>
<td>5.90%</td>
<td>$450,000</td>
</tr>
<tr>
<td>842</td>
<td>7.93%</td>
<td>203,700 cfs</td>
<td>$125 plus $13 per cfs</td>
<td>36.09%</td>
<td>$2,753,350</td>
</tr>
</tbody>
</table>

2. Permitted/licensed storage:  
   (includes Power & DWR; excludes USBR)  
   a. 0 to 500 acre-feet per annum  
   b. More than 500 acre-feet per annum

<table>
<thead>
<tr>
<th>Number</th>
<th>Percent</th>
<th>Volume (per annum)</th>
<th>Fee Rate</th>
<th>Percent of Revenue</th>
<th>Estimated Revenue</th>
</tr>
</thead>
<tbody>
<tr>
<td>5,300</td>
<td>49.93%</td>
<td>16,000 afa</td>
<td>$125 for storage</td>
<td>8.66%</td>
<td>$662,500</td>
</tr>
<tr>
<td>873</td>
<td>8.22%</td>
<td>28,112,600 afa</td>
<td>$125 plus $0.13 per afa</td>
<td>49.33%</td>
<td>$3,763,763</td>
</tr>
</tbody>
</table>

**SUB-TOTALS for New Water Rights Fees:** | -10,615 | 100.0% | 100.0% | $7,629,613 |

**TOTALS: NEW Water Quality AND Water Rights Fees:** | -77,401 | 100.0% | $42,656,290 |

**Target Revenue for this scenario:** | $42,649,000 |

**Difference (surplus/deficit):** | $7,290 |

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D-6
### ALTERNATIVE 2: NEW WATER QUALITY AND WATER RIGHTS FEES
#### SCENARIO "C" -- REPLACE 100% GENERAL FUND AND REDUCE BACKLOGS
#### FISCAL YEAR 1992-93

<table>
<thead>
<tr>
<th>Preliminary Fee Category</th>
<th>Estimated Number of Fee Payers</th>
<th>Estimated Percent of Fee Payers</th>
<th>Estimated Total Volume (MGD, liquids)</th>
<th>Fee Rate</th>
<th>Percent of Revenue</th>
<th>Estimated Revenue</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>A. DISCHARGES REGULATED BY WORS (&quot;POINT&quot;)</strong></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>1. Municipal (sewage) discharges</td>
<td>1,750 - 33.43%</td>
<td></td>
<td>3,030</td>
<td>$400</td>
<td>$4,000</td>
<td>40.85%</td>
</tr>
<tr>
<td>(based on &quot;permitted&quot; average dry weather flow)</td>
<td></td>
<td></td>
<td></td>
<td>per MGD &gt; 0.1 MGD</td>
<td></td>
<td></td>
</tr>
<tr>
<td>2. Industrial discharges</td>
<td>1,450 - 27.70%</td>
<td></td>
<td>475</td>
<td>$800</td>
<td>$8,000</td>
<td>15.95%</td>
</tr>
<tr>
<td>(based on &quot;permitted&quot; design flow)</td>
<td></td>
<td></td>
<td></td>
<td>per MGD &gt; 0.1 MGD</td>
<td></td>
<td></td>
</tr>
<tr>
<td>3. Cooling water discharges</td>
<td>35 - 0.67%</td>
<td></td>
<td>19,000</td>
<td>$190</td>
<td></td>
<td>11.61%</td>
</tr>
<tr>
<td>(based on &quot;permitted&quot; design flow)</td>
<td></td>
<td></td>
<td></td>
<td>per MGD &gt; 0.1 MGD</td>
<td></td>
<td></td>
</tr>
<tr>
<td>4. Landfills receiving waste</td>
<td>335 - 6.40%</td>
<td></td>
<td>1 M tons/yr</td>
<td>$0.16</td>
<td></td>
<td>21.10%</td>
</tr>
<tr>
<td>(based on prior year volume received)</td>
<td></td>
<td></td>
<td></td>
<td>per ton received</td>
<td></td>
<td></td>
</tr>
<tr>
<td>5. Landfills NOT receiving waste</td>
<td>175 - 3.34%</td>
<td></td>
<td>N/A</td>
<td>assume</td>
<td>$3,200 each</td>
<td>3.09%</td>
</tr>
<tr>
<td>(based on footprint area)</td>
<td></td>
<td></td>
<td></td>
<td>$3,200 each</td>
<td></td>
<td></td>
</tr>
<tr>
<td>6. Surface Impoundments</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>a. Hazardous wastes</td>
<td>25 - 0.48%</td>
<td></td>
<td>-150 acres</td>
<td>$1,300</td>
<td></td>
<td>0.63%</td>
</tr>
<tr>
<td>b. Non-hazardous wastes</td>
<td>100 - 1.91%</td>
<td></td>
<td>-1,100 acres</td>
<td>$300</td>
<td></td>
<td>0.96%</td>
</tr>
<tr>
<td>7. Land Treatment Units</td>
<td>35 - 0.67%</td>
<td></td>
<td>-1,500 acres</td>
<td>$45</td>
<td></td>
<td>0.22%</td>
</tr>
<tr>
<td>(based on footprint area)</td>
<td></td>
<td></td>
<td></td>
<td>per acre</td>
<td></td>
<td></td>
</tr>
<tr>
<td>8. Waste Piles</td>
<td>20 - 0.38%</td>
<td></td>
<td>? acres</td>
<td>assume</td>
<td>$3,200 each</td>
<td>0.21%</td>
</tr>
<tr>
<td>(based on footprint area)</td>
<td></td>
<td></td>
<td></td>
<td>$3,200 each</td>
<td></td>
<td></td>
</tr>
<tr>
<td>9. Mining waste discharges</td>
<td>95 - 1.81%</td>
<td></td>
<td>? acres</td>
<td>assume</td>
<td>$3,200 each</td>
<td>0.98%</td>
</tr>
<tr>
<td>(based on disturbed acres not reclaimed)</td>
<td></td>
<td></td>
<td></td>
<td>$3,200 each</td>
<td></td>
<td></td>
</tr>
<tr>
<td>10. Stormwater discharges</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>a. Areawide urban (250,000 people or more)</td>
<td>15 - 0.29%</td>
<td></td>
<td>N/A</td>
<td>$30,000</td>
<td></td>
<td>1.45%</td>
</tr>
<tr>
<td>b. Areawide urban (100,000 to 250,000 people)</td>
<td>Unknown</td>
<td></td>
<td>N/A</td>
<td>$15,000</td>
<td></td>
<td>0.00%</td>
</tr>
<tr>
<td>c. Areawide urban (100,000 people or less)</td>
<td>Unknown</td>
<td></td>
<td>N/A</td>
<td>$7,500</td>
<td></td>
<td>0.00%</td>
</tr>
<tr>
<td>d. &quot;Industrial enrollees&quot; in urban area</td>
<td>Unknown</td>
<td></td>
<td>N/A</td>
<td>$250</td>
<td>per enrollee</td>
<td>0.80%</td>
</tr>
<tr>
<td>e. &quot;Industrial enrollees&quot; outside urban area</td>
<td>Unknown</td>
<td></td>
<td>N/A</td>
<td>$500</td>
<td>per enrollee</td>
<td>0.80%</td>
</tr>
<tr>
<td>11. All other REGULATED discharges</td>
<td>1,200 - 22.92% Unmeasurable</td>
<td></td>
<td>$350 per WDR</td>
<td></td>
<td></td>
<td>1.35%</td>
</tr>
<tr>
<td>(excluded above)</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

---

**SUB-TOTAL: NEW POINT SOURCES WQ FEES**

<table>
<thead>
<tr>
<th>Percent</th>
<th>Estimated Revenue</th>
</tr>
</thead>
<tbody>
<tr>
<td>100.00%</td>
<td>$31,090,500</td>
</tr>
</tbody>
</table>

---

D-7
### ALTERNATIVE 2: NEW WATER QUALITY AND WATER RIGHTS FEES
SCENARIO "C" -- REPLACE 100% GENERAL FUND AND REDUCE BACKLOGS
FISCAL YEAR 1992-93

<table>
<thead>
<tr>
<th>Preliminary Fee Category</th>
<th>Estimated Number of Fee Payers</th>
<th>Estimated Percent Fee Payers</th>
<th>Estimated Total Volume (cfs or afa)</th>
<th>Fee Rate</th>
<th>Percent of Revenue</th>
<th>Estimated Revenue</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>B. DISCHARGES NOT REGULATED BY WDRS (&quot;NON-POINT&quot;)</strong></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>12. Discharges from agricultural activities (in accordance with Inland Plan)</td>
<td>-58,868 - 95.64% - 7.6 M acres</td>
<td>75 plus $0.45 per acre irrigated</td>
<td></td>
<td>73.33%</td>
<td>$7,833,341</td>
<td></td>
</tr>
<tr>
<td>13. Discharges from other mining operations (also regulated by Dept of Conservation)</td>
<td>- 908 - 1.48% Unknown</td>
<td>assume $950 each</td>
<td></td>
<td>8.06%</td>
<td>$865,600</td>
<td></td>
</tr>
<tr>
<td>14. Discharges from other landfills (those subject to SWAT provisions)</td>
<td>- 1,775 - 2.88%</td>
<td>assume $950 each</td>
<td></td>
<td>15.79%</td>
<td>$1,666,250</td>
<td></td>
</tr>
<tr>
<td>15. Dredging activities (CWA Section 404 certifications, etc.)</td>
<td>? --</td>
<td>assume revenue amount and allocate fee somehow</td>
<td></td>
<td>1.40%</td>
<td>$150,000</td>
<td></td>
</tr>
<tr>
<td>16. Onsite Septic Systems</td>
<td>? --</td>
<td>?</td>
<td></td>
<td>1.40%</td>
<td>$150,000</td>
<td></td>
</tr>
<tr>
<td><strong>SUB-TOTAL: NEW NONPOINT SOURCES WQ FEES</strong></td>
<td>-61,551 100.00%</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td>$10,662,191</td>
</tr>
</tbody>
</table>

### C. JURISDICTIONAL WATER RIGHTS

<table>
<thead>
<tr>
<th></th>
<th>Estimated Volume (cfs or afa)</th>
<th>Fee Rate</th>
<th>Percent of Revenue</th>
<th>Estimated Revenue</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>1. Permitted/licensed diversions:</strong> (includes Power &amp; DWR; excludes USBR)</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>a. 0 to 5 cubic feet per second</td>
<td>- 3,600 - 33.91% - 2,200</td>
<td>$150 for diversion</td>
<td>6.09%</td>
<td>$540,000</td>
</tr>
<tr>
<td>b. More than 5 cubic feet per second</td>
<td>- 842 - 7.93% - 203,700</td>
<td>$150 plus $15 per cfs cubic feet per second</td>
<td>35.89%</td>
<td>$3,181,800</td>
</tr>
<tr>
<td><strong>2. Permitted/licensed storage:</strong> (includes Power &amp; DWR; excludes USBR)</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>a. 0 to 500 acre-feet per annum</td>
<td>- 5,300 - 49.93% - 18,000</td>
<td>$150 for storage</td>
<td>8.97%</td>
<td>$795,000</td>
</tr>
<tr>
<td>b. More than 500 acre-feet per annum</td>
<td>- 873 - 8.22% - 28,112,600</td>
<td>$150 plus $0.15 per afa acre-feet per annum</td>
<td>49.05%</td>
<td>$4,347,840</td>
</tr>
</tbody>
</table>

**SUB-TOTALS for New Water Rights Fees:**

| | | 100.0% | $8,864,640 |

**TOTALS: NEW Water Quality AND Water Rights Fees:** $77,401

Target Revenue for this scenario: $50,629,000
Difference (surplus/deficit): $8,331
**ALTERNATIVE 2: NEW WATER QUALITY AND WATER RIGHTS FEES**  
SCENARIO "D" -- REPLACE 100% GENERAL FUND, REDUCE BACKLOG, AND FUND NEW WORKLOAD  
FISCAL YEAR 1992-93

<table>
<thead>
<tr>
<th>Preliminary Fee Category</th>
<th>Estimated Number of Fee Payers</th>
<th>Estimated Percent of Fee Payers</th>
<th>Estimated Total Volume (MGD, liquids)</th>
<th>Estimated Fee Rate</th>
<th>Estimated Percent of Revenue</th>
<th>Estimated Revenue</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>A. DISCHARGES REGULATED BY WDWR (&quot;POINT&quot;)</strong></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
</tbody>
</table>
| 1. Municipal (sewage) discharges  
(based on "permitted" average dry weather flow) | 1,750 | 33.43% | 3,030 | $400 plus $4,000 per MGD > 0.1 MGD | 40.85% | $12,700,000 |
| 2. Industrial discharges  
(based on "permitted" design flow) | 1,450 | 27.70% | 475 | $800 plus $8,000 per MGD > 0.1 MGD | 15.95% | $4,960,000 |
| 3. Cooling water discharges  
(based on "permitted" design flow) | 35 | 0.67% | 19,000 | $190 per MGD | 11.61% | $3,610,000 |
| 4. Landfills receiving waste  
(based on prior year volume received) | 335 | 6.40% | 56000 | $0.16 per ton received (-20,000 acres) | 21.10% | $6,560,000 |
| 5. Landfills not receiving waste  
(based on footprint area) | 175 | 3.34% | N/A | assume $3,200 each | 3.09% | $560,000 |
| **6. Surface Impoundments**  
(based on footprint area) | | | | |
| a. Hazardous wastes | 25 | 0.48% | 150 acres | $1,300 per acre | 0.63% | $195,000 |
| b. Non-hazardous wastes | 100 | 1.91% | 1,100 acres | $300 per acre | 0.96% | $300,000 |
| 7. Landfill Treatment Units  
(based on footprint area) | 35 | 0.67% | 1,500 acres | $45 per acre | 0.22% | $67,500 |
| 8. Waste Piles  
(based on footprint area) | 20 | 0.36% | N/A | assume $3,200 each | 0.21% | $64,000 |
| 9. Mining waste discharges  
(based on disturbed acres not reclaimed) | 95 | 1.61% | ? acres | assume $3,200 each | 0.98% | $304,000 |
| **10. Stormwater discharges [33 USC 1342(p)]** | | | | |
| a. Area-wide urban (250,000 people or more) | 15 | 0.29% | N/A | $30,000 each | 1.45% | $450,000 |
| b. Area-wide urban (100,000 to 250,000 people) | Unknown | - | N/A | $15,000 each | 0.00% | $0 |
| c. Area-wide urban (100,000 people or less) | Unknown | - | N/A | $7,500 each | 0.00% | $0 |
| d. "Industrial enrollees" in urban area | Unknown | - | N/A | $250 per enrollee | 0.80% | $250,000 |
| e. "Industrial enrollees" outside urban area | Unknown | - | N/A | $500 per enrollee | 0.80% | $250,000 |
| **11. All other REGULATED discharges**  
(excluded above) | 1,200 | 22.92% | Unmeasurable | $350 per WDR | 1.35% | $420,000 |

---

**SUB-TOTAL: NEW POINT SOURCES WQ FEES**  
- 5,235 100.00%  
100.0% $31,090,500
### ALTERNATIVE 2: NEW WATER QUALITY AND WATER RIGHTS FEES

**SCENARIO "D" -- REPLACE 100% GENERAL FUND, REDUCE BACKLOGS, AND FUND NEW WORKLOAD**

**FISCAL YEAR 1992-93**

<table>
<thead>
<tr>
<th>Preliminary Fee Category</th>
<th>Estimated Number of Fee Payers</th>
<th>Estimated Percent of Fee Payers</th>
<th>Estimated Total Volume (cfs or afa)</th>
<th>Fee Rate</th>
<th>Percent of Revenue</th>
<th>Estimated Revenue</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>B. DISCHARGES NOT REGULATED BY WORS (&quot;NON-POINT&quot;)</strong></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>12. Discharges from agricultural activities (in accordance with Inland Plan)</td>
<td>-58,868</td>
<td>95.64%</td>
<td>7.6 M acres</td>
<td>$75 plus $0.45 per acre irrigated</td>
<td>73.33%</td>
<td>$7,833,341</td>
</tr>
<tr>
<td>13. Discharges from other mining operations (also regulated by Dept of Conservation)</td>
<td>- 908</td>
<td>1.48%</td>
<td>Unknown</td>
<td>assume $950 each</td>
<td>8.08%</td>
<td>$862,600</td>
</tr>
<tr>
<td>14. Discharges from other landfills (those subject to SWAT provisions)</td>
<td>-1,775</td>
<td>2.88%</td>
<td>Unknown</td>
<td>assume $950 each</td>
<td>15.79%</td>
<td>$1,666,250</td>
</tr>
<tr>
<td>15. Dredging activities (CWA Section 404 certifications, etc.)</td>
<td>?</td>
<td>-</td>
<td>?</td>
<td>assume revenue amount and allocate fee somehow</td>
<td>1.40%</td>
<td>$150,000</td>
</tr>
<tr>
<td>16. Onsite Septic Systems</td>
<td>?</td>
<td>-</td>
<td>?</td>
<td>&quot; &quot;</td>
<td>1.40%</td>
<td>$150,000</td>
</tr>
</tbody>
</table>

**SUB-TOTAL: NEW NONPOINT SOURCES WQ FEES**

-61,551 100.00% 100.0% $10,682,191

### C. JURISDICTIONAL WATER RIGHTS

1. Permitted/licensed diversions: (includes Power & DWR; excludes USBR)
   a. 0 to 5 cubic feet per second
   b. More than 5 cubic feet per second
   - 3,600 - 33.91% - 2,200 $150 for diversion 6.09% $540,000
   - 842 - 7.93% - 203,700 $150 plus $15 per cfs cubic feet per second 35.89% $3,181,800

2. Permitted/licensed storage: (includes Power & DWR; excludes USBR)
   a. 0 to 500 acre-feet per annum
   b. More than 500 acre-feet per annum
   - 5,300 - 49.93% - 18,000 $150 for storage 8.97% $795,000
   - 873 - 8.22% - 28,112,660 $150 plus $0.15 per acre-feet per annum 49.05% $4,347,840

**SUB-TOTALS for New Water Rights Fees:**

-10,615 100.0% 100.0% $8,864,640

**TOTALS: NEW Water Quality AND Water Rights Fees:** -77,401 100.0% 100.0% $50,637,331

**Target Revenue for this scenario:** $50,669,000

**Difference (surplus/deficit):** $6,668
<table>
<thead>
<tr>
<th>Preliminary Fee Category</th>
<th>Estimated Number of Fee Payers</th>
<th>Percent of Fee Payers</th>
<th>Estimated Volume (MGD, liquids)</th>
<th>Fee Rate</th>
<th>Percent of Revenue</th>
<th>Estimated Revenue</th>
</tr>
</thead>
<tbody>
<tr>
<td>A. DISCHARGES REGULATED BY WDRS (&quot;POINT&quot;)</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>1. Municipal (sewage) discharges (based on &quot;permitted&quot; average dry weather flow)</td>
<td>- 1,750 - 33.43%</td>
<td>3,030</td>
<td>$385 plus $3,850 per MGD &gt; 0.1 MGD</td>
<td>40.88%</td>
<td>$12,223,750</td>
<td></td>
</tr>
<tr>
<td>2. Industrial discharges (based on &quot;permitted&quot; design flow)</td>
<td>- 1,450 - 27.70%</td>
<td>475</td>
<td>$765 plus $7,650 per MGD &gt; 0.1 MGD</td>
<td>15.86%</td>
<td>$4,743,000</td>
<td></td>
</tr>
<tr>
<td>3. Cooling water discharges (based on &quot;permitted&quot; design flow)</td>
<td>- 35 - 0.67%</td>
<td>19,000</td>
<td>$180 per MGD</td>
<td>11.44%</td>
<td>$3,420,000</td>
<td></td>
</tr>
<tr>
<td>4. Landfills receiving waste (based on prior year volume received)</td>
<td>- 335 - 6.40% -41 M tons/yr</td>
<td>$0.15 per ton received (-20,000 acres)</td>
<td>$6,150,000</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>5. Landfills NOT receiving waste (based on footprint area)</td>
<td>- 175 - 3.34% N/A</td>
<td>$3,250 each</td>
<td>$975,000</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>6. Surface Impoundments (based on footprint area)</td>
<td>- 25 - 0.48% -150 acres</td>
<td>$1,250 per acre</td>
<td>0.63%</td>
<td>$187,500</td>
<td></td>
<td></td>
</tr>
<tr>
<td>7. Land Treatment Units (based on footprint area)</td>
<td>- 100 - 1.91% -1,100 acres</td>
<td>$300 per acre</td>
<td>1.00%</td>
<td>$300,000</td>
<td></td>
<td></td>
</tr>
<tr>
<td>8. Waste Piles (based on footprint area)</td>
<td>- 35 - 0.67% -1,500 acres</td>
<td>$45 per acre</td>
<td>0.23%</td>
<td>$67,500</td>
<td></td>
<td></td>
</tr>
<tr>
<td>9. Mining waste discharges (based on disturbed acres not reclaimed)</td>
<td>- 20 - 0.38% ? acres</td>
<td>$3,200 each</td>
<td>0.21%</td>
<td>$64,000</td>
<td></td>
<td></td>
</tr>
<tr>
<td>10. Stormwater discharges (33 USC 1342(p))</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>a. Areawide urban (250,000 people or more)</td>
<td>- 15 - 0.29% N/A</td>
<td>$30,000 each</td>
<td>1.50%</td>
<td>$450,000</td>
<td></td>
<td></td>
</tr>
<tr>
<td>b. Areawide urban (100,000 to 250,000 people)</td>
<td>Unknown --</td>
<td>N/A</td>
<td>$20,000 each</td>
<td>0.00%</td>
<td>$0</td>
<td></td>
</tr>
<tr>
<td>c. Areawide urban (100,000 people or less)</td>
<td>Unknown --</td>
<td>N/A</td>
<td>$7,500 each</td>
<td>0.00%</td>
<td>$0</td>
<td></td>
</tr>
<tr>
<td>d. &quot;Industrial enrollees&quot; in urban area</td>
<td>Unknown --</td>
<td>N/A</td>
<td>$250 per enrollee</td>
<td>0.75%</td>
<td>$225,000</td>
<td></td>
</tr>
<tr>
<td>e. &quot;Industrial enrollees&quot; outside urban area</td>
<td>Unknown --</td>
<td>N/A</td>
<td>$500 per enrollee</td>
<td>0.75%</td>
<td>$225,000</td>
<td></td>
</tr>
<tr>
<td>11. All other REGULATED discharges (excluded above)</td>
<td>- 1,200 - 22.92% Unmeasurable</td>
<td>$475 per WDR</td>
<td>1.91%</td>
<td>$570,000</td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

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**SUB-TOTAL: NEW POINT SOURCES WQ FEES** | 5,235 | 100.00% | 100.0% | $29,904,750
### ALTERNATIVE 2: NEW WATER QUALITY AND WATER RIGHTS FEES

SCENARIO "A" -- REPLACE 75% GENERAL FUND

FISCAL YEAR 1993-94

<table>
<thead>
<tr>
<th>Preliminary Fee Category</th>
<th>Number of Fee Payers</th>
<th>Percent of Fee Payers</th>
<th>Estimated Total Volume (cfs or afa)</th>
<th>Fee Rate</th>
<th>Percent of Revenue</th>
<th>Estimated Revenue</th>
</tr>
</thead>
<tbody>
<tr>
<td>B. DISCHARGES NOT REGULATED BY WORS (&quot;NON-POINT&quot;)</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>12. Discharges from agricultural activities (in accordance with Inland Plan)</td>
<td>-58,888</td>
<td>95.64%</td>
<td>7.6 M acres</td>
<td>$60 plus $0.35 per acre irrigated</td>
<td>73.67%</td>
<td>$6,190,712</td>
</tr>
<tr>
<td>13. Discharges from other mining operations (also regulated by Dept of Conservation)</td>
<td>-908</td>
<td>1.48%</td>
<td>Unknown</td>
<td>assume $750 each</td>
<td>8.10%</td>
<td>$681,000</td>
</tr>
<tr>
<td>14. Discharges from other landfills (those subject to SWAT provisions)</td>
<td>-1,775</td>
<td>2.88%</td>
<td></td>
<td>assume $750 each</td>
<td>15.84%</td>
<td>$1,331,250</td>
</tr>
<tr>
<td>15. Dredging activities (CWA Section 404 certifications, etc.)</td>
<td>?</td>
<td>--</td>
<td>?</td>
<td>assume revenue amount and allocate fee somehow</td>
<td>1.19%</td>
<td>$100,000</td>
</tr>
<tr>
<td>16. Onsite Septic Systems</td>
<td>?</td>
<td>--</td>
<td>?</td>
<td></td>
<td>1.19%</td>
<td>$100,000</td>
</tr>
</tbody>
</table>

**SUB-TOTAL: NEW NONPOINT SOURCES WQ FEES**  
-61,551 100.00%  
100.0% $6,402,962

### C. JURISDICTIONAL WATER RIGHTS

1. Permitted/licensed diversions:  
   (includes Power & DWR; excludes USBR)  
   a. 0 to 5 cubic feet per second | -3,600 | 33.91% | 2,200 | $135 for diversion | 7.74% | $486,000 |
   b. More than 5 cubic feet per second | -842 | 7.93% | 203,700 | $135 plus $10 per cfs cubic feet per second | 34.24% | $2,150,670 |

2. Permitted/licensed storage:  
   (includes Power & DWR; excludes USBR)  
   a. 0 to 500 acre-feet per annum | -5,300 | 49.93% | 18,000 | $135 for storage | 11.39% | $715,500 |
   b. More than 500 acre-feet per annum | -873 | 8.22% | 28,112,600 | $135 plus $10 per afa acre-feet per annum | 46.63% | $2,929,115 |

**SUB-TOTALS for New Water Rights Fees:**  
-10,615 100.0%  
100.0% $6,261,285

**TOTALS: NEW Water Quality AND Water Rights Fees:**  
-77,401 100.0%  
100.0% $44,586,997

Target Revenue for this scenario: $44,584,000
Difference (surplus/deficit): $4,997
<table>
<thead>
<tr>
<th>Preliminary Fee Category</th>
<th>Number of Fee Payers</th>
<th>Percent of Fee Payers</th>
<th>Estimated Total Volume (MGD, liquids)</th>
<th>Fee Rate</th>
<th>Percent of Revenue</th>
<th>Estimated Revenue</th>
</tr>
</thead>
<tbody>
<tr>
<td>A. DISCHARGES REGULATED BY WORS (&quot;POINT&quot;)</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>1. Municipal (sewage) discharges (based on &quot;permitted&quot; average dry weather flow)</td>
<td>1,750</td>
<td>33.43%</td>
<td>3,030</td>
<td>$440 plus $4,400 per MGD &gt; 0.1 MGD</td>
<td>41.11%</td>
<td>$13,970,000</td>
</tr>
<tr>
<td>2. Industrial discharges (based on &quot;permitted&quot; design flow)</td>
<td>1,450</td>
<td>27.70%</td>
<td>475</td>
<td>$880 plus $8,800 per MGD &gt; 0.1 MGD</td>
<td>16.06%</td>
<td>$5,456,000</td>
</tr>
<tr>
<td>3. Cooling water discharges (based on &quot;permitted&quot; design flow)</td>
<td>35</td>
<td>0.67%</td>
<td>19,000</td>
<td>$195 per MGD</td>
<td>10.90%</td>
<td>$3,705,000</td>
</tr>
<tr>
<td>4. Landfills receiving waste (based on prior year volume received)</td>
<td>335</td>
<td>6.40%</td>
<td>~41 M tons/yr</td>
<td>$0.18 per ton received (~20,000 acres)</td>
<td>21.72%</td>
<td>$7,380,000</td>
</tr>
<tr>
<td>5. Landfills NOT receiving waste (based on footprint area)</td>
<td>175</td>
<td>3.34%</td>
<td>N/A</td>
<td>assume $3,300 each</td>
<td>2.91%</td>
<td>$990,000</td>
</tr>
<tr>
<td>6. Surface Impoundments (based on footprint area)</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>a. Hazardous wastes</td>
<td>25</td>
<td>0.48%</td>
<td>-150 acres</td>
<td>$1,500 per acre</td>
<td>0.66%</td>
<td>$225,000</td>
</tr>
<tr>
<td>b. Non-hazardous wastes</td>
<td>100</td>
<td>1.91%</td>
<td>1,100 acres</td>
<td>$325 per acre</td>
<td>0.96%</td>
<td>$325,000</td>
</tr>
<tr>
<td>7. Land Treatment Units (based on footprint area)</td>
<td>35</td>
<td>0.67%</td>
<td>1,500 acres</td>
<td>$50 per acre</td>
<td>0.22%</td>
<td>$75,000</td>
</tr>
<tr>
<td>8. Waste Piles (based on footprint area)</td>
<td>20</td>
<td>0.38%</td>
<td>? acres</td>
<td>assume $3,300 each</td>
<td>0.19%</td>
<td>$66,000</td>
</tr>
<tr>
<td>9. Mining waste discharges (based on disturbed acres not reclaimed)</td>
<td>95</td>
<td>1.81%</td>
<td>? acres</td>
<td>assume $3,300 each</td>
<td>0.92%</td>
<td>$313,500</td>
</tr>
<tr>
<td>10. Stormwater discharges (33 USC 1342(p))</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>a. Area-wide urban (250,000 people or more)</td>
<td>15</td>
<td>0.29%</td>
<td>N/A</td>
<td>$35,000 each</td>
<td>1.55%</td>
<td>$525,000</td>
</tr>
<tr>
<td>b. Area-wide urban (100,000 to 250,000 people) Unknown</td>
<td>N/A</td>
<td>0.00%</td>
<td>$20,000 each</td>
<td>0.00%</td>
<td>0</td>
<td></td>
</tr>
<tr>
<td>c. Area-wide urban (100,000 people or less) Unknown</td>
<td>N/A</td>
<td>0.00%</td>
<td>$10,000 each</td>
<td>0.00%</td>
<td>0</td>
<td></td>
</tr>
<tr>
<td>d. &quot;Industrial enrollees&quot; in urban area Unknown</td>
<td>N/A</td>
<td>0.00%</td>
<td>$250 per enrollee</td>
<td>0.74%</td>
<td>$250,000</td>
<td></td>
</tr>
<tr>
<td>e. &quot;Industrial enrollees&quot; outside urban area Unknown</td>
<td>N/A</td>
<td>0.00%</td>
<td>$500 per enrollee</td>
<td>0.74%</td>
<td>$250,000</td>
<td></td>
</tr>
<tr>
<td>11. All other REGULATED discharges (excluded above)</td>
<td>1,200</td>
<td>22.92%</td>
<td>Unmeasurable</td>
<td>$375 per WDR</td>
<td>1.32%</td>
<td>$450,000</td>
</tr>
</tbody>
</table>

SUB-TOTAL: NEW POINT SOURCES WQ FEES | 5,235 | 100.00% | 100.0% | $33,980,500 |
### Preliminary Fee Category

<table>
<thead>
<tr>
<th>Number of Fee Payers</th>
<th>Percent of Fee Payers</th>
<th>Estimated Total Volume (cfs or afe)</th>
<th>Fee Rate</th>
<th>Percent of Revenue</th>
<th>Estimated Revenue</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>B. DISCHARGES NOT REGULATED BY WD&amp;S (&quot;NON-POINT&quot;)</strong></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>12. Discharges from agricultural activities (in accordance with Inland Plan)</td>
<td>-58,868 - 95.64% - 7.6 M acres</td>
<td>100 plus $0.32 per acre irrigated</td>
<td>73.93%</td>
<td>$8,317,549</td>
<td></td>
</tr>
<tr>
<td>13. Discharges from other mining operations (also regulated by Dept of Conservation)</td>
<td>- 908 - 1.48%</td>
<td>Unknown</td>
<td>assume $1,000 each</td>
<td>8.07%</td>
<td>$908,000</td>
</tr>
<tr>
<td>14. Discharges from other landfills (those subject to SWAT provisions)</td>
<td>- 1,775 - 2.88%</td>
<td>assume $1,000 each</td>
<td>15.78%</td>
<td>$1,775,000</td>
<td></td>
</tr>
<tr>
<td>15. Dredging activities (CWA Section 404 certifications, etc.)</td>
<td>? --</td>
<td>?</td>
<td>assume revenue amount and allocate fee somehow</td>
<td>1.11%</td>
<td>$125,000</td>
</tr>
<tr>
<td>16. Onsite Septic Systems</td>
<td>? --</td>
<td>?</td>
<td>&quot;&quot;</td>
<td>1.11%</td>
<td>$125,000</td>
</tr>
</tbody>
</table>

**SUB-TOTAL: NEW NONPOINT SOURCES WQ FEES** | -61,551 | 100.00% | 100.0% | $11,250,549 |

### C. JURISDICTIONAL WATER RIGHTS

1. Permitted/licensed diversions: (includes Power & DWR; excludes USBR)
   a. 0 to 5 cubic feet per second | - 3,600 - 33.91% - 2,200 | $140 for diversion | 6.09% | $504,000 |
   b. More than 5 cubic feet per second | - 842 - 7.93% - 203,700 | $140 plus $14 per cfs cubic feet per second | 35.89% | $2,969,660 |
2. Permitted/licensed storage: (includes Power & DWR; excludes USBR)
   a. 0 to 500 acre-feet per annum | - 5,300 - 49.93% - 18,000 | $140 for storage | 8.97% | $742,000 |
   b. More than 500 acre-feet per annum | - 873 - 8.22% - 28,112,600 | $140 plus $0.14 per afe acre-feet per annum | 49.05% | $4,057,984 |

**SUB-TOTALS for New Water Rights Fees:** | -10,615 | 100.0% | 100.0% | $8,273,664 |

**TOTALS: NEW Water Quality AND Water Rights Fees:** | -77,401 | | | $53,504,713 |

Target Revenue for this scenario: **$53,495,000**
Difference (surplus/deficit): **$9,713**

---

D-14
### ALTERNATIVE 2: NEW WATER QUALITY AND WATER RIGHTS FEES
**SCENARIO "C" -- REPLACE 100% GENERAL FUND AND REDUCE BACKLOGS**
**FISCAL YEAR 1993-94**

<table>
<thead>
<tr>
<th>Preliminary Fee Category</th>
<th>Estimated Number of Fee Payers</th>
<th>Estimated Percent of Fee Payers</th>
<th>Estimated Total Volume (MGD, liquids)</th>
<th>Fee Rate</th>
<th>Percent of Revenue</th>
<th>Estimated Revenue</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>A. DISCHARGES REGULATED BY WDRS (&quot;POINT&quot;)</strong></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>1. Municipal (sewage) discharges (based on &quot;permitted&quot; average dry weather flow)</td>
<td>1,750 - 33.43%</td>
<td>3,030</td>
<td>$480 plus $4,800 per MGD &gt; 0.1 MGD</td>
<td>40.85%</td>
<td>$15,240,000</td>
<td></td>
</tr>
<tr>
<td>2. Industrial discharges (based on &quot;permitted&quot; design flow)</td>
<td>1,450 - 27.70%</td>
<td>475</td>
<td>$960 plus $9,600 per MGD &gt; 0.1 MGD</td>
<td>15.95%</td>
<td>$5,952,000</td>
<td></td>
</tr>
<tr>
<td>3. Cooling water discharges (based on &quot;permitted&quot; design flow)</td>
<td>35 - 0.67%</td>
<td>19,000</td>
<td>$215 per MGD</td>
<td>10.95%</td>
<td>$4,085,000</td>
<td></td>
</tr>
<tr>
<td>4. Landfills receiving waste (based on prior year volume received)</td>
<td>335 - 6.40% -41 M tons/yr received</td>
<td>$0.20 per ton received (-20,000 acres)</td>
<td>21.98%</td>
<td>$8,200,000</td>
<td></td>
<td></td>
</tr>
<tr>
<td>5. Landfills NOT receiving waste (based on footprint area)</td>
<td>175 - 3.34% N/A</td>
<td>assume $3,500 each</td>
<td>2.81%</td>
<td>$1,050,000</td>
<td></td>
<td></td>
</tr>
<tr>
<td><strong>6. Surface Impoundments (based on footprint area)</strong></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>a. Hazardous wastes</td>
<td>25 - 0.46% -150 acres</td>
<td>$1,750 per acre</td>
<td>0.7%</td>
<td>$262,500</td>
<td></td>
<td></td>
</tr>
<tr>
<td>b. Non-hazardous wastes</td>
<td>100 - 1.91%-1,100 acres</td>
<td>$350 per acre</td>
<td>0.94%</td>
<td>$350,000</td>
<td></td>
<td></td>
</tr>
<tr>
<td><strong>7. Land Treatment Units (based on footprint area)</strong></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>35 - 0.67%-1,500 acres</td>
<td>$60 per acre</td>
<td>0.24%</td>
<td>$90,000</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td><strong>8. Waste Piles (based on footprint area)</strong></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>20 - 0.38% ? acres</td>
<td>assume $3,500 each</td>
<td>0.19%</td>
<td>$70,000</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td><strong>9. Mining waste discharges (based on disturbed acres not reclaimed)</strong></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>95 - 1.81% ? acres</td>
<td>assume $3,500 each</td>
<td>0.89%</td>
<td>$332,500</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td><strong>10. Stormwater discharges [33 USC 1342(p)]</strong></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>a. Area wide urban (250,000 people or more)</td>
<td>15 - 0.29% N/A</td>
<td>$35,000 each</td>
<td>1.41%</td>
<td>$525,000</td>
<td></td>
<td></td>
</tr>
<tr>
<td>b. Area wide urban (100,000 to 250,000 people)</td>
<td>Unknown --</td>
<td>N/A</td>
<td>$20,000 each</td>
<td>0.00%</td>
<td>$0</td>
<td></td>
</tr>
<tr>
<td>c. Area wide urban (100,000 people or less)</td>
<td>Unknown --</td>
<td>N/A</td>
<td>$10,000 each</td>
<td>0.00%</td>
<td>$0</td>
<td></td>
</tr>
<tr>
<td>d. &quot;Industrial enrollees&quot; in urban area</td>
<td>Unknown --</td>
<td>N/A</td>
<td>$250 per enrollee</td>
<td>0.74%</td>
<td>$275,000</td>
<td></td>
</tr>
<tr>
<td>e. &quot;Industrial enrollees&quot; outside urban area</td>
<td>Unknown --</td>
<td>N/A</td>
<td>$500 per enrollee</td>
<td>0.74%</td>
<td>$275,000</td>
<td></td>
</tr>
<tr>
<td><strong>11. All other REGULATED discharges (excluded above)</strong></td>
<td>1,200 - 22.92% Unmeasurable</td>
<td>$500 per WDR</td>
<td>1.61%</td>
<td>$600,000</td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

---

**SUB-TOTAL: NEW POINT SOURCES WQ FEES** | 5,235 | 100.00% | 100.0% | $37,307,000 |
### Alternative 2: New Water Quality and Water Rights Fees

**Scenario "C" — Replace 100% General Fund and Reduce Backlogs**

**Fiscal Year 1993-94**

<table>
<thead>
<tr>
<th>Preliminary Fee Category</th>
<th>Estimated Number of Fee Payers</th>
<th>Percent of Fee Payers</th>
<th>Estimated Total Volume (cfs or afu)</th>
<th>Fee Rate</th>
<th>Percent of Revenue</th>
<th>Estimated Revenue</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>B. Discharges Not Regulated by WDRS (&quot;Non-Point&quot;)</strong></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>12. Discharges from agricultural activities (in accordance with Inland Plan)</td>
<td>-58,866 - 95.64% - 7.6 M acres</td>
<td>$150 plus $0.30 per acre irrigated</td>
<td>$11,109,027</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>13. Discharges from other mining operations (also regulated by Dept of Conservation)</td>
<td>- 908 - 1.48% Unknown</td>
<td>assume $1,350 each</td>
<td>8.18%</td>
<td>$1,225,800</td>
<td></td>
<td></td>
</tr>
<tr>
<td>14. Discharges from other landfills (those subject to SWAT provisions)</td>
<td>- 1,775 - 2.88%</td>
<td>assume $1,350 each</td>
<td>16.00%</td>
<td>$2,396,250</td>
<td></td>
<td></td>
</tr>
<tr>
<td>15. Dredging activities (CWA Section 404 certifications, etc.)</td>
<td>? --</td>
<td>assume revenue</td>
<td>0.83%</td>
<td>$125,000</td>
<td></td>
<td></td>
</tr>
<tr>
<td>16. Onsite Septic Systems</td>
<td>? --</td>
<td>assume revenue</td>
<td>0.83%</td>
<td>$125,000</td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

**Sub-Total: New Nonpoint Sources WQ Fees**

-61,551 100.00%

| | 100.0% | 14,981,077 |

---

### C. Jurisdictional Water Rights

1. Permitted/licensed diversions: (includes Power & DWR; excludes USBR)
   - 0 to 5 cubic feet per second
   - More than 5 cubic feet per second
   - 3,600 - 33.91% - 2,200 | $150 for diversion | 5.78% | $540,000 |
   - 842 - 7.93% - 203,700 cfs | $150 plus $1.6 per cubic feet per second | 36.21% | $3,385,500 |

2. Permitted/licensed storage: (includes Power & DWR; excludes USBR)
   - 0 to 500 acre-feet per annum
   - More than 500 acre-feet per annum
   - 5,300 - 49.93% - 18,000 | $150 for storage | 8.50% | $795,000 |
   - 873 - 8.22% - 28,112,400 afa | $150 plus $0.16 per acre-feet per annum | 49.51% | $4,628,966 |

**Sub-Total for New Water Rights Fees:** -10,615 100.0%

100.0% | $9,349,466 |

---

**Totals: New Water Quality and Water Rights Fees:** -77,401

$61,637,543

**Target Revenue for this scenario:** $61,685,000

**Difference (Surplus/Deficit):** $2,543
### ALTERNATIVE 2: NEW WATER QUALITY AND WATER RIGHTS FEES
**SCENARIO "D" -- REPLACE 100% GENERAL FUND, REDUCE BACKLOGS, AND FUND NEW WORKLOAD**
**FISCAL YEAR 1993-94**

<table>
<thead>
<tr>
<th>Preliminary Fee Category</th>
<th>Estimated Number of Fee Payers</th>
<th>Percent of Fee Payers</th>
<th>Estimated Total Volume (MGD, liquids)</th>
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<th>Estimated Revenue</th>
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</thead>
<tbody>
<tr>
<td><strong>A. DISCHARGES REGULATED BY WDRS (&quot;POINT&quot;)</strong></td>
<td></td>
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<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>1. Municipal (sewage) discharges (based on &quot;permitted&quot; average dry weather flow)</td>
<td>- 1,750</td>
<td>33.43%</td>
<td>3,030</td>
<td>$480 plus $4,800 per MGD &gt; 0.1 MGD</td>
<td>40.81%</td>
<td>$15,240,000</td>
</tr>
<tr>
<td>2. Industrial discharges (based on &quot;permitted&quot; design flow)</td>
<td>- 1,450</td>
<td>27.70%</td>
<td>475</td>
<td>$960 plus $9,600 per MGD &gt; 0.1 MGD</td>
<td>15.94%</td>
<td>$5,952,000</td>
</tr>
<tr>
<td>3. Cooling water discharges (based on &quot;permitted&quot; design flow)</td>
<td>- 35</td>
<td>0.67%</td>
<td>19,000</td>
<td>$215 per MGD</td>
<td>10.94%</td>
<td>$4,085,000</td>
</tr>
<tr>
<td>4. Landfills receiving waste (based on prior year volume received)</td>
<td>- 335</td>
<td>6.40%</td>
<td>-41 M tons/yr</td>
<td>$0.20 per ton received</td>
<td>21.96%</td>
<td>$8,200,000</td>
</tr>
<tr>
<td>5. Landfills NOT receiving waste (based on footprint area)</td>
<td>- 175</td>
<td>3.34%</td>
<td>N/A</td>
<td>assume $3,500 each</td>
<td>2.81%</td>
<td>$1,050,000</td>
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<tr>
<td><strong>6. Surface Impoundments (based on footprint area)</strong></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>a. Hazardous wastes</td>
<td>- 25</td>
<td>0.46%</td>
<td>-150 acres</td>
<td>$1,750 per acre</td>
<td>0.70%</td>
<td>$262,500</td>
</tr>
<tr>
<td>b. Non-hazardous wastes</td>
<td>- 100</td>
<td>1.91%</td>
<td>1,100 acres</td>
<td>$350 per acre</td>
<td>0.94%</td>
<td>$350,000</td>
</tr>
<tr>
<td><strong>7. Land Treatment Units (based on footprint area)</strong></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>a. Land Treatment Units</td>
<td>- 35</td>
<td>0.67%</td>
<td>1,500 acres</td>
<td>$65 per acre</td>
<td>0.26%</td>
<td>$97,500</td>
</tr>
<tr>
<td><strong>8. Waste Piles (based on footprint area)</strong></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>a. Waste Piles</td>
<td>- 20</td>
<td>0.38%</td>
<td>N/A</td>
<td>assume $3,500 each</td>
<td>0.19%</td>
<td>$70,000</td>
</tr>
<tr>
<td><strong>9. Mining waste discharges (based on disturbed acres not reclaimed)</strong></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>a. Area wide urban (250,000 people or more)</td>
<td>- 15</td>
<td>0.29%</td>
<td>N/A</td>
<td>$35,000 each</td>
<td>1.41%</td>
<td>$525,000</td>
</tr>
<tr>
<td>b. Area wide urban (100,000 to 250,000 people)</td>
<td>- Unknown</td>
<td>N/A</td>
<td>$20,000 each</td>
<td>0.00%</td>
<td>$0</td>
<td></td>
</tr>
<tr>
<td>c. Area wide urban (100,000 people or less)</td>
<td>- Unknown</td>
<td>N/A</td>
<td>$10,000 each</td>
<td>0.00%</td>
<td>$0</td>
<td></td>
</tr>
<tr>
<td>d. &quot;Industrial enrollees&quot; in urban area</td>
<td>- Unknown</td>
<td>N/A</td>
<td>$250 per enrollee</td>
<td>0.74%</td>
<td>$275,000</td>
<td></td>
</tr>
<tr>
<td>e. &quot;Industrial enrollees&quot; outside urban area</td>
<td>- Unknown</td>
<td>N/A</td>
<td>$500 per enrollee</td>
<td>0.74%</td>
<td>$275,000</td>
<td></td>
</tr>
<tr>
<td><strong>11. All other REGULATED discharges (excluded above)</strong></td>
<td>- 1,200</td>
<td>22.92%</td>
<td>Unmeasurable</td>
<td>$525 per WDR</td>
<td>1.69%</td>
<td>$630,000</td>
</tr>
</tbody>
</table>

**SUB-TOTAL: NEW POINT SOURCES WQ FEES** | - 5,235 | 100.00% | 100.0% | $37,344,500 |
### Alternative 2: New Water Quality and Water Rights Fees

**Scenario "D" -- Replace 100% General Fund, Reduce Backlogs, and Fund New Workload**

**Fiscal Year 1993-94**

<table>
<thead>
<tr>
<th>Preliminary Fee Category</th>
<th>Estimated Number of Fee Payers</th>
<th>Estimated Percent of Fee Payers</th>
<th>Estimated Total Volume (cfs or afa)</th>
<th>Fee Rate</th>
<th>Percent of Revenue</th>
<th>Estimated Revenue</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>B. DISCHARGES NOT REGULATED BY WORS (&quot;NON-POINT&quot;)</strong></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>12. Discharges from agricultural activities (in accordance with Inland Plan)</td>
<td>-58,868 - 95.64% - 7.6 M acres</td>
<td></td>
<td>$175 plus $0.50 per acre irrigated</td>
<td></td>
<td></td>
<td>$14,099,946</td>
</tr>
<tr>
<td>13. Discharges from other mining operations (also regulated by Dept of Conservation)</td>
<td>- 906 - 1.48%</td>
<td>Unknown</td>
<td>assume $1,650 each</td>
<td>7.96%</td>
<td>$1,498,200</td>
<td></td>
</tr>
<tr>
<td>14. Discharges from other landfills (those subject to SWAT provisions)</td>
<td>- 1,775 - 2.88%</td>
<td></td>
<td>assume $1,650 each</td>
<td>15.56%</td>
<td>$2,928,750</td>
<td></td>
</tr>
<tr>
<td>15. Dredging activities (CWA Section 404 certifications, etc.)</td>
<td>? --</td>
<td></td>
<td>assume revenue amount and allocate fee somehow</td>
<td>0.80%</td>
<td></td>
<td>$150,000</td>
</tr>
<tr>
<td>16. Onsite Septic Systems</td>
<td>? --</td>
<td></td>
<td>&quot;&quot;</td>
<td>0.80%</td>
<td>$150,000</td>
<td></td>
</tr>
<tr>
<td><strong>SUB-TOTAL: NEW NONPOINT SOURCES WQ FEES</strong></td>
<td>-61,551</td>
<td>100.00%</td>
<td></td>
<td></td>
<td>100.0%</td>
<td>$18,826,896</td>
</tr>
</tbody>
</table>

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### C. Jurisdictional Water Rights

<table>
<thead>
<tr>
<th>Permitted/licensed diversions: (includes Power &amp; DWR; excludes USBR)</th>
<th>Estimated Number of Fee Payers</th>
<th>Estimated Percent of Fee Payers</th>
<th>Estimated Total Volume (cfs or afa)</th>
<th>Fee Rate</th>
<th>Percent of Revenue</th>
<th>Estimated Revenue</th>
</tr>
</thead>
<tbody>
<tr>
<td>1. permitted/licensed diversions: (includes Power &amp; DWR; excludes USBR)</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>a. 0 to 5 cubic feet per second</td>
<td>- 3,600 - 33.91%</td>
<td>- 2,200</td>
<td>$150 for diversion</td>
<td>5.70%</td>
<td>$40,000</td>
<td></td>
</tr>
<tr>
<td>b. More than 5 cubic feet per second</td>
<td>- 842 - 7.93%</td>
<td>- 203,700</td>
<td>$150 plus $16 per cfs cubic feet per second</td>
<td>36.21%</td>
<td>$3,385,500</td>
<td></td>
</tr>
<tr>
<td>2. permitted/licensed storage: (includes Power &amp; DWR; excludes USBR)</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>a. 0 to 500 acre-feet per annum</td>
<td>- 5,300 - 49.93%</td>
<td>- 18,000</td>
<td>$150 for storage</td>
<td>8.50%</td>
<td>$795,000</td>
<td></td>
</tr>
<tr>
<td>b. More than 500 acre-feet per annum</td>
<td>- 873 - 8.22%</td>
<td>- 28,112,600</td>
<td>$150 plus $0.16 per afa acre-foot per annum</td>
<td>49.51%</td>
<td>$4,628,966</td>
<td></td>
</tr>
<tr>
<td><strong>SUB-TOTALS for New Water Rights Fees:</strong></td>
<td>- 10,615</td>
<td>100.0%</td>
<td></td>
<td></td>
<td>100.0%</td>
<td>$9,349,466</td>
</tr>
</tbody>
</table>

---

**TOTALS: NEW Water Quality AND Water Rights Fees:** $65,520,862

**Target Revenue for this scenario:** $65,519,000

**Difference (surplus/deficit):** $1,862
APPENDIX E

Estimated Fee Rates and Sample Amounts for Alternative 3
A Water Use Fee

*This appendix summarizes the fee rate for different revenue scenarios shown in Table 9. It also illustrates some typical average household, farm, and industrial fee amounts based on historical data.*
### ALTERNATIVE 3: A NEW WATER USE FEE

#### ESTIMATED FEE RATES AND SAMPLE FEE AMOUNTS

<table>
<thead>
<tr>
<th>Scenario</th>
<th>Estimated Annual Cost per Household</th>
<th>Estimated Annual Cost Average Irrigation Use</th>
<th>Estimated Annual Cost Average Industrial Use</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>(0.5 acre-feet/year/house)</td>
<td>(3 acre-feet/year/farm)</td>
<td>(0.252 afe per employee)</td>
</tr>
<tr>
<td>A. Replace 75% of General Fund</td>
<td>$0.50 $0.66</td>
<td>$386.01 $507.47</td>
<td>$25.14 $33.04</td>
</tr>
<tr>
<td>B. Replace 100% of General Fund</td>
<td>$0.63 $0.79</td>
<td>$485.45 $608.90</td>
<td>$31.61 $39.65</td>
</tr>
<tr>
<td>C. Replace 100% of General Fund and reduce backlogs</td>
<td>$0.74 $0.91</td>
<td>$576.28 $701.55</td>
<td>$37.53 $45.68</td>
</tr>
<tr>
<td>D. Replace 100% of General Fund, reduce backlogs, and fund new workload</td>
<td>$0.74 $0.96</td>
<td>$576.28 $745.76</td>
<td>$37.53 $48.56</td>
</tr>
</tbody>
</table>

[assume 129 acres] [assume 100 employees]
APPENDIX F

Estimated Fee Rates and Sample Amounts for Alternative 4
A Sewer Use Fee

This appendix summarizes the fee rate for different revenue scenarios shown in Table 9. It also illustrates some fee amounts for typical small, medium, and large POTW dischargers.
### ALTERNATIVE 4: A NEW SEWER USE FEE
### ESTIMATED FEE RATES AND SAMPLE COMMUNITY AMOUNTS

<table>
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<tr>
<th>Scenario</th>
<th>Estimated Annual Cost per Sewer User</th>
<th>Estimated Annual Cost Very Small Discharger</th>
<th>Estimated Annual Cost Medium Discharger</th>
<th>Estimated Annual Cost Large Discharger</th>
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<tr>
<td></td>
<td>(250 gallons/day/house) Fiscal Year</td>
<td>(Lemon Cove 0.016 MGD) Fiscal Year</td>
<td>(Modesto 25.0 MGD) Fiscal Year</td>
<td>(Sac Regional 181. MGD) Fiscal Year</td>
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<tr>
<td>A. Replace 75% of General Fund</td>
<td>$2.83</td>
<td>$181</td>
<td>$282,326</td>
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<td>B. Replace 100% of General Fund</td>
<td>$3.55</td>
<td>$227</td>
<td>$355,053</td>
<td>$2,570,583</td>
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<tr>
<td>C. Replace 100% of General Fund and reduce backlogs</td>
<td>$4.22</td>
<td>$270</td>
<td>$421,486</td>
<td>$3,051,562</td>
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<tr>
<td>D. Replace 100% of General Fund, reduce backlogs, and fund new workload</td>
<td>$4.22</td>
<td>$270</td>
<td>$421,486</td>
<td>$3,051,562</td>
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APPENDIX G

Statewide Sewer User Charge Summary

This appendix summarizes statewide sewer user charge data collected during 1990 by the State Controller.
### USER CHARGE SUMMARY

STATE WIDE

Prepared by: California State Water Resources Control Board
Division of Clean Water Programs

As of February 1, 1991

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<th>NUMBER</th>
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### TREATMENT LEVEL

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#### NON-GRANT FUNDED

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## USER CHARGE SUMMARY
### BY COUNTY
Prepared by: California State Water Resources Control Board
Division of Clean Water Programs

AS OF JULY 1, 1990

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**Single Family Residences**

Prepared by: California State Water Resources Control Board  
Division of Clean Water Programs

As of February 1, 1991

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**NOTES:** Population Index:  
1 = <1,000  
2 = 1,000 - 10,000  
3 = 10,000 - 50,000  
4 = 50,000 - 100,000  
5 = >100,000

**A.V. Tax:** Yes denotes agency utilizes Ad Valorem taxes to pay Operations and Maintenance Costs.

**H2O Use:** Yes denotes agency bases charges on water consumption.
MONTHLY USER CHARGE SUMMARY
Single Family Residences
Prepared by: California State Water Resources Control Board
Division of Clean Water Programs

(All Facilities)
Sorted by Population and District

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DATE: 04/15/91

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**NOTES:** Population Index:  
1 = <1,000  
2 = 1,000 - 10,000  
3 = 10,000 - 50,000  
4 = 50,000 - 100,000  
5 = >100,000

**A.V. Tax:** Yes denotes agency utilizes Ad Valorem taxes to pay Operations and Maintenance Costs.

**H2O Use:** Yes denotes agency bases charges on water consumption.
### MONTHLY USER CHARGE SUMMARY

**Single Family Residences**  
Prepared by: California State Water Resources Control Board  
Division of Clean Water Programs  

(All Facilities)  
Sorted by County, Agency  

**DATE:** 04/15/91

<table>
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<tr>
<th>AGENCY</th>
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<th>ADWF MGD</th>
<th>MONTHLY CHARGE</th>
<th>CONNECT FEE</th>
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| COUNTY: Alameda  
Castro Valley SD  | 3         | yes      | no       | 3        | 2.92           | 460.00      |
| Dublin San Ramon SD | 4         | no       | no       | 7.2      | 12.50          | 3100.00     |
| East Bay MUD  | 5         | no       | no       | 80.0     | 10.65          | 750.00      |
| Hayward  | 4         | no       | no       | 9.4      | 8.45           | 760.00      |
| Livermore*  | 4         | no       | no       | 5.0      | 14.75          | 2345.00     |
| Oro Loma SD  | 5         | no       | no       | 10.2     | 7.25           | 1376.00     |
| Pleasanton  | 3         | no       | no       | 3.7      | 13.33          | 1312.00     |
| San Leandro  | 3         | no       | no       | 3.91     | 8.25           | 825.00      |
| Union SD  | 5         | no       | no       | 22.0     | 11.41          | 1779.00     |
| COUNTY: Alpine  
Bear Valley WD  | 1         | no       | no       | 0.6      | 18.78          | 1400.00     |
| Kirkwood Meadows  | 1         | no       | no       | 0.025    | 14.70          | 3200.00     |
| Markleeville  | 1         | no       | no       | 0.025    | 20.00          | 400.00      |
| COUNTY: Amador  
Amador City  | 1         | no       | no       | 0.015    | 23.00          | 1830.00     |
| Amador CSA 3*  | 1         | no       | no       | 0.015    | 21.35          | 5150.00     |
| Ione  | 2         | no       | no       | 0.323    | 9.50           | 1650.00     |
| Jackson  | 2         | no       | no       | 0.55     | 14.70          | 1600.00     |
| Martell Wastewater Di  | 1         | no       | no       | 0.03     | 22.32          | 150.00      |
| Plymouth  | 1         | no       | no       | 0.1      | 15.00          | 2105.00     |
| River Pines PUD*  | 1         | no       | no       | 0.054    | 33.15          | 4600.00     |
| Sutter Creek  | 2         | no       | no       | 0.275    | 12.25          | 2000.00     |
| COUNTY: Butte  
Bigs  | 2         | no       | no       | 0.203    | 7.00           | 600.00      |
| Chico  | 3         | no       | no       | 4.0      | 4.36           | 3144.00     |
| Gridley  | 2         | no       | no       | 0.65     | 10.70          | 900.00      |
| Lake Oroville Area PU  | 2         | no       | no       | 0.565    | 7.10           | 250.00      |
| Richvale SD  | 1         | yes      | no       | 0.03     | 0.00           | 15.00       |
| Sewerage Comm-Orovill  | 3         | no       | no       | 2.9      | 4.00           | 900.00      |
| Thermalito Irrig Dist  | 2         | no       | no       | 0.27     | 10.00          | 550.00      |
| COUNTY: Calaveras  
Angels  | 2         | no       | no       | 0.215    | 11.50          | 800.00      |
| Arnold*  | 1         | no       | no       | 0.05     | 16.24          | 1763.00     |
| Copper Cove CWD*  | 2         | no       | no       | 0.065    | 13.50          | 685.00      |
| Ebbetts Pass (Country  | 1         | no       | no       | 0.001    | 5.00           | 0.00        |

G-46
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COUNTY: Del Norte

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COUNTY: Fresno

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COUNTY: Glenn

| Orland                      | 2         | no   | yes      | 0.7      | $4.00          | 160.00      |
| Willows                     | 2         | no   | no       | 0.78     | $8.00          | 1500.00     |

COUNTY: Humboldt

<p>| Arcata*                     | 3         | no   | yes      | 2.3      | $15.14         | 1450.00     |
| Blue Lake                   | 2         | no   | no       | 0.1      | $15.00         | 2090.00     |
| Eureka*                     | 3         | no   | no       | 4.3      | $9.50          | 2000.00     |
| Ferndale                    | 2         | no   | no       | 0.215    | $15.00         | 3400.00     |
| Fieldbrook CSD              | 1         | no   | no       | 0.04     | $24.00         | 2000.00     |
| Fortuna                     | 2         | no   | no       | 0.87     | $9.75          | 600.00      |
| Garberville SD              | 1         | yes  | no       | 0.03     | $8.00          | 500.00      |
| Humboldt CSD                | 3         | no   | no       | 1.22     | $14.25         | 1400.00     |
| Loleta SD                   | 1         | no   | no       | 0.06     | $11.58         | 1000.00     |
| Manila CSD                  | 2         | no   | no       | 0.055    | $18.00         | 600.00      |
| McKinleyville CSD           | 2         | no   | no       | 0.6      | $11.00         | 750.00      |
| Miranda CSD*                | 1         | no   | no       | 0.02     | $12.00         | 500.00      |
| Northcoast Region           | 3         | no   | yes      | 1.6      | $22.45         | 1797.00     |
| Redway CSD                  | 1         | yes  | no       | 0.125    | $13.75         | 850.00      |
| Rio Dell                    | 2         | no   | no       | 0.29     | $10.00         | 900.00      |
| Shelter Cove                | 1         | no   | no       | 0.036    | $9.00          | 440.00      |
| Weott CSD                   | 1         | no   | no       | 0.03     | $15.00         | 2000.00     |</p>
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**COUNTY: Napa**

| Berryessa Resort Impr         | 1         | yes      | yes      | 0.01     | $5.31          | 500.00      |
| Calistoga                     | 2         | no       | yes      | 0.65     | $11.00         | 5000.00     |
| Circle Oaks CWD               | 1         | no       | no       | 0.022    | $5.00          | 2500.00     |
| Lake Berryessa Resort         | 1         | yes      | no       | 0.01     | $12.00         | 500.00      |
| Napa Berryessa Resort         | 1         | yes      | yes      | 0.05     | $12.00         | 500.00      |
| Napa River - Reclamat         | 1         | no       | no       | 0.015    | $25.00         | 700.00      |
| Napa SD                       | 4         | no       | no       | 7        | $16.50         | 3500.00     |
| Spanish Flat WD               | 1         | no       | no       | 0.05     | $10.00         | 1200.00     |
| St Helena MSD 1               | 2         | no       | no       | 0.35     | $16.75         | 3750.00     |
| St Helena MSD No. 1*          | 2         | yes      | no       | 0.35     | $12.00         | 1500.00     |
| Yountville                    | 2         | no       | no       | 0.4      | $9.00          | 3760.00     |

**COUNTY: Nevada**

| Donner Summit PUD             | 1         | no       | no       | 0.048    | $39.00         | 3300.00     |
| Grass Valley                  | 3         | no       | no       | 1.72     | $8.00          | 968.00      |
| Nevada City*                  | 2         | no       | no       | 0.4      | $11.00         | 225.00      |
| Truckee SD                    | 2         | yes      | no       | 1.4      | $14.50         | 750.00      |

**COUNTY: Orange**

<p>| Capistrano Beach SD           | 3         | no       | no       | 1.1      | $22.00         | 2590.00     |
| Dana Point SD                 | 3         | no       | no       | 1.6      | $9.33          | 2100.00     |
| El Toro WD*                   | 4         | no       | no       | 4.5      | $11.00         | 1190.00     |
| Emerald Bay SD*               | 2         | yes      | no       | 0.08     | $0.00          | $0.00       |
| Garden Grove SD               | 1         | yes      | no       | 0.08     | $0.00          | $0.00       |
| Irvine Ranch WD               | 5         | no       | no       | 12.5     | $7.95          | 1793.00     |
| Laguna Beach                  | 3         | no       | no       | 2.1      | $21.00         | 2500.00     |
| Los Alisos WD                 | 3         | no       | no       | 3.9      | $4.00          | 1100.00     |
| Moulton Niguel WD             | 5         | no       | yes      | 10.559   | $13.88         | 600.00      |
| Newport Beach*                | 4         | no       | no       | 7.06     | $3.30          | $30.00      |
| Orange CSD 01                 | 5         | yes      | no       | 27.09    | $3.75          | 2270.00     |
| Orange CSD 02                 | 5         | yes      | no       | 84.31    | $0.00          | 2270.00     |</p>
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COUNTY: San Francisco

San Francisco

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COUNTY: San Luis Obispo

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COUNTY: San Mateo

Belmont                     | 5         | no       | no       | 16.1     | $12.42         | 1310.00     |
Burlingame                  | 3         | no       | yes      | 1.3      | $7.35          | 875.00      |
Burlingame Hills SMD        | 2         | no       | no       | 0.33     | $11.00         | 1050.00     |
Crystal Springs CSD         | 2         | no       | no       | 0.51     | $24.33         | 2280.00     |
Devonshire CSD              | 1         | no       | no       | 0.061    | $19.67         | 2280.00     |
East Palo Alto SD          | 3         | no       | no       | 1.3      | $22.08         | 1923.00     |
Emerald Lake Hts SMD        | 2         | no       | no       | 0.254    | $19.79         | 2280.00     |
Estero MID*                  | 3         | no       | no       | 13.2     | $18.00         | 1600.00     |
Fair Oaks SMD               | 3         | no       | no       | 2.5      | $9.58          | 2280.00     |
Granada SD                  | 2         | no       | no       | 0.312    | $25.00         | 3600.00     |
Half Moon Bay*              | 3         | no       | no       | 1.311    | $24.08         | 3144.00     |
Harbor Industrial SMD       | 1         | no       | no       | 0.39     | $7.73          | 2280.00     |
Hillsborough*               | 3         | no       | no       | 1.1      | $28.00         | 3000.00     |
Kensington Square SMD       | 1         | no       | no       | 0.013    | $14.50         | 2280.00     |
Millbrae                    | 3         | no       | no       | 2.2      | $10.50         | 500.00      |
Montara SD                  | 2         | yes      | yes      | 0.394    | $22.50         | 4405.00     |
Oak Knoll SMD               | 1         | no       | no       | 0.012    | $17.33         | 2280.00     |
Pacific                     | 3         | yes      | yes      | 2.8      | $27.81         | 688.00      |
Redwood City*               | 4         | no       | no       | 19.1     | $9.96          | 594.00      |
San Bruno*                  | 3         | no       | no       | 8.5      | $9.79          | 110.00      |
San Mateo                   | 5         | no       | yes      | 13.5     | $14.43         | 1260.00     |
Scenic Heights CSD         | 1         | no       | no       | 0.009    | $17.25         | 2280.00     |
So Bayside                  | 4         | no       | no       | 7.46     | $9.96          | 593.00      |
So San Francisco            | 4         | no       | no       | 5.2      | $8.00          | 500.00      |
West Bay SD                 | 4         | no       | no       | 5.53     | $12.17         | 2035.00     |

COUNTY: Santa Barbara

Buellton CSD*               | 2         | no       | no       | 0.33     | $10.25         | 1200.00     |
Cachunia SD*                | 2         | no       | yes      | 0.047    | $7.50          | 0.00        |
Carpinteria SD              | 3         | yes      | no       | 1.1      | $14.33         | 2000.00     |
Goleta SD*                  | 4         | no       | no       | 6.4      | $9.00          | 1375.00     |
Goleta West SD              | 3         | no       | no       | 1.7      | $8.90          | 1375.00     |
Isla Vista SD*              | 3         | no       | no       | 1.7      | $8.90          | 1375.00     |
Laguna SD*                  | 3         | no       | no       | 2.2      | $10.06         | 921.00      |
Los Alamos CSD              | 1         | no       | no       | 0.07     | $20.00         | 4750.00     |
Mission Canyon, CSA 1       | 2         | no       | no       | 0.3      | $20.64         | 5523.00     |
Mission Hills CSD           | 2         | no       | no       | 0.198    | $28.95         | 2660.00     |
Montecito CSD               | 3         | yes      | no       | 0.85     | $20.00         | 3000.00     |
Santa Barbara               | 4         | no       | yes      | 6.0      | $6.34          | 1770.00     |
Santa Ynez CSD              | 2         | no       | no       | 0.135    | $14.00         | 1300.00     |
Solvang                     | 2         | no       | no       | 0.32     | $10.50         | 1600.00     |
Summerland SD               | 2         | no       | no       | 0.18     | $28.00         | 6740.00     |

COUNTY: Santa Clara

Burbank SD                  | 2         | no       | no       | 0.335    | $10.34         | 830.00      |

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**COUNTY: Yolo**

| Davis Municipal Sewer       | 4         | no       | no       | 4.3      | $7.80          | 1219.00     |
| Esparto CSD                 | 2         | no       | no       | 0.15     | $8.00          | 50.00       |
| Knights Landing SD           | 2         | yes      | no       | 0.012    | $17.00         | 750.00      |
| Madison SD                  | 1         | no       | no       | 0.025    | $20.00         | 40.00       |
| West Sacramento             | 3         | no       | no       | 3.5      | $25.38         | 3050.00     |
| Winters                     | 2         | no       | no       | 0.38     | $10.85         | 700.00      |
| Woodland                    | 3         | no       | no       | 4.75     | $7.00          | 1370.00     |

**COUNTY: Yuba**

| Linda CWD                   | 3         | no       | no       | 1.1      | $6.10          | 1500.00     |
| Marysville                  | 3         | no       | no       | 1.5      | $8.05          | 700.00      |
| Olivehurst PUD              | 2         | no       | no       | 1.1      | $9.00          | 1000.00     |

**NOTES:** Population Index:
1 = <1,000
2 = 1,000 - 10,000
3 = 10,000 - 50,000
4 = 50,000 - 100,000
5 = >100,000

**A.V. Tax:** Yes denotes agency utilizes Ad Valorem taxes to pay Operations and Maintenance Costs.

**H2O Use:** Yes denotes agency bases charges on water consumption.
WASTEWATER TREATMENT/COLLECTION (SUPPLEMENTARY INFORMATION)

County ___________________________ Date ___________________________

District ___________________________

1. Method of Charging residential/users:
   __ Flat rate
   __ Based on water consumption
   __ Other (specify) ________________________________

2. Current user fee (monthly):
   (include costs of regional facilities if applicable)

   $________ Single family residence
   $________ Apartments
   $________ Mobile Homes

3. Is ad valorem tax used to pay for a portion or all of the operation and maintenance costs?
   __ Yes    __ No

4. Is debt service paid in part (or total) via user charges?
   __ Yes    __ No

5. Total wastewater budget for current year $______________

6. Connection (or capacity) fees for a single family residence: (Do not include annexation fees or costs of physically connecting dwelling to the sewer.)
   $______________

7. Has Clean Water Grant Funds been used to fund any portion of the wastewater facility?
   __ Yes    __ No

8. Approximate population served by wastewater treatment facility: _____________

9. Median Household Income $______________

10. Current average dry weather flow ________ MGD. Design Flow ________ MGD
    (obtain information from plant operator)

11. Wastewater facility level of treatment:
    (obtain information from plant operator)
    Primary ________ Secondary ________ Advanced ________

12. Person to contact for additional information:
    Name ___________________________ Title ___________________________
    Phone number ( ) ________________

If you have any questions pertaining to this questionnaire please call Mr. Frank Peters at (916) 739-4424.

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